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Island Government Finance Officers' Association Executive Summary

The Island Government Finance Officers' Association (IGFOA) convened for its Winter meeting in Honolulu, Hawaii, from December 10-12, 2024. The meeting was attended by representatives from American Samoa, the Commonwealth of Northern Mariana Islands, Guam, the Republic of Palau, the Republic of the Marshall Islands and the U.S. Virgin Islands, as well as participants from the Federated States of Micronesia National Government, including Chuuk, Kosrae, Pohnpei, and Yap State.

The main objectives of the 2024 IGFOA Winter Conference was to provide audit updates and to discuss strategies for meeting audit timeliness. The goals included:

- Sharing updates from each insular government on the status of their finance office operations, with a focus on the timeliness of single audits.
- Analyzing recent regional trends in audit timeliness, identifying root causes of delays, and developing actionable steps within each jurisdiction to improve audit timeliness and mitigate risks associated with delayed submissions.
- Discussing capacity challenges in insular governments, including the impact of outmigration trends, and explore strategies for improving recruitment, retention, and workforce development.
- Reviewing Performeter analysis and other financial performance measures to guide decisionmaking and improve fiscal accountability in insular governments.
- Facilitating the development of jurisdiction-specific action plans to address key challenges identified during the conference, with a focus on practical and measurable outcomes.

The conference agenda has been included in this report as **Attachment 1**, and a complete list of conference participants can be found as **Attachment 14** of these proceedings.

Opening Remarks

Tracy Norita, Secretary of Finance CNMI Department of Finance

Good morning, everyone. It's wonderful to see all of you here. It's a beautiful day, and though the journey to get here may have been bumpy, we've made it. I'm honored to deliver these opening remarks and acknowledge all the delegations present. A warm welcome to the IGFOA delegates from the FSM National Government, the states of Pohnpei, Chuuk, Kosrae, Yap, the Marshall Islands, the U.S. Virgin Islands, Palau, American Samoa, our neighboring island Guam, and, of course, the CNMI team.



I'd also like to extend a special acknowledgment to our elected legislative officials: Senator Gerald Zackios from the Marshall Islands and Senator May Perman from Yap State. It's always a privilege to have you with us. I hope your time here will deepen your understanding of our work and strengthen the relationship between your government's executive branches.

I want to express my gratitude to our partners and consultants from the Graduate School—Jason, Monique, Debbie, Frank, and so many others. Thank you for your commitment to improving our islands. Lastly, a special acknowledgment to our federal partners from the Department of the Interior, Office of Insular Affairs. This year, we're thrilled to welcome Marina Tinitali, Tanya Joshua, Melissa Brost, and Steven Savage. Thank you for being here and for your support in addressing our challenges and celebrating our progress.

Over the past week, I've reflected on two stories to share today. The first takes me back to January 2023, when I was appointed Secretary of Finance for the CNMI. My team inherited what I can only describe as chaos—incorrectly recorded transactions, budget controls deactivated, and a chaotic system transition. Vendors were knocking on my door daily, utilities were disconnected, and our health insurance provider was \$16 million in arrears.

One of our consultants, Debbie, said, "Tracy, that's a job from hell." Yet, I'm proud to report that, thanks to our hard work, we've made progress. Our health insurance and utilities are now current. While we're not out of the woods, we have a flashlight and a map. To those facing challenges, remember that someone may have it worse, or if you're thriving, share your success with others.

My second story takes us to October 2024 when the CNMI began its Section 902 consultations with the White House. Preparing for these negotiations, I read two books: An Honorable Accord by Howard Willens and Legacy of a Political Union by our founding father, Edward Pangelinan. These stories inspired me, reminding me that I am living the dream of those visionary leaders who paved the way for our freedom and opportunities.

These reflections renewed my sense of purpose. I realized that this isn't just a tough job—it's a privilege. We have a duty to continue the legacy of those who sacrificed for us.

As we embark on this IGFOA conference, let us remember the real purpose of our work—to make a meaningful difference. Let's share knowledge, take action, and inspire progress for those who come after us. Thank you and enjoy the conference.

Welcoming Remarks

Tanya Harris Joshua Deputy Associate Director, Technical Assistance Programs Department of the Interior, Office of Insular Affairs

Thank you, Kevin. Thank you, Tracy Narita, esteemed Island government officials, elected, appointed, career civil service, Graduate School team consultants, and my OIA colleagues—Good morning, Talofa, Yokwe, Hafa Adai, Kia Ora, Alii, malo e lelei, and Ran Annim.

My name is Tanya Harris Joshua. I'm the Deputy Associate Director in Technical Assistance Programs at OIA, based in Washington, DC. I'm honored to have this opportunity to be here and to share a few brief remarks.



Ninety years ago, authority and responsibility for Island matters in the U.S. federal government was transferred from the military to a new civilian office in the Interior. Even earlier, responsibility (with related funding) for the civil administration of the Virgin Islands had already been transferred to the Interior. Guam and American Samoa would follow in the 1950s, and in 1962 the Trust Territory of the Pacific Islands. There has been much change and evolution over the years, but today, that office is the Office of Insular Affairs, and the islands that remain are its mission focus—including the governments that you represent today.

Similarly, the Interior's Congressional committees with oversight over Insular Affairs have been long and enduring. In fact, the Interior committees know more about the Island Areas than other committees in Congress, as many of you probably already know. The Office of Insular Affairs—led by the Secretary and accompanying the Secretary of the Interior, supported by the Assistant Secretary for Insular and International Affairs—works closely with staff and officials in Congress and in the executive branch on all territory and FAS matters.

So OIA has four teams. The policy team (which Marie leads) handles all kinds of policy and program issues, providing strong support for the Assistant Secretary and the Director. The remaining three teams handle a wide range of funding programs that flow through OIA from Congress to the territories and the freely associated states.

The OIA team in Honolulu, led by Steve Savage and the field representatives in the RMI and FSM, handle compact grants. The Budget Office in D.C. manages the overall TI (Technical and Financial Assistance) budget—just between \$600 million and \$700 million—and they work with Congress, the Office of Management and Budget, Executive Session, and also internally with the Department of the Interior. They also manage energy and infrastructure. This team also includes Audit and Economic Analysis functions. Linda Morrison and Melissa are here.

The Technical Assistance Program, led by Charlene Star (and for which I am the Deputy), handles a variety of funds. There is a small pot—a small amount of discretionary funding—and it's very flexible. People can apply for that funding. It's tiny: it's only \$33 million last year that we awarded, and we received applications in excess of \$100 million for that particular program. I just wanted to bring a little bit of attention to that program today.

These funds are managed through a competitive process where Island governments, academic institutions, and nonprofit organizations may apply. In fact, the season is now open for 2025 funding; it closes in March, so you have some time to apply—but please note that in your calendars. The most popular of these discretionary TAs: Technical Assistance, Maintenance Assistance, and Coral Reef (which

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also includes invasive species). These smaller funds—though small—have huge impacts and fill very important gaps that are sometimes insurmountable. Suppose you go to our past press releases. In that case, there are so many [projects] that are funded through TAP: Marshalls 177 healthcare, American Samoa search and rescue, maintenance and emergency support, Guam Community College maintenance training boot camps, vegetation removal, like in Nando (?), a dump truck for roadway and stormwater maintenance in the CNMI, Palau is doing a system of natural accounts to compile and assess natural resources—mangroves, seagrass, corals—for the Virgin Islands, Water and Power Authority linemen training across all seven Insular Areas, and also Close Up programs for students from all seven Insular Areas. There are many, many more.

Our grant managers work very closely with all the recipients of these funds, following principles under 2 CFR 200 and working with the Interior's Office of Grants Management to responsibly administer and provide oversight of the financial assistance we provide—not only protecting the funds, but also protecting the Island grantees who receive that funding. It's very important to us. We endeavor to fund programs that have great impact and serve the people and communities in the territories and freely associated states.

IGFOA is one of those programs funded through the TA Program, as well as APIPA and the ELDP (Executive Leadership Program)—and that's provided through a contract we have with the Graduate School. That includes, as well, the whole economic advisory group and the recent support to the CNMI Department of Finance. We are very proud and honored to have these programs and to have a partnership with the graduate school and their teams to help run them.

We are sharing your successes with the Executive Branch, Congress, and the public. We share our information, where we can, on our website, press releases, and social media. We have interagency group meetings, so we share your successes as much as we can, as often as we can.

As we move into a new administration in January, we will again have a renewed opportunity to share with the incoming political leadership a variety of programs, including IGFOA—provided through OIA and that help each of your governments progress. This week is my opportunity to learn from all of you the various ways that IGFOA continues to be meaningful and impactful to your respective island areas.

Thank you very much.

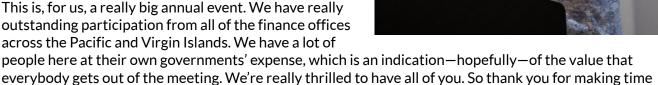
Welcoming Remarks

to be with us.

Jason Aubuchon Director, Pacific and Virgin Islands Training Initiatives **Graduate School USA**

Good morning, everybody. Thank you for being with us. Thank you particularly to Secretary Narita for your welcome remarks, as well as to Tanya Harris. I'm Jason Aubuchon. I'm the Director of the Graduate School's Pacific and Virgin Islands Training Initiatives, and I'm really thrilled to have you all with us.

This is, for us, a really big annual event. We have really outstanding participation from all of the finance offices across the Pacific and Virgin Islands. We have a lot of



Finance Ministers, Finance Directors—they're very, very busy people. There are a lot of demands on their time and a lot of demands on their activities in the office, and we feel very fortunate that you're willing to make time to be here. I'll say that we work really hard to value your time and to try to make sure the agenda we're about to work through provides you with relevant and timely information and makes good use of our time together.

You'll see from the agendas you have in front of you that there are two predominant themes we're going to cover over the next two and a half days, and Kevin's going to walk us through the agenda in a second. We spent a fair amount of time working on developing the agenda for this year. The single audits continue to be an ongoing issue for nearly all the governments—they have fallen behind. We all know there's a variety of reasons for that, including COVID. Amazingly, even though it's been a few years since COVID, it really set many of the governments back, and it's been very hard to catch up. But we also see capacity issues that each of the finance offices face.

What we're doing in this particular meeting is combining the challenges around single audits with the challenge of recruiting and retaining talent. We have **Bob Lavigna** here with us, who has spoken with us briefly in the past about recruitment and retention issues. Bob works with **UKG**, which is one of the largest software providers in the world—maybe the largest—so they're big. Bob is a Senior Fellow at UKG, and he's focused on the public sector. He gives presentations, for example, to rural parts of America that also have trouble recruiting talent into public-sector finance, and he's going to share some of those experiences, techniques, challenges, and other insights he's learned through his work.

I think that's going to be helpful. It's not focused solely on the islands, but I think it's going to be quite relevant. We've structured it so that we have some panel discussions, and we hope to have some facilitated conversations around that. So I hope you'll find value in that as well. From our perspective, capacity is the single largest challenge to getting the audits covered, and each finance office has shared that with us. We know there's no silver bullet to solve that problem, but to the extent that the knowledge in this room can be shared, that's really what IGFOA is about.

We get to convene all of you here, and to the extent that we can allow space and time for conversations to happen and to share best practices from each of the different governments, that's really where the value of the meeting exists. Let me just check my notes briefly because I'm rambling.



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I want to take a minute to thank the four representatives from Interior for being with us. It's really great to get such strong Interior representation—particularly at a time when there's a soon-to-be turnover in Washington, D.C. So, thank you for being here. I know for Eubin, for Melissa, and for maybe Tanya this is their first IGFOA. So, for the three of them, thank you all for joining us and for being with us.

I'd also like to thank our team. Those of you who have worked in the islands for a while know how much time Debbie, Kevin, Mark, Frankie, and Jeannie have put in. There's a lot of institutional knowledge, and they continue to be very generous with their time. Please take advantage of that—they're here because they love working and helping the islands, and we certainly love being with all of you. So, thank you for being here.

It's a somewhat ambitious agenda this week, but we're pleased you're with us and look forward to getting started. Thank you all very much.



Introduction and Agenda Review

Facilitator: Kevin O'Keefe

Mr. Kevin O'Keefe continued the meeting by thanking Secretary Tracy Norita, Ms. Tanya Harris Joshua, and Mr. Jason Aubuchon for their welcoming remarks. He then reviewed the IGFOA agenda, noting that the primary focus would be on audits. Other key topics included updates demographic trends, public sector workforce trends, GASB changes, the Performeter, and government action planning.

Following his introduction, attendees participated in an icebreaker activity, pairing up with someone they had not met before and introducing their colleagues to the group.

The **Conference Agenda** is included in this report as **Attachment 1** of these proceedings.



Insular Government Updates

Moderators: Deborah Milks, CPA and Kevin O'Keefe

Ms. Debbie Milks, CPA and Mr. Kevin O'Keefe moderated presentations from representatives of ten insular government jurisdictions, including the Commonwealth of the Northern Mariana Islands, the Federated States of Micronesia (Chuuk State, Kosrae State, Pohnpei State, Yap State, and the FSM National Government), Guam, the Republic of the Marshall Islands, the Republic of Palau, and the U.S. Virgin Islands. Each representative provided updates on their respective governments using a previously provided template, which focused on the following key areas:

- Fiscal Year & Completion Date
 - » Identify the most recent fiscal year audited.
 - » State the audit completion date.
- Audit Opinion
 - » Specify the type of audit opinion received.
 - » Report the number of:
 - * Financial statement qualifications.
 - * Compliance qualifications.
 - * Qualifications related to component units.
- Audit Duration
 - » Indicate the number of months from the audit contract initiation to completion.
- Difficult Qualifications to Correct
 - » List the two most challenging qualifications in the Governmental Activities or General Fund to address before the next audit.
- Reconciliation-Related Findings
 - » Report the number of audit findings related to reconciliations required by the finance office.
 - » Clarify the nature of these findings:
 - * Were they due to federal compliance issues?
 - * Did they stem from fixed asset reporting or other financial reporting areas?
 - * Was the issue truly a lack of reconciliation, or something else?
- Financial Report Preparation
 - » State whether financial reports and footnotes were prepared in-house or with external assistance.
 - » If external assistance was used, explain why.

The Insular Government Updates can be found in Attachments 2a-2k of these proceedings.

Review of Action Planning Template

Facilitator: Kevin O'Keefe

Mr. Kevin O'Keefe then guided participants through the action planning template to ensure each jurisdiction was prepared for Thursday's end-of-meeting report-out. Attendees were encouraged to take notes throughout the meeting and collaborate within their jurisdictional groups to draft action plans.



Snapshot of Single Audit Timeliness: A Regional Overview

Presenter: Debbie Milks, CPA

Ms. Debbie Milks, CPA reviewed the timeliness of audits across all governments, highlighting improvements made between 2003 and 2013. During those years, strong collaboration between auditors and finance departments successfully reduced delays. However, she noted that recent years, especially since COVID, have seen setbacks. Many governments have struggled to keep up due to changing financial systems and audit firms.

Ms. Milks shared the importance of having dedicated audit coordinators within finance departments. These coordinators can help track audit progress, communicate clearly with auditors, and ensure deadlines are met.

She identified several factors causing audit delays, including incomplete reconciliations, outdated financial software systems, and frequent staff turnover. She mentioned that although extensions provided by federal agencies during COVID offered temporary relief, they also created longer-term backlogs.

Highlighting successful examples, she praised governments that maintained consistent audit timelines, recommending similar strategies for others. She closed her presentation by encouraging stronger coordination among government finance teams, auditors, and funding agencies, emphasizing that catching up requires more than just additional resources.

The audit update covered the status of financial statements, key challenges, and ongoing reconciliation efforts in various governments. Key points included:

1. Audit Timeline & Challenges:

- » FY 2022 audits are mostly completed, with delays impacting FY 2023 and beyond.
- » Some governments aim for a six-month audit cycle to catch up.
- » Component unit audits remain a significant hurdle.

2. Reconciliation Issues:

- » Persistent challenges with unrecorded liabilities, fixed assets, and intergovernmental reconciliations.
- » Governments are implementing stricter controls, improving documentation, and addressing travel advance balances.

3. Audit Opinions & Risks:

- » Opinion types: unmodified (clean), modified (qualified), adverse, and disclaimer.
- » Causes of opinion qualifications include unsupported balances, outdated systems, and incomplete reconciliations.

4. Improvement Plans:

- » Strengthening internal controls, ensuring timely reconciliations, and enforcing compliance with financial reporting standards.
- » Better coordination with auditors, improved communication protocols, and enhanced training for finance teams.

5. Collaboration & Resources:

- » Emphasis on teamwork between finance offices and auditors.
- » Acknowledgment of funding gaps and the need for technical assistance to address compliance and reconciliation backlogs.
- » Overall, the focus remains on catching up with audits, improving financial reporting accuracy, and ensuring compliance with audit and regulatory standards.

Tackling Audit Challenges: Opinion Busters

Presenter: Frank Crawford, CPA

In this session, Mr. Frank Crawford, CPA, discussed the different types of opinions auditors can use and outlined the top 10 typical financial statement "Opinion Busters." He explained that high staff turnover, limited resources, poor capital asset inventories, disagreements over accounting standards, disasters, and fraud can all lead to audit failures. Insufficient staffing and inadequate training often result in late or inaccurate financial statements. Incomplete capital asset records frequently cause auditors to qualify or disclaim their opinions. Additionally, disputes over GAAP may lead auditors to issue adverse opinions, while disasters can destroy critical records needed for verification. Fraud and embezzlement also pose serious risks if not promptly investigated and documented. Throughout his discussion, Mr. Crawford shared the importance of strong internal controls, consistent staff development, and accurate recordkeeping to minimize these issues.

The Top 10 Financial Statement Opinion Busters Presentation can be found in Attachments 3 of these proceedings.

Enhancing Auditor Collaboration Communicating Best Practices

Presenter: Debbie Milks, CPA

Ms. Debbie Milks, CPA emphasized the importance of formal communication with auditors to increase accountability and clarity. She shared that frequent and structured in-person or virtual meetings can prevent last-minute surprises and keep everyone on the same page. Milks also recommended assigning a dedicated coordinator to track requests, manage deadlines, and follow up on action items. While online portals can streamline document sharing, she shared that proactive, person-to-person interaction remains essential. Ms. Milks shared that regularly scheduled, well-documented, and strong relationships is the key to smoother audits.

The **Enhancing Auditor Collaboration: Communication Best Practices Presentation** can be found in **Attachments 4** of these proceedings.

Causes for Delays in the Audit Process: An Auditor's Perspective

Presenter: Chris Wolseley, CPA

Mr. Chris Wolseley, CPA explained that audits can run late for several reasons, including missing or incomplete paperwork, new rules and standards, insufficient staff, and computer system problems. He also shared that if the audit changes midstream—such as someone key to the process going on leave—or if there's poor communication, that can also cause delays. To address these issues, Mr. Wolseley suggested using clear checklists and schedules, talking regularly with the auditors, and ensuring everyone understands who is responsible for each step. He recommended the importance of setting realistic timelines using tolls such as a Gantt chart, scheduling frequent audit meetings, leveraging technology like client portals and ensuring adequate staffing and expertise to minimize delays.

The Causes for Delays in the Audit Process: An Auditor's Perspective can be found in Attachments 5 of these proceedings.



Understanding the Risks of Delayed Audits

Presenters Debbie Milks, CPA, Senator Gerald Zackios and Melissa Braybrooks

In this session, Ms. Milks, CPA highlighted how late or incomplete financial audits can jeopardize funding and add oversight burdens. She noted that being designated "high risk" can trigger tighter federal scrutiny, reimbursement-only funding, and extra reporting requirements.

Senator Gerald Zackios, representing the Marshall Islands legislature, reinforced that delayed audits undermine accountability and transparency for local citizens and external partners. He urged fellow leaders to remember that they should be accountable first to their own people, emphasizing that a lack of timely financial reporting makes it impossible to gauge whether resources are being used effectively for social and economic development. Drawing on his experience during compact negotiations and as chair of various oversight bodies, the senator noted that recurring audit findings remain unresolved if audits are chronically late. He also warned that grant agencies and other funders might withhold or reduce financial support if they cannot see how funds are managed, putting critical public services at risk.

Ms. Melissa Braybrooks, an economist from the Office of Insular Affairs, explained that a lack of current audit data complicates the calculation of GDP and other key metrics, undermining the ability to forecast revenue and plan future budgets. She noted that while U.S. states and local governments can tap into a federal survey of government finance statistics, the territories rely more on audited figures to update critical measures like GDP. When audits lag by several years, it becomes impossible to tell how the economy is really performing, how much revenue to expect, or how best to allocate resources. She concluded that, until stronger financial management systems are in place, territories must prioritize getting audits done on time so that statistics can be used to guide decisions.

The Burdens of High-Risk Status can be found in Attachments 6 of these proceedings.

Labor Force Challenges and Economic Conditions in Pacific Islands and U.S. Territories

Presenter: Kevin O'Keefe

Mr. Kevin O'Keefe presented labor market trends and workforce challenges across Pacific jurisdictions, discussing both common issues and region-specific solutions.

For example, he noted that while Palau has maintained low unemployment by prioritizing foreign labor retention, particularly during the COVID pandemic, the country continues to struggle with workforce shortages in key sectors such as education, healthcare, and law enforcement. To address these challenges, he outlined several government initiatives, including the expansion of early education programs, the introduction of a year-round school calendar, wage increases, and greater access to online education. He also pointed to ongoing efforts to recruit Palauan nationals abroad, particularly veterans, to strengthen the local workforce.

Mr. O'Keefe also shared how population decline has intensified labor shortages in other U.S. territories. He noted that although the U.S. Virgin Islands experienced an 18% drop in population over the past decade, a \$10 billion investment in infrastructure has helped stabilize employment. Meanwhile, CNMI faces the most severe workforce crisis, with a 41% population decline from its peak, making it difficult to attract and retain skilled professionals due to limited salary offerings. American Samoa and Guam have also seen workforce shortages, though not as drastically as CNMI. Mr. O'Keefe emphasized that regional cooperation, wage adjustments, recruitment incentives, and expanded workforce development programs will be key for economic stability and maintaining key public services.

The Recent Insular Demographic Trends Presentation can be found in Attachment 7 of these proceedings.

Presentation: Trends in Public Sector Talent Acquisition & Implications for the Insular Areas

Presenter: Bob Lavigna

In this session, Mr. Bob Lavigna, Senior Fellow at UKG and government Human Resource expert, spoke about the challenges of hiring and keeping employees in the public sector. He explained that government jobs struggle to compete with private companies on pay and often rely on outdated hiring methods that don't attract the best candidates. He pointed out that many job postings have unnecessary experience requirements that prevent qualified people from applying. Mr. Lavigna also shared how work has changed since the pandemic—employees now expect more flexibility, career growth, and workplaces that care about their well-being. He noted that 75% of employers are having trouble filling jobs and that there could be a shortage of 85 million workers by 2030. Organizations need to focus on creating a better work environment, keeping employees engaged, and using data to understand and improve the employee experience to attract and keep employees. Most importantly, he mentioned that managing talent isn't just HR's job—it's something all leaders need to take seriously.

Mr. Lavigna concluded his session by facilitating a discussion on strategies, tactics, and guidance to address each of the jurisdiction's constraints.

The **Thriving in the New World of Work: Attracting and Retaining Talent presentation** can be found in **Attachments 8** of these proceedings.



Preparing for Change: Overview of GASB Statements 100-104

Presenter: Frank Crawford, CPA

Mr. Frank Crawford, CPA presented upcoming GASB changes affecting government financial reporting, sharing key updates from GASB Statements 100 through 104.

He explained that GASB 100 standardizes how governments report corrections and changes in accounting policies to ensure consistency. GASB 101 updates how unused leave, such as vacation and sick time, is accounted for by lowering the threshold for recognizing these liabilities, meaning more leave will now be reported as a financial obligation. GASB 102 improves how governments report risks in insurance programs, leading to more accurate financial statements. GASB 103 clarifies the reporting of financial agreements like leases and investments to promote consistency across governments. Finally, GASB 104 simplifies financial statement language and classifications, making reports easier to understand.

Mr. Crawford shared that the insular governments need to adjust their financial reporting practices to comply with these changes, including reviewing how leave liabilities are calculated and ensuring financial statements meet the new requirements

The **GASB Update: Finally, into the 100's we go!** Presentation has been included in this report as **Attachment 9** of these proceedings.



Performeter Updates - Latest Available

Presenter: Frank Crawford, CPA

Mr. Frank Crawford, CPA presented the latest findings from the Performeter and A.F.T.E.R. Analysis. Originally developed in 2001 for state and local governments, the Performeter has since been adapted specifically for the Pacific and U.S. Virgin Islands. Updated annually using audited financial statements, the Performeter provides an independent assessment of each government's financial condition, supported by more than two decades of trend data. The accompanying A.F.T.E.R. Analysis (Audit Findings, Timeliness, and Exception Resolution) tracks audit qualifications and monitors whether financial statements are issued on schedule.

Mr. Crawford shared that timely reporting is critical because outdated data limits the usefulness of financial information in guiding current decisions. He also discussed the significant financial challenges posed by pension and Other Post-Employment Benefits (OPEB) liabilities, which can threaten governments' long-term stability. He concluded by noting that, while the Performeter effectively captures financial performance, it does not measure quality-of-life factors.

The Performeter and A.F.T.E.R. Analysis are included in Attachment 10 of these proceedings.

Revitalizing Finance Office Performance Measures

Facilitated by Debbie Milks, CPA, Frank Crawford, CPA, and Jeanne Yamamura CPA, PhD

This session focused on using performance measures as tools to improve everyday operations in finance offices, not just as numbers for reports. Ms. Milks and Mr. Crawford highlighted key areas such as bank reconciliations, invoice processing, fixed asset inventories, and travel advances, stressing the importance of setting clear targets so that teams can track progress and easily see where improvements are needed. Additionally, Ms. Yamamura, CPA, PhD noted that some measures, like revenue estimates, are influenced by other departments. She also reminded conference participants that it is important to clearly define who is responsible for each measure.

Ms. Debbie Milks concluded the presentation by urging finance officers to review and update their performance measures regularly to ensure they remain useful. She encouraged everyone to share best practices, noting these metrics could help streamline day-to-day operations and support improvements.



Government Report-Outs and Next Steps

Presenters: Debbie Milks, CPA

Ms. Debbie Milks, CPA asked each insular government to present their action plans. Each jurisdiction then identified and presented specific areas for improvement, responsible parties, and timelines for implementation. Representatives from each island government committed to providing updates on their progress during the IGFOA 2024 Virtual Meeting and at the IGFOA Washington, D.C. Conference.

The Insular Government Action Plans can be found in Attachments 3a-3k of these proceedings.

Updates from DOI, Office of Insular Affairs

Presenters: Eunbin Morrison, Marina Tinitali and Tanya Joshua Harris

Ms. Eunbin Morrison explained how the Department of the Interior's Office of Insular Affairs (DOI OIA) handles single audit findings for insular governments. She detailed the process and explained that when an audit issue is reported, the government is notified through a central system and must respond with a management decision—typically within 90 days—outlining how they will fix the problem and address any disputed costs. The goal is to complete these corrective actions within six months.

Ms. Tracy Norita, CNMI Secretary of Finance, asked if OIA could help insular governments quickly pinpoint unexpected Treasury offsets on questioned costs since the delayed six-week response has disrupted their funding drawdowns and affected their credit lines

Ms. Marina Tinitali, Deputy Policy Director of OIA, responded that if the costs questioned remain unresolved, an automatic recovery process through the Treasury Offset Program could be triggered, potentially reducing future federal funds without warning. Ms. Tinitali, Deputy Policy Director of OIA, also noted that if any questions remain unresolved, they could trigger an automatic recovery process through the Treasury Offset Program, potentially reducing future federal funds without warning. Ms. Marina shared that the OIA is available to help the finance offices understand the process, provide the necessary documentation, and address any issues.

IGFOA Winter Meeting Report

Ms. Marina Tinitali, Associate Deputy Director of Policy at OIA, provided updates on audit policies, grant management, and federal oversight. During the transition, she emphasized that administrative contacts should be the primary point for audit-related inquiries and that both their office and she should be included in correspondence to ensure a coordinated response.

Ms. Tinitali discussed federal initiatives aimed at improving data collection for decision-making in insular areas, particularly in GDP analysis and economic tracking. She shared insights from a recent meeting where representatives from over 32 federal agencies and the Freely Associated States discussed U.S. investments in the region.

She emphasized the need to increase the visibility of performance reports and noted that OIA has requested the Graduate School enhance stakeholder communication regarding its use. Additionally, she addressed key policy efforts, including climate adaptation, the incorporation of indigenous knowledge in emergency management, and federal collaboration on infrastructure funding. She also announced the hiring of a new field representative in Guam and an ongoing selection process for the U.S. Virgin Islands. Looking ahead, she outlined upcoming meetings on territorial governance and the annual Insular Areas session.

Ms. Tanya Harris Joshua, Associate Deputy Director of Technical Assistance Programs at OIA, attended the event in person for the first time and praised the collaboration between experienced and emerging leaders. She emphasized the importance of risk management, urging local governments to take proactive control rather than allow external agencies to dictate decisions. She also underscored the role of effective communication in governance, policy advocacy, and decision-making.

Ms. Joshua acknowledged the retirement of TAP Director Charlene and commended her contributions to island areas. She challenged the negative connotation of "brain drain," arguing that it wrongly implies those who stay behind lack intelligence and that those who leave are lost forever. Instead, she emphasized the continued connections between islanders at home and abroad, facilitated by modern technology and social media. She cited a Palauan baseball player returning home to inspire youth as an example of how islanders remain engaged.

She concluded by recognizing the strength and knowledge in the room and expressed gratitude for the energy and expertise shared during the event. She stated that OIA returns to Washington reinvigorated by the discussions and looks forward to continued collaboration with island leaders and stakeholders.

The DOI-OIA New Single Audit Tracking presentation has been included as **Attachment 11** of these proceedings.

Closing Remarks

Jason Aubuchon, Senior Director, PITI-VITI

IGFOA and GFOA Conference Planning

I'm not formally on today's agenda, but I have a couple of brief announcements and can answer any questions. First, planning for the summer GFOA and IGFOA conference will begin right after this one wraps up. This year's conference timing is tricky because it coincides closely with the Fourth of July in Washington, DC. Usually, we meet for a day beforehand, attend the GFOA sessions, and then continue for another day and a half afterward. We hope to follow that schedule again, but hotel reservations around the holiday might be difficult, so our plans may shift slightly. I'll follow up soon with an email that includes links to presentations, documents, and regular updates about the summer conference.

Secondly, we've been holding virtual IGFOA meetings in the months between our in-person gatherings. These meetings are usually one-hour round robins for status updates. We're planning to send out a quick survey soon to see if everyone wants to keep these virtual sessions going. Timing has been particularly challenging for participants in the Virgin Islands because of the significant time difference, but everyone's flexibility and participation have been greatly appreciated.

Lastly, we ask the heads of delegation to stay briefly after the evaluations for a quick close-out discussion. Now I'll hand it over to Minister Paul, who's attending his first IGFOA, to officially close us out.

Closing Remarks

Minister David Paul Minister of Finance Marshall Islands

Guys, I need to be the one between you and you go, you guys go shopping, enjoy the Waikiki scenery. So, I'm going to be very, very brief.

First of all, I would like to take this opportunity to thank the organizers—Jason and the team at DOI—for continuing to provide assistance in financing this gathering.

And for all of you, I mean, it's my first time attending IGFOA, and it's been really an eye-opener. To be honest, this is the first time I have ever been in a room full of smart people. And the reason I'm saying smart people is because I have absolutely no clue about accounting. So every time a speaker would say something or try to explain something, I actually stopped and listened. Throughout the entire week, I have been like a sponge, trying to learn from all of you because I think it's critical for me as the Minister of Finance to understand finance, right?

I've always said that my background has never been in finance, and I want to piggyback on what Tanya was saying. You guys never knew that Tanya and I went to the same school in France, where we studied diplomacy and international affairs. We actually went to the same embassy in Port Louis, Mauritius, to do our internship. So we come from a completely different space in terms of education and training. We were trained as diplomats, and now we find ourselves among people who actually make the world run. Because, you know, nothing moves in the world without money, and you guys are in charge of ensuring that money is used properly.

So, I think I'm just here to fill in the slot that Jason told me to for the final remarks. But from the bottom of my heart, this has really been a great learning experience for me. I got to know a lot of great people and connect with people who are valuable resources. I'm especially glad that my team is here—they are the real beneficiaries. We brought a very strong team, and among us, we actually have our Chairman for the Public Accounts Committee in our national parliament. He is like our national policeman, ensuring that public funds are properly accounted for.

IGFOA Winter Meeting Report

So, once in a while, when you hear on Facebook or on the radio that the Public Accounts Committee is calling an entity to appear before them, everyone scrambles—wondering what will happen, how they will be grilled. But this just goes to show that my government believes in accountability. We want to ensure that not just the executive branch enjoys spending the people's money, but that we also have people in Parliament scrutinizing how that money is used.

Having said all that, I would like to conclude my brief remarks by saying that we look forward to the Summer IGFO. And before we leave, it is customary for us not to just leave without showing our appreciation.

So, I would like to ask my team to come forward. And can I also ask all the organizers and resource people to come forward? I hope we brought enough Marshallese goodies to hand out. If we had musical instruments, we would actually be singing a song right now.

Jason, this is on behalf of every participant here to show our appreciation. It is not just the Marshallese culture but the island's way of saying thank you. Traditionally, we would all be standing, singing, and dancing for you, but I guess that will happen at the next event.

Thank you.

Conference Evaluations

At the conclusion of the conference, each participant completed a conference evaluation. Partcipants rated the IGFOA session as timely and relevant (4.82 out of 5.0). The complete conference evaluation, along with the participants' comments has been included as **Attachement 13** of these proceedings.

CONFERENCE ATTACHMENTS





IGFOA WINTER MEETING AGENDA



2024 WINTER MEETING

Waikiki Beach Marriott Resort & Spa 2552 Kalakaua Avenue, Honolulu, Hawaii 96815

December 10-12, 2024





The goals of the 2024 Winter IGFOA conference are to:

Share updates from each insular government on the status of their finance office operations, with a focus on the timeliness of single audits.

Analyze recent regional trends in audit timeliness, identify root causes of delays, and develop actionable steps within each jurisdiction to improve audit timeliness and mitigate risks associated with delayed submissions.

Discuss capacity challenges in insular governments, including the impact of outmigration trends, and explore strategies for improving recruitment, retention, and workforce development.

Review Performeter analysis and other financial performance measures to guide decision-making and improve fiscal accountability in insular governments. Facilitate the development of jurisdiction-specific action plans to address key challenges identified during the conference, with a focus on practical and measurable outcomes.

MONDAY, DECEMBER 9, 2024

1:00 p.m.



Meeting for Conference Organizers

♥ TBD

Pre-conference meeting for conference organizers and presenters to discuss conference agenda and outcomes.

2:00 - 4:00 p.m.



Conference Registration

O Lobby, Waikiki Beach Marriott Resort & Spa

Skip Polson (GSUSA) will be available from 2:00 p.m. to 4:00 p.m. for sponsored IGFOA participants to pick up meal stipends in the lobby.

TUESDAY, DECEMBER 10, 2024

7:00 a.m.



Buffet Breakfast

9 Waikiki Ballroom, Waikiki Beach Marriott Resort & Spa

8:30 a.m.



Start of IGFOA Conference

Waikiki Ballroom, Waikiki Beach Marriott Resort & Spa

Welcoming Remarks

- Ms. Tracy Norita, Secretary of Finance, CNMI
- Ms. Tanya Joshua, Deputy Director for Technical Assistance, DOI/OIA
- Mr. Jason Aubuchon, Director, Pacific & Virgin Islands Training Initiatives, Graduate School USA

9:00 a.m.



Introductions & Agenda Review

n Mr. Kevin O'Keefe, Facilitator

9:30 a.m.



Insular Government Updates

nd Ms. Deborah Milks, CPA; Mr. Kevin O'Keefe, Moderators

This session will feature presentations from each of the insular governments covering key updates on Single Audit progress and timelines, select performance measures, and FMIS implementation status. Discussions will also include follow-ups on action planning from the Orlando meeting, along with insights into government challenges and accomplishments.

Presentations (7-10 minutes)

- Guam
- © Commonwealth of the Northern Mariana Islands
- **U.S.** Virgin Islands
- American Samoa
- Republic of the Marshall Islands
- FSM National Govt

10:15 a.m.



Break

10:30 a.m.



Insular Government Updates (Continued)

Presentations (7-10 minutes)

- Republic of Palau
- Chuuk State, FSM
- Kosrae State, FSM
- Pohnpei State, FSM
- Yap State, FSM

11:45 a.m.



Review of Action Planning Template

♥ Kevin O'Keefe, Facilitator

This session will guide participants through the action planning template, ensuring each jurisdiction is prepared for Thursday's end-of-meeting report-out. Attendees are encouraged to take detailed notes and to work in jurisdictional groups to draft action plans throughout the meeting.

12:00 p.m.



Group Photo

12:15 p.m.



Lunch

Waikiki Ballroom, Waikiki Beach Marriott Resort & Spa

1:15 p.m.



Snapshot of Single Audit Timeliness: A Regional Overview

ກໍ Debbie Milks, CPA

This introductory presentation will offer an update on the timeliness of single audits across the insular governments. The session will provide context for upcoming discussions focused on identifying the root causes of audit delays and developing actionable plans to improve timeliness.

1:30 p.m.



Presentation and Facilitated Discussion - Tackling Audit Challenges: Opinion Busters

🖔 Frank Crawford, CPA

This discussion will explore common "Opinion Busters" that result in audit qualifications, disclaimers, and adverse opinions, with a focus on understanding why these issues are becoming more frequent and how auditors determine their classification.

2:00 p.m.



Enhancing Auditor Collaboration: Communication Best Practices

ຖື Debbie Milks, CPA

This session will focus on practical strategies for improving communication and collaboration with auditors.

2:30 p.m.



Break

2:45 p.m.



Reviewing Audit Timeliness: Recent Trends and Root Cause Analysis

Ö Chris Wolseley, CPA

This session will revisit recent trends in audit timeliness, highlighting common challenges and opportunities for improvement, from the perspective of the auditor. Following the presentation, participants will engage in a breakout exercise to identify and analyze the root causes of audit delays, highlighting recent experiences and sharing any practical solutions for more timely audits.

Breakout Exercise: Determining Root Causes of Delays in Audit Timeliness (in country groups)

3:30 p.m.



Understanding the Risks of Delayed Audits

- n Debbie Milks, CPA
- ຖື Frank Crawford, CPA

This facilitated discussion will focus on the risks of potential U.S. federal adverse actions stemming from delayed audits, and strategies to mitigate these risks.

Participants will explore ways to mobilize leadership attention to allocate resources to address root causes.

Breakout Exercise: Identifying Jurisdiction-Specific Actions

Participants will work in jurisdictional groups to determine actionable steps needed within their respective governments to address audit delays and associated risks. Discussions may include the potential role of IGFOA in advocating for leadership attention and resource allocation to support these efforts.

5:00 p.m.



Gather Questions; Adjourn for Day



Palau and USVI participants at the 2024 IGFOA Summer Meeting



CNMI Finance Secretary Tracy Norita at the 2023 IGFOA Winter Meeting

WEDNESDAY, DECEMBER 11, 2024

7:00 a.m.



Buffet Breakfast

Waikiki Ballroom, Waikiki Beach Marriott Resort & Spa

8:30 a.m.



Continuation of IGFOA Conference

Waikiki Ballroom, Waikiki Beach Marriott Resort & Spa

Review results from Tuesday and overview of today's agenda

ຶກ Kevin O'Keefe, Facilitator

8:45 a.m.



Presentation: Recent Demographic Trends in the Insular Areas

Nevin O'Keefe, Facilitator

Panel Discussion: Addressing Capacity Challenges in the Insular Areas

- Kaleb Udui, Jr. Minister of Finance, Palau
- David Paul Minister of Finance, RMI
- Tracy Norita, Secretary of Finance, CNMI
- Ed Birn, Director of Administration, Guam

This discussion will focus on the critical challenges of recruiting and retaining public sector talent amid shifting demographics and increasing outmigration in the insular areas. Panelists will share recent experiences, strategies, and opportunities to build and sustain finance office workforce capacity.

10:00 a.m.



Break

10:15 a.m.



Presentation: Trends in Public Sector Talent Acquisition, and **Implications for the Insular Areas**

ဂို Bob Lavigna, Senior Fellow, Public Sector, UKG

Bob Lavigna, an award-winning public sector leader with over 30 years of experience, will explore current trends in public sector talent acquisition and retention, including growing demands for flexibility, voice and wellbeing. He will discuss strategies to recruit talent, enhance employee engagement, deliver a positive employee experience, and boost retention. The session will also address the importance of succession planning and how these trends and strategies can be adapted to meet the unique talent challenges faced by insular areas.

12:00 p.m.



Lunch

Waikiki Ballroom, Waikiki Beach Marriott Resort & Spa

1:15 p.m.

Breakout Activity: HR Problem Solving Session

Participants will work within their jurisdictions to identify and define their top three recruitment or retention challenges. This focused activity will set the stage for the subsequent discussion session.

2:15 p.m.



Facilitated discussion - Strategies, tactics, guidance that might address each jurisdiction's constraints

- δ Kevin O'Keefe, Facilitator
- Bob Lavigna, Senior Fellow, Public Sector, UKG

Building on the breakout session identifying recruitment and retention challenges, this discussion will explore strategies, tactics, and solutions to address the identified HR and recruitment constraints. Facilitators will guide the group in sharing actionable guidance and fostering a collaborative exchange of ideas.

3:00 p.m.



Break

3:15 p.m.



Preparing for Change: Overview of GASB Statements 100–104

ຶ້ນ Frank Crawford, CPA

This session will provide an overview of GASB Statements 100–104, effective in FY24 and highly relevant to the insular areas, covering updates on accounting changes, error corrections, compensated absences, risk disclosures, financial reporting improvements, and capital asset disclosures. Participants will learn about the implications of these changes and strategies for effective implementation to enhance compliance and transparency.

4:15 p.m.



Performeter Updates - Latest Available

🖔 Frank Crawford, CPA

This session will provide an update on the latest Performeter scores for each insular government, including available FY22 data, where audits have been issued. The presentation will include a review of overall ratios, scores and progress on the Audit Findings, Timeliness of Audit Submission, and Exception Resolution (A.F.T.E.R.) analysis.

4:45 p.m.



Gather Questions; Adjourn for Day



USVI participants present their action plans at the 2023 IGFOA Winter Meeting



IGFOA 2014 Winter Conference, Maui, Hawaii



IGFOA Summer 2022 Conference, Austin, Texas



IGFOA 2004 Winter Conference, Maui, Hawaii

THURSDAY, DECEMBER 12, 2024

7:00 a.m.	×	Buffet Breakfast
		🛚 Waikiki Ballroom, Waikiki Beach Marriott Resort & Spa
8:30 a.m.	☆	Continuation of IGFOA Conference
		 Waikiki Ballroom, Waikiki Beach Marriott Resort & Spa Kevin O'Keefe Review results from Wednesday and overview of today's agenda
8:45 a.m.	☆	Updates from DOI, Office of Insular Affairs
		ຶ Marina Tinitali, Deputy Policy Director, DOI/OIA
9:00 a.m.	☆	Revitalizing Finance Office Performance Measures
		n Debbie Milks, CPA n Frank Crawford, CPA n Jeanne Yamamura, CPA This session will review existing finance office performance measures to enhance participant familiarity and understanding. Discussions will focus on the relevance and practical utilization of measures, with consideration given to linking them to citizen-centric reporting, engaging leadership, and implementing a peer review
		process to maintain momentum.
10:15 a.m.	☆	
10:15 a.m. 10:30 a.m.	\Rightarrow	process to maintain momentum.
		process to maintain momentum. Break
10:30 a.m.	☆	Break Government Action Planning: Compile Action Steps
10:30 a.m.	☆	Break Government Action Planning: Compile Action Steps Working Lunch
10:30 a.m. 12:00 p.m.	☆	Break Government Action Planning: Compile Action Steps Working Lunch Name Waikiki Ballroom, Waikiki Beach Marriott Resort & Spa
10:30 a.m. 12:00 p.m. 12:30 p.m.	☆※☆	Break Government Action Planning: Compile Action Steps Working Lunch Ö Waikiki Ballroom, Waikiki Beach Marriott Resort & Spa Government Report-Outs and Next Steps
10:30 a.m. 12:00 p.m. 12:30 p.m.	☆※☆	Break Government Action Planning: Compile Action Steps Working Lunch Now Waikiki Ballroom, Waikiki Beach Marriott Resort & Spa Government Report-Outs and Next Steps Conference Wrap-Up Advancing Government Action Plans Next Steps
10:30 a.m. 12:00 p.m. 12:30 p.m. 1:30 p.m.	☆☆☆☆	Break Government Action Planning: Compile Action Steps Working Lunch Naikiki Ballroom, Waikiki Beach Marriott Resort & Spa Government Report-Outs and Next Steps Conference Wrap-Up Advancing Government Action Plans Next Steps Conference Evaluations
10:30 a.m. 12:00 p.m. 12:30 p.m. 1:30 p.m.	☆☆☆☆	Break Government Action Planning: Compile Action Steps Working Lunch Now Waikiki Ballroom, Waikiki Beach Marriott Resort & Spa Government Report-Outs and Next Steps Conference Wrap-Up Advancing Government Action Plans Next Steps Conference Evaluations Closing Remarks

PARTICIPANT LIST

American Samoa



Tina Va'a, Department of Treasury

CNMI



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FSM - National Government



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FSM - Kosrae State



Lipar George, Director, *Department of Finance and Administration* **Makoto Shinoda**, Financial Advisor, *Department of Administration and Finance*

FSM – Pohnpei State



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Palau

-0

Darla Babauta, Chief of Finance & Accounting, Ministry of Finance
Jade Kloulchad, Senior Accountant, Palau National Communications Corporation
Kaleb Udui, Minister, Ministry of Finance
Leony Christman, Human Resource Specialist, Ministry of Finance
Mesiich Tiara F. Ngiramolau, Economic Researcher, Ministry of Finance
Novie Martinez, Accounting Duty Manager, Palau National Communications Corporation

Sharnnel Sumang, Chief of Property & Supply, *Ministry of Finance*

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Betty Tibon-Imekita, Executive Council for Finance, Kwajalein Atoll Local Government David Paul, Minister, Ministry of Finance
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INSULAR GOVERNMENT UPDATES: AMERICAN SAMOA



AMERICAN SAMOA GOVERNMENT







December 10-12, 2024 | Honolulu, Hawaii

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2024 WINTER



ASG - Most Recently Completed Audit

1	What fiscal year is the most recently completion date?	FY2023	5/28/2024				
			# financial statement qualifications	0			
2	What was the audit opinion?	Unmodified	# compliance qualifications	0			
	·		# qualifications related to component units	0			
3	How many months was the audit in audit contract to completion?	About 5 months					
4	List the two most difficult qualificat Activities or General Fund to correc	Taxes Revenue					
5	How many audit findings were relat to be performed by the finance office	The first audit finding which finding over the last several Finding 2023-001 - General Reconciliation/Financial Clores Reporting Process.	audits – Ledger				
6	Did you prepare the Financial Repor	rts and footnotes in house, or	Auditors assist	:			



ASG – Current Audit Timeline

	AUDIT STATUS DATES	FY 2024
1	Date the Trial balance was submitted to and accepted by the auditors	End of December 2024
2	Were the audit adjustments entered and the opening balances agreed to the prior year ending? Who is responsible for these tasks?	Audit adjustments – senior staff Opening balances – Deputy Treasurer
3	Date the financial audit field work commenced (or scheduled)	January 14, 2025
4	Any major PBC schedules & reconciliations still outstanding?	Compensated Absences, Fixed Assets
5	Status of component units: # on schedule & # behind	All on schedule
6	Date of the approved extension request	N/A
7	Realistic estimated completion date	April 30, 2025
8	Date the compliance field work commenced (or is scheduled)	January 14, 2025
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ASG - Audit Process Structure

	AUDIT STATUS DATES	2023 Response	Current Status
1	What office (department) is responsible for selecting and contracting the audit firm?	Treasury	Will begin RFP in the new year
2	Does the government have an <u>active</u> audit oversight committee? Who is on the committee?	Yes. Deputy Treasurer, Chief Accountant and Senior accountants.	Same
3	Have you assigned a financial audit coordinator who is responsible for monitoring auditor communications and audit progress? If so, what is their position?	Yes. Chief Accountant	Chief Accountant
4	Do you have regular status meetings with the auditor? Is it a requirement built into your audit contract?	Yes and No	Will include in RFP
5	Does your public auditor assist with ensuring the component units have contracted with an audit firm and are staying on track with their audits?	No	No
6	Have you implemented a new procedure or idea to keep the audit and the auditors on track?	No	No

2024 WINTER



ASG – FMIS Support & Maintenance

1	What is the period of time on your maintenance/support agreement?	Annual renewal
2	Can you share the annual cost with the group?	Cost goes up about \$20K every year.
3	What is the typical response time from your software vendor?	Depends on what time of day. Before COB, a few minutes to an hour. After COB, response is the next day.
4	Do you have an internal hierarchy for requesting assistance from the vendor? Who in your organization has authority to contact the vendor directly?	Yes. Requests are funneled to the IT manager or asst manager. IT manager submits to vendor. A ticket is created by vendor for IT to respond directly to assigned vendor tech.
5	Same question as above for change requests	Same as above.
6	Which modules have been purchased but not implemented or used?	Contract management, Stores & Inventory, Employees Online to name a few
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IGFOA

ASG - Audit Process Structure

	ASG Department of Finance Performance Measures	Target	Period	Notes	Audit issue?
1	Reduction in overdue travel advances	% reduction from prior period	Mntly	 Increase in travel expenses Difficulty in monitoring travel expense reports Need to revisit travel policy 	No
2	Completion of Fixed Asset Inventory	100% completed and AJEs posted	Annual or biannual	Need improvement to reconcile quarterly. In need of a fixed asset software to dump all the data instead of excel	No
3	Bank Reconciliations completed on a timely basis	days after month end	Mnthly	More vendors opt in for ACH, making it more difficult to reconcile, identify and post.	Timely Reconciliation
4	Reduction in invalid, outdated encumbrances	0% invalid encumbrance	Qtrly	Major work needed in cleaning up encumbrance.	No

2024 WINTER MEETING

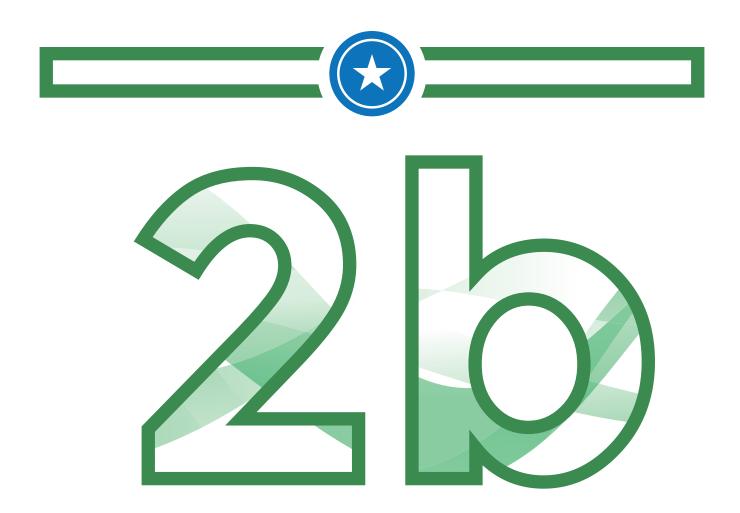


ASG – Action Plan Progress

	Task	Targeted Time Frame	Progress Notes	Updated Time Frame
1	Update Treasury Finance SOPs	End of 1Q 2025	Payroll & Accounts Payable completed;	End of 2 nd Q 2025
2			General Accounting & Finance – 40% completed;	
3			Disbursing, Credit & Collection, Revenue – did not start	
4				
5				
6				
7				

7

2024 WINTER



INSULAR GOVERNMENT UPDATES:
COMMONWEALTH OF NORTHERN
MARIANA ISLANDS



CNMI - Most Recently Completed Audit

1	What fiscal year is the most recently completed & what was the completion date?	FY2021 8/15/24
2	Cipinion Units Cipinion Units Covernmental Activities Aggregate Discretely Presented Component Units Aggregate Discretely Presented Component Units Adversary What was the audit oninion?	# financial statement qualifications
2	What was the audit opinion? Grants Assistance Governmental Fund American Recue Plan Act (ARPA) Governmental Fund Disclaim Salpan Amusement Governmental Fund Department of Public Lands Governmental Fund Department of Public Lands Governmental Fund Aggregate Remaining Fund Information Adverse	# gualifications related to 7 – Completed
3	How many months was the audit in progress from the date of t audit contract to completion?	February 1, 2023 - August 15, 2024 (Fieldwork: October 2023) 19 months
4	List the two most difficult qualifications of the Governmental Activities or General Fund to correct before the next audit	Year-End Process
5	How many audit findings were related to reconciliations needing to be performed by the finance office?	7 total findings GL and FS Close Process Interfund Transactions & Balances SEFA Deprivation United Services Deprivate Deprivate Services Deprivate Depri
6	Did you prepare the Financial Reports and footnotes in house, did you hire assistance?	In-house (Secretary of Finance Office)

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2024 WINTER

December 10-12, 2024 | Honolulu, Hawaii



CNMI – Current Audit Timeline

	AUDIT STATUS DATES	FY2022
1	Date the Trial balance was submitted to and accepted by the auditors	Oct 2024 - Initial submission
2	Were the audit adjustments entered and the opening balances agreed to the prior year ending? Who is responsible for these tasks?	Currently Ongoing – Secretary of Finance Office is responsible
3	Date the financial audit field work commenced (or scheduled)	January 2025
4	Any major PBC schedules & reconciliations still outstanding?	 Schedules to be provided in December Tax Related Schedules
5	Status of component units: # on schedule & # behind	6 - Completed 3– Ongoing 1 – Pending
6	Date of the approved extension request	FY22 - June 2025
7	Realistic estimated completion date	June 2025
8	Date the compliance field work commenced (or is scheduled)	January 2025
	2 2024 WINTER MEETING	December 10-12, 2024 Honolulu, Hawaii



CNMI – Audit Process Structure

	AUDIT STATUS DATES	
1	What office (department) is responsible for selecting and contracting the audit firm?	OPA
2	Does the government have an <u>active</u> audit oversight committee? Who is on the committee?	DOF, OPA and OGM
3	Have you assigned a financial audit coordinator who is responsible for monitoring auditor communications and audit progress? If so, what is their position?	Ryan Camacho, Pam Marigmen, and Jerry Deleon Guerrero, Senior Financial Analyst
4	Do you have regular status meetings with the auditor? Is it a requirement built into your audit contract?	Bi-weekly Meetings
5	Does your public auditor assist with ensuring the component units have contracted with an audit firm and are staying on track with their audits?	Yes
6	Have you implemented a new procedure or idea to keep the audit and the auditors on track?	Setting hard deadlines on Agencies and to have constant communications/expectations with the Auditor
	3 2024 WINTER MEETING	December 10-12, 2024 Honolulu, Hawaii



CNMI – FMIS Support & Maintenance

What is the period of time on your maintenance/support agreement?	1 year – auto renew for additional 1 year unless terminated in writing prior to end of current term.
Can you share the annual cost with the group?	\$396,000
What is the typical response time from your software vendor?	Less than 12 hours (typically within the same day)
Do you have an internal hierarchy for requesting assistance from the vendor? Who in your organization has authority to contact the vendor directly?	 No hierarchy for requesting assistance Systems Analyst, SOF office, & Office of Information Technology (OIT)
Same question as above for change requests	Systems Analyst and Secretary of Finance Office
Which modules have been purchased but not implemented or used?	All modules purchased are currently being used
	maintenance/support agreement? Can you share the annual cost with the group? What is the typical response time from your software vendor? Do you have an internal hierarchy for requesting assistance from the vendor? Who in your organization has authority to contact the vendor directly? Same question as above for change requests Which modules have been purchased but not

4

2024 WINTER



CNMI – Audit Process Structure

	CNMI Department of Finance Performance Measures	Target	Period	Prior Period -1	Current Period 0	Trend	Notes	Audit issue?
1	Reduction in overdue travel advances	% reduction from prior period	Annually	-	FY25 43%	% reflects FY22 to current	FY22 to Current (not including FY21 and prior) Total Unpaid Balance as of 11/30/2024	
2	Completion of Fixed Asset Inventory	100% completed and AJEs posted	Annually	FY24 32%	FY25 38%		Agencies Received Asset Lists: 161/163 No changes from last week - 98.77% Agencies Submitted Accurate List: 52/163 No changes from last week - 31.90% Submitted/Total Agencies Received: 52/161 No changes from last week - 32.30% Reconciled/Submitted: 20/52 Percent changed from 36.53% to 38.46% from last week.	
3	Bank Reconciliations completed on a timely basis	30 days after month end	Monthly	FY24 16%	FY25 0%	Details on slide 8	FY22/FY23 details are also on slide 8	
4	Reduction in invalid, outdated encumbrances	0% invalid encumbrance	Quarterly			Outdated encumbrances to be reviewed at the end of FY25Q1	We did not carryforward any inactive encumbrance from legacy system. The CNMI Encumbrance Policy & Procedures was approved and disseminated to all Department heads, effective October 1, 2024 - Monthly review and quarterly adjustments	

2024 WINTER

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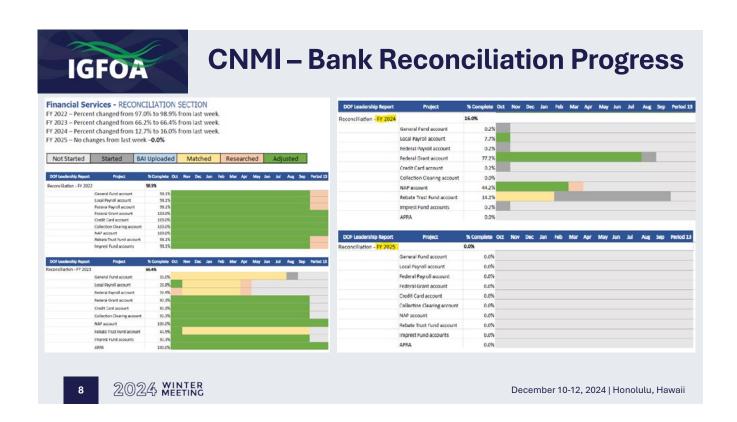


CNMI – Action Plan Progress

_	<u> </u>				ACTION PLANS	<u> </u>
	ACTION TASK	TASK CREATION DATE	ESTIMATED COMPLETION DATE	COMPLETION	WHO	Notes
WO	AUDIT:	-		-	-	
1	Discussion with EY regarding their audit contracts with our component units	Dec-23	12/30/2024		AUDIT Team	JG (11/27). Timeline moved from 6/21/24 to 12/30/24. To be discussed in the next meeting with EY.
2	Fallow up with EY on concurrent audit (FY22 to FY23)	Dec-23	6/24/2024	6/21/2024	AUDIT Team	DONE: ID (5/071): Not concurrent, but we anticipate the P722 and P723 eudits to be completed within a year (with the assumption that we are audit ready/auditable: TB supported with complete schedules, etc.). 1. F722 - To begin in October 2024 2. F723 - To begin in Agril 2025
3	FY23 Bank Recon	May-23	12/30/2024		OFT - Daril; SOF - Pam; Bank Recon Section	RC (8/6): Timeline moved from 7/31/24 to 12/31/24. Staff turnover and BAI data quality are the major issues causing the delay. System errors are still present, but the team has found temporary work-arounds.
4	FY24 Bank Recon (matching) should be current	Jun-24	12/30/2024		OIT - Denit; SOF - Pam; Bank Recon Section	JG (10/2): Timeline moved from 9/30/24 to 12/30/24.
5	Update inventory regulation to do a biennial physical inventory	Jun-24	8/30/3034	8/30/2024	SOF: Jerry, Procurement Services	DONE: IG (9/10): Memo dated 8/30/24 was sent to all Department heads regarding the updates to the existing policy around the performance of a physical inventory from annual to biennial.
Sa	Update the CNMI Property Management Policies and Procedures Manual	Jun-24	12/30/2024		Procurement Services	IG (10/2): The CNMI Property Management Policies and Procedures Manual is currently being updated and next status meeting with Procurement Services is set for 12/05/24 with the expectation that we would have a draft of the manual for our review/input.
6	FY21 Ending balance recorded in Munis/FY22 Bog. Balance	Jun-24	9/15/2024	9/15/2024	SOF: Ryan and Pam	DONE: RC (7/25): Timeline moved from 7/31/24 to 9/15/24 to allow sufficient time between audit release and end of year processes.
7	Year End Close For FY23	Jun-24	0/30/2024	11/8/2024	FS: Bernie P. and Don C.; SOF: Ryan and Parn	DONE: FY23 YE Close process completed on 11/8/24.
8	Munis Cubes: have cubes reporting fully utilized by target deadline; data should be refreshed daily; DOF uners trained via "Fyler Pace Pagnarn to utilize CUBES for audit related reporting for SEFA, SF 425, Payroll reports for auditor testing, Receivables (i.e. General Billing), Budget to Actuals etc.	Jun-24	12/15/2024		Off - Henry/Zach; SOF - Ryan/Pam	IEC (8/12): Timetine moved from 8/J0/24 to 12/15/24. Seeking additional support from Tyler to asolst OET and federal section.
9	Discussion for the preparation of the GASB 96 (SBITA) for FY2023	Jun-24	12/30/2024		SOF: Joanne, Ryan, and Pam	JG (11/6): Per JM, additional time needed as there is an ongoing discussion with Crawford and Associates on the SBTA worksheet.
10	Encumbrance Policy	May-23	0/30/2024	10/1/2024	SOF: Jerry	DONE: JG (10/2): Policy was effective 10/1/24 and disseminated to Department heads on 10/17/24.
11	Finalize GASB 87 FY2022.	May-23	0/30/2024	9/30/2024	SOF: Juanne	DONE: IG (10/2): Report submitted to SQF office on 9/24/24.
11a	GASB 87 SOP for Procurement Services	Oct-24	1/30/2024		Pacific Pact	JG (10/3): Notified Pacific Pact to include the creation of an SOP for GASS 87 and to work with J. McPhetres.

2024 WINTER

	ACTION TASK	TASK CREATION DATE	ESTIMATED COMPLETION DATE	COMPLETION	WHO	Notes
	GRANT MANAGEMENT:	57116		57.1.2		
12	Initiate Tyler Pace Program	Jun-24	12/30/2024		SOF: Ryan	RC (10/2): Timeline moved from 9/30/24 to 12/30/24. Submitted acceptance of scope of work/training hours to Tyler; Pending training implementation.
12a	New Grant/Additional Award Allotment Process AUTOMATION - all allotments and grant master module	Jun-24	12/30/2024		SOF: Ryan, OGM: Daril H., OMB: Jazmin	RC (10/2): Timeline moved from 9/30/24 to 12/30/24. Submitted acceptance of scope of work/training hours to Tyler; Pending training implementation.
12b	SF425 Report Automation in Munis	Jun-24	12/30/2024		SOF: Ryan, FS - Federal Section	RC (10/2): Timeline moved from 9/30/24 to 12/30/24. Submitted acceptance of scope of work/training hours to Tyler; Pending training implementation.
13	DOCUMENTATION OF SOPs - focusing on the federal process	Jun-24	12/30/2024		Pacific Pact	JG (10/1): Pacific Pact will be taking the lead on this action task and will begin this documentation covering Financial Services Division (prioritizing federal section), Procurement Services, and Treasury.
	CYBER SECURITY:					
14	Timeline for the system upgrade and cloud transition	Jun-24	12/31/2024		OIT	RC (8/26): Timeline moved from 6/30/24 to 12/30/24. Finalizing quotation for PACE and pending funding.
15	Require a valid photo ID on the work email	Jun-24	12/30/2024		EEDS Team / OIT	JG (12/2:) Timeline moved from 7/31/24 to 12/30/24. Total of 245 employees with 84% completed to date.
16	Cyber security user training - all Munis users	Jun-24	12/30/2024		EEDS Team / OIT	JG (10/1): 111 of 245 employees (45%) have completed the training as of 10/1/24. Timeline moved from 9/30/24 to 12/30/24
	OTHERS:					
17	Partial - Decentralization of Invoice Entry - Non-recurring transactions	Jun-24	9/30/2024	9/30/2024	SOF/FS	DONE: JG (9/30): Memo was sent to all departments on July 17, 2024 (memo on CUC billings).
18	Centralize Invoice Entry: Fuel, Communication, and Utilities	Jun-24	9/30/2024	9/30/2024	SOF/FS	DONE: RC (9/30): Testing for automation was not successful due to budget constraints, and management of errors reverting to DOF; Agency guidance issued for correct entry of Utilities
19	Transfer of balances from JDE to Munis - Special/Revolving funds only	May-23	1/30/2024		SOF: Jerry	JG (11/6): Kar is assisting with this project. There appears to be more accounts in the JDE report that are not accounted for in the Fund Status Tracker (could be old accts, etc.). We are working to reconcile the JDE report / fund tracker / list from OMB to confirm the total number of accounts.
20	Update of our Procurement regulation threshold for small purchases	Aug-24	12/30/2024		Procurement Services	JG (9/9): Per B.Nicholas, there's a disparity in treatment of local vs. federal funds on small purchases. § 200.403 Factors affecting allowability of costs. To be discussed in our status meeting on 10/23/24.





INSULAR GOVERNMENT UPDATES:
FEDERATED STATES OF MICRONESIA
CHUUK STATE



CSG - Most Recently Completed Audit

			l .		
1	What fiscal year is the most recently completed & what was the completion date?		FY2022	07/29/2024	
		Financial statements- Qualified	# financial statement qualifications	2	
2	What was the audit opinion?	Compliance for all federal major	# compliance qualifications	1	
		programs- Unmodified	# qualifications related to component units	1	
3	How many months was the audit in progress from the date of the audit contract to completion?		We don't know the date of the audit contract.		
4	•		Booking of unrecorded lial reconciliation with FSM N		
5	How many audit findings were related to reconciliations needing to be performed by the finance office?		1		
6	Did you prepare the Financial I did you hire assistance?	Reports and footnotes in house, or	In house.		
	1 2024 WINTER		December 10-12, 202	24 Honolulu, Hawaii	



CSG- Current Audit Timeline

Oate the Trial balance was submitted to and accepted by the auditors Were the audit adjustments entered and the opening balances agreed of the prior year ending? Who is responsible for these tasks? Date the financial audit field work commenced (or scheduled)	05/27/2024 Yes. Accounting/Financial Advisor December 2024
o the prior year ending? Who is responsible for these tasks?	-
Date the financial audit field work commenced (or scheduled)	December 2024
Any major PBC schedules & reconciliations still outstanding?	None
status of component units: # on schedule & # behind	On schedule- all component units
Date of the approved extension request	No extension yet
Realistic estimated completion date	March 31, 2025
Date the compliance field work commenced (or is scheduled)	December 2024
3	tatus of component units: # on schedule & # behind Date of the approved extension request Lealistic estimated completion date Date the compliance field work commenced (or is scheduled)

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2024 WESTING



CSG- Audit Process Structure

	AUDIT STATUS DATES	2023 Response	Current Status
1	What office (department) is responsible for selecting and contracting the audit firm?	FSM ONP	FSM ONP
2	Does the government have an <u>active</u> audit oversight committee? Who is on the committee?	No	No
3	Have you assigned a financial audit coordinator who is responsible for monitoring auditor communications and audit progress? If so, what is their position?	Yes. Accounting/Financial Advisor	Yes. Accounting/Financial Advisor
4	Do you have regular status meetings with the auditor? Is it a requirement built into your audit contract?	No.	No.
5	Does your public auditor assist with ensuring the component units have contracted with an audit firm and are staying on track with their audits?	Yes- FSM ONP	Yes- FSM ONP
6	Have you implemented a new procedure or idea to keep the audit and the auditors on track?	No.	No.
	3 2024 WINTER	Decer	nber 10-12, 2024 Honolulu, Hawaii

IGFOA

CSG- Performance Measures

	Chuuk State Department of Finance Performance Measures		Period	Prior Period - 1	Current Period 0	Trend	Notes	Audit issue?
1	Reduction in overdue travel advances	% reduction from prior period	Mntly	11%	-9.8%	1		No
2	Completion of Fixed Asset Inventory	100% completed and AJEs posted	Annual	100%	90%	\Rightarrow	FY2024 is completed, AJE unposted yet.	No
3	Bank Reconciliations completed on a timely basis	days after month end	Mnthly	10	10		After receipt of bank statement.	No
4	Reduction in invalid, outdated encumbrances	0% invalid encumbrance	Qtrly	85%	95%			No

2024 WINTER



CSG– Action Plan Progress

	Task	Targeted Time Frame	Progress Notes	Updated Time Frame
1	To make the files more organized.	Before end of FY2024	Organizing files of previous years and current year is still in progress.	Before end of FY2025
2	To continue cleaning up invalid encumbrances/travel.	Before end of FY2024	Previous years invalid encumbrances were cleaned up and continue to current year.	Before end of FY2025
3	To verify invalid accounts payable.	Before end of FY2024	Previous years invalid accounts payable were cleaned up and continue to current year.	Before end of FY2025
4				

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2024 WINTER



INSULAR GOVERNMENT UPDATES: FEDERATED STATES OF MICRONESIA KOSRAE STATE



KSG- Most Recently Completed Audit

1	What fiscal year is the most recompletion date?	FY2022	05/03/24		
		Unmodified – General fund, Compact Trust Fund,	# financial statement qualifications	3	
2	What was the audit opinion?	Aggregate Remaining Fund Information, and Aggregate Discretely Presented Component Units	# compliance qualifications	2	
	·	# qualifications related to component units	None		
3	How many months was the audit in progress from the date of the audit contract to completion?		10 months from July 2023 to May 2024		
4	List the two most difficult quali Activities or General Fund to co	Reconciliation of accounts rounearned revenues on feder			
5	How many audit findings were related to reconciliations needing to be performed by the finance office?		One.		
6	Did you prepare the Financial Reports and footnotes in house, or did you hire assistance?		Our Financial Advisor prepared unaudited fund financial statements.		
	1 2024 WINTER		December 10-12, 2024	Honolulu, Hawaii	

IGFOA

KSG-Current Audit Timeline

	AUDIT STATUS DATES	FY2023
1	Date the Trial balance was submitted to and accepted by the auditors	Still closing FY2023 transactions
2	Were the audit adjustments entered and the opening balances agreed to the prior year ending? Who is responsible for these tasks?	The financial advisor is responsible for ensuring that the prior year audited ending fund balance es are accurately carried forward to the current year.
3	Date the financial audit field work commenced (or scheduled)	January 01, 2025.
4	Any major PBC schedules & reconciliations still outstanding?	(1) Schedule of accounts receivable and unearned revenues on federal accounts (2) Schedule of General Fund travel advances with assessment of collectability (3) Budgetary comparison schedule

2024 WINTER

December 10-12, 2024 | Honolulu, Hawaii



KSG- Current Audit Timeline

	AUDIT STATUS DATES	FY2023
5	Status of component units: # on schedule & # behind	Kosrae Utilities Authority: FY2023 audit completed. Kosrae Port Authority: Audit resumed after the change of field senior. Audit is halfway done. Kosrae Housing Authority. Audit commenced.
6	Date of the approved extension request	We are not aware of an extension of our reporting deadline to the FAC.
7	Realistic estimated completion date	January 2026
8	Date the compliance field work commenced (or is scheduled)	Concurrently with the FS audit. Around January 2025?

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2024 WINTER MEETING

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KSG- Audit Process Structure

	AUDIT STATUS DATES	2023 Response	Current Status
1	What office (department) is responsible for selecting and contracting the audit firm?		Office of the FSM Public Auditor
2	Does the government have an <u>active</u> audit oversight committee? Who is on the committee?		No. However, the Director of DOFA is responsible for updating audit progress to the Governor and the KSL.
3	Have you assigned a financial audit coordinator who is responsible for monitoring auditor communications and audit progress? If so, what is their position?		The financial advisor for the DOFA is responsible for monitoring audit progress.
4	Do you have regular status meetings with the auditor? Is it a requirement built into your audit contract?		No.
5	Does your public auditor assist with ensuring the component units have contracted with an audit firm and are staying on track with their audits?		Refer to #1 above. The Office of the FSM Public Auditor awards a state-wide audit contract to an audit firm.
6	Have you implemented a new procedure or idea to keep the audit and the auditors on track?		No.

2024 WINTER

	Kosrae State Govt Department of Finance Performance Measures	Target	Period	Prior Period -1	Current Period 0	Trend	ı	Notes	
L	Reduction in overdue travel advances	% reduction from prior period	Mntly				General Fund \$27K (09/30/23) >	> \$17K (09/30	/24)
2	Completion of Fixed Asset Inventory	100% completed and AJEs posted	Annual or biannual	Aug 23	Nov 24				
3	Bank Reconciliations completed on a timely basis	days after month end	Mnthly		Up to Apr/Jul 24	1	Sector / Nonsector general accounts completed up to July 2024. Sector / Nonsector payroll accounts completed up to April 2024.		
							Balances from	FY2022 and pr 9-30-22	ior years 9-30-2
1	Reduction in invalid, outdated encumbrances	0% invalid encumbrance	Qtrly			1	General Fund Grant Assistance Fund Other governmental	\$43K \$4,109K \$115K	\$11K \$30K \$1K
							We are curren cancelling old from FY2023 a	encumbra	nces



KSG – Action Plan Progress

	Task	Targeted Time Frame	Progress Notes	Updated Time Frame
1	GASB87 (Leases) Implementation		Successfully implemented	
2	Tax Reform		We joined the FSM National Government task force.	
3	FMIS		We are cleaning balance sheet accounts, especially old transactions that have been carried for a long time	
4				

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2024 WINTER



INSULAR GOVERNMENT UPDATES: FEDERATED STATES OF MICRONESIA NATIONAL GOVERNMENT



FSMNG - Most Recently Completed Audit

1 What fiscal year is the most recently completed & what was the completion date?		FY2022	10/10/2024	
			# financial statement qualifications	14
2	2 What was the audit opinion?	# compliance qualifications	1	
			# qualifications related to component units	0

The audit opinion can be summarized as follows:

Grants Assistance Fund
 Governmental activities
 General fund
 Component Units
 Compact trust fund
 Aggregate remaining fund information

Disclaimer

 Qualified
 Unmodified
 Unmodified
 Unmodified

1

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FSMNG - Most Recently Completed Audit

3	How many months was the audit in progress from the date of the audit contract to completion?	The Auditors were contracted in November 2022 and the statements were issued in October 2024. 23 months
4	List the two most difficult qualifications of the Governmental Activities or General Fund to correct before the next audit	GASB 87 and reconciliation of receivables and payables to the State Governments
5	How many audit findings were related to reconciliations needing to be performed by the finance office?	4 were related to reconciliations
6	Did you prepare the Financial Reports and footnotes in house, or did you hire assistance?	The financial reports are all prepared by the Auditors based on trial balances taken from the system.

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2024 WINTER



FSMNG – Current Audit Timeline

	AUDIT STATUS DATES	FY23
1	Date the Trial balance was submitted to and accepted by the auditors	Auditors want it by 2nd December 2024. Likely to be the end of December??
2	Were the audit adjustments entered and the opening balances agreed to the prior year ending? Who is responsible for these tasks?	Audit adjustments have been entered. The Auditors provided a list of adjustments that were not in the accounts, and it was processed by National Treasury.
3	Date the financial audit field work commenced (or scheduled)	Some field work has commenced (letters sent to Banks) but the bulk will start once we submit the trial balance and associated records.
4	Any major PBC schedules & reconciliations still outstanding?	We are still working on most of them
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FSMNG – Current Audit Timeline

	AUDIT STATUS DATES	FY23
5	Status of component units: # on schedule & # behind	FSMDB, FSM Social Security, FSM Telecom, complete. 4 were on target to be completed by November. 4 are behind schedule.
6	Date of the approved extension request	Not yet
7	Realistic estimated completion date	June 2025
8	Date the compliance field work commenced (or is scheduled)	It has not really commenced yet

2024 WINTER

	GFOA	FSMNG – Audit	Process St	ructure
	AUD	IT STATUS DATES	2023 Response	Current Status
1	What office (depart	tment) is responsible for selecting and lit firm?	National Public Auditor	National Public Auditor
2	Does the government have an <u>active</u> audit oversight committee? Who is on the committee?		No	Not really. Everything is reviewed by Secretary and Asst Secretary, Treasury.
3	responsible for mor	a financial audit coordinator who is nitoring auditor communications and so, what is their position?	Yes, Compliance Officer	Yes. Compliance Officer
4		r status meetings with the auditor? built into your audit contract?	Not really, ad hoc meetings	Yes, but not in contract
5		uditor assist with ensuring the ave contracted with an audit firm and with their audits?	Yes	Yes. They appoint one auditor to handle all audits and actively monitor the progress
6	Have you implement the audit and the au	nted a new procedure or idea to keep uditors on track?	No	Not yet, but good idea

	GFOA	FSMNG – FMIS Support & Maintenance
		At the moment we have 3 years of support and maintenance after the system goes live - funded by the World Bank. This is for the 5 Governments of FSM.
	What is the period of time on your maintenance/support agreement?	There is an option to extend for an additional 2 years which will be funded by the World bank under PFM II.
		The contract includes additional post operational acceptance technical support of 125 person days over 3 years. It also includes the provision for a FreeBalance person based in FSM to provide helpdesk support who will be supported by the FreeBalance Support/Services team
	Can you share the annual cost with the group?	The ongoing costs for the system are being funded by the World Bank and this will continue under PFM II. For the 5 Governments the total costs is as follows:
		 Software maintenance - around \$190k per year Helpdesk support for 3 years - around \$97.5k per year Contracted additional support - \$78k over 3 years Hosting of cloud environment - around \$240k per year



FSMNG – FMIS Support & Maintenance

We have contracted for thee following response times from FreeBalance:

What is the typical response time from your software vendor?

Issue Type	Example	Response time	Resolution time
Critical	System is down	15 minutes	2 hours
High	An important feature of the system is not working	30 minutes	4 hours
Standard	An important function is not performing well	1 hour	8 hours
Iow	Alow priority request	2 hours	2 business days
Scheduled	Aservice request asked for by Governments e.g. new report, update a users account	4 hours	5 business days

We will have to see how they go against these response times.

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FSMNG – FMIS Support & Maintenance

4	Do you have an internal hierarchy for requesting assistance from the vendor? Who in your organization has authority to contact the vendor directly?	We will appoint someone at each Government to be the first point of contact for any support requests. There will be a helpdesk setup and a locally based FreeBalance consultant who will be the first point of call for any support requirements. All issues will be reported and managed through the Freebalance support portal
5	Same question as above for change requests	Any change requests will need to be coordinated between the 5 Governments (depending on the type of change being requested).
6	Which modules have been purchased but not implemented or used?	The system is not live yet so we are not sure if here will be any modules that have been purchased and are not used.

2024 WINTER



FSMNG – FMIS Support & Maintenance

Additional Support to devolve the system to line Departments The World Bank will be providing support to devolve the use of the new FMIS to line Departments as part of PFM II. To start with all processing will be done by the Departments of Finance and once the system is live then Line Agencies will be asked to come on board.

Things that will be processed by line agencies

- Purchase orders with review and approval by Finance
- · Receipt of goods
- Invoices for payment (with review and approval by Finance)
- Receipt of monies into the system
- Entry of timesheets to be loaded and reviewed by Finance

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FSMNG – Performance Measures

	FSMNG Department of Finance Performance Measures	Target	Period	Notes	Audit issue?
1	Reduction in overdue travel advances	reduction from prior period	Mntly	We are actively working on reducing the number of outstanding travel advances before the new system goes live. Currently over 3,000 to clear	Yes
2	Completion of Fixed Asset Inventory	100% completed and AJEs posted	Annual or biannual	Full fixed asset inventory is underway	Yes
3	Bank Reconciliations completed on a timely basis	30 days after month end	Mnthly	Bank reconciliations are being done on time except for one Overseas based account	Yes
4	Reduction in invalid, outdated encumbrances	0% invalid encumbrance	Qtrly	We are actively working on reducing the number of outstanding encumbrances which currently are currently over 4,000.	Yes

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2024 WINTER



FSMNG – Action Plan Progress

	Time Frame	Progress Notes	Frame
Hire a new financial advisor	July 2024		As soon as possible
New FMIS in place and being used	January 2025	Progress is going well. We have decided to change the structure of the chart of accounts which has delayed the implementation by 2 months.	March 2025
Establish Internal Audit in DOFA	December 2024	The person who will become the Internal Auditor is heavily involved with coordinating the FY23 audit along with other tasks and has not been able to move to Internal Audit. There is Internal Audit assistance included in PFM II including setting up the Unit	June 2025
Get preparation of financial statements up to date for presentation to the auditors	December 2024	We are behind on this task as we do not have a financial advisor	Late December 2024
GASB Advisor to be funded by the World Bank	December 2025	Will be used as the financial advisor if we are unable to fid anyone	Will be brought forward to February 2025
Standard Operating procedures developed	November 2024	SOPs have been developed as required by the Auditors and will be released in December 2024. New SOPs are being developed for use with the new system	December 2024
	Establish Internal Audit in DOFA Get preparation of financial statements up to date for presentation to the auditors GASB Advisor to be funded by the World Bank	Establish Internal Audit in DOFA December 2024 Get preparation of financial statements up to date for presentation to the auditors GASB Advisor to be funded by the World Bank December 2025 Standard Operating procedures developed November 2024	New FMIS in place and being used January 2025 the structure of the chart of accounts which has delayed the implementation by 2 months. The person who will become the Internal Auditor is heavily involved with coordinating the FY23 audit along with other tasks and has not been able to move to Internal Audit. There is Internal Audit assistance included in PFM II including setting up the Unit Get preparation of financial statements up to date for presentation to the auditors GASB Advisor to be funded by the World Bank December 2024 Will be used as the financial advisor if we are unable to fid anyone SOPs have been developed as required by the Auditors and will be released in December 2024. New SOPs are being developed for use with the new system





INSULAR GOVERNMENT UPDATES:
FEDERATED STATES OF MICRONESIA
POHNPEI STATE



PSG - Most Recently Completed Audit

1	What fiscal year is the most recently completed & what was the completion date?		FY2022	9-12-2024
			# financial statement qualifications	5
2	What was the audit opinion?	Qualified and modified opinion	# compliance qualifications	3
			# qualifications related to component units	10
3	How many months was the audit in progress from the date of the audit contract to completion?		April 2023 to Nov 2024 - Nineteen (19) months	
4	List the two most difficult qualifications of the Governmental Activities or General Fund to correct before the next audit		Loan Guarantee Obligation qualification (I book the obligation on its books - GASB 7	
5	How many audit findings were related to reconciliations needing to be performed by the finance office?		There are two - 2022-001 & 2022-003	
6	Did you prepare the Financial Reports and	footnotes in house, or did you hire assistance?	We hired a CPA to do the Financial Repor	ts and the footnotes
	1 2024 WINTER		December 10-12, 2024	Honolulu, Hawa



PSG – Current Audit Timeline

	AUDIT STATUS DATES	FY22 completed / FY23 has only got started
1	Date the Trial balance was submitted to and accepted by the auditors	TB for FY 2023 target to submit December 2024
2	Were the audit adjustments entered and the opening balances agreed to the prior year ending? Who is responsible for these tasks?	Yes, the audit adjustments for FY 2022 has been adjusted with the opening balances agreed to the prior year. Responsible was the Assistant to Chief of Finance, Mr. Moses Hespak
3	Date the financial audit field work commenced (or scheduled)	There has been no field work scheduled yet for FY 2023
4	Any major PBC schedules & reconciliations still outstanding?	National Government to confirm the PSG revenue receipts Investment with PFC – waiting for PFC FY 2023 audit to be completed Encumbrances / prepaid POs to liquidate or adjust out. Searching for documentation
5	Status of component units: # on schedule & # behind	Small Business FY 2023 Completed Pohnpei Transportation Authority – FY 2023 completed Pohnpei Port Authority – FY 2023 Field work completed Pohnpei Housing Authority – FY 2023
6	Date of the approved extension request	No approved extension yet
7	Realistic estimated completion date	September 2025
8	Date the compliance field work commenced (or is scheduled)	No schedule has been set up yet

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PSG – Audit Process Structure

	AUDIT STATUS DATES	2023 Response	Current Status
1	What office (department) is responsible for selecting and contracting the audit firm?	FSM Public Auditor	FY 2022 -2023 has been contracted to BCM; FY 2024-2025 under bid
2	Does the government have an <u>active</u> audit oversight committee? Who is on the committee?	The Audit Oversight Committee is comprised of the Secretary of Finance, the National Public Auditor, and the State Directors.	Uncertain if this oversight committee is currently operational.
3	Have you assigned a financial audit coordinator who is responsible for monitoring auditor communications and audit progress? If so, what is their position?	Currently, the Director oversees all communication and planning activities concerning audit matters with the Financial Advisor	The Finance department is currently being reorganized. Upon completion of this process, the Audit Coordinator will be assigned.
4	Do you have regular status meetings with the auditor? Is it a requirement built into your audit contract?	There are no formal meetings scheduled; status meetings are convened on an as-needed basis.	
5	Does your public auditor assist with ensuring the component units have contracted with an audit firm and are staying on track with their audits?	Yes, it is indeed the Public Auditor's role; however, it is the responsibility of the State finance to ensure their component units comply.	Current Status of Component Units FY 2023 audit: Pohnpei Housing Authority – Field work completed Pohnpei Port Authority – Field Work Completed Small Business Guarantee Corporation - Audit completed Pohnpei Transportation Authority – Audit completed
5	Have you implemented a new procedure or idea to keep the audit and the auditors on track?	Given that Pohnpei State has not signed the engagement for the FY 2023 audit, we can incorporate the audit communication protocol into the engagement contract.	The financial advisor is working with the auditor and the FSM Public auditor auditor in coming up with this audit communication protocol.

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PSG – Performance Measures

	PSG Department of Finance Performance Measures	Target	Period	FY 2023	FY 2024	Trend	Notes	Audit issue?
1	Reduction in overdue travel advances	10% reduction from prior period	Mntly	\$289,144	\$554,516		There are no COFA fund overdue travel advance. General Fund, however, has its travel advance increased.	No Audit Issue
2	Completion of Fixed Asset Inventory	100% completed and AJEs posted	Biannual	Completed	In progress			No audit Issue
3	Bank Reconciliations completed on a timely basis	30 days after month end	Mnthly	Completed	In progress			No audit Issue
4	Reduction in invalid, outdated encumbrances	0% invalid encumbrance	Qtrly	Completed	In progress			No audit issues

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PSG – Action Plan Progress

	Task	Targeted Time Frame	Progress Notes	Updated Time Frame
1	Encumbrance cleaning and Update	9/30/2024	In progress	12/31/2024
2	Travel Advance cleaning and update	9/30/24	The write-off for FY2022 and earlier has been submitted to the Governor and Attorney General for approval. Any other travel expenses not submitted within 10 days post-travel will result in a payroll deduction	12/31/2024
3	Supply Advance Cleaning and Update	9/30/24	In progress	12/31/2024
4	Accounts Receivable Cleaning and Update	9/30/24	In progress	12/31/2024
5	Complete FY 2022 Audit	9/30/24	Completed	12/31/2024
6	Reconcile all accounts and submit TB 2023 to the auditor	12/31/24	In progress	12/31/2024
7	Complete FY 2023 Audit	6/30/25	In progress	9/30/25

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2024 WINTER



INSULAR GOVERNMENT UPDATES: FEDERATED STATES OF MICRONESIA YAP STATE



YSG - Most Recently Completed Audit

1	What fiscal year is the most rec what was the completion date?		FY22	Oct. 12, 2024	
	What was the audit opinion?	Unmodified for the primary govt but adverse for a	financial qualification	0	
2			compliance disclaimer	1	
		component unit (YFA)	adverse opinion related to CU	1	
3	How many months was the aud date of the audit contract to co		March 23 to October 24 – 18 months		
4	List the two most difficult quali Governmental Activities or Ger before the next audit		Adverse opinion on the component	unit	
5	How many audit findings were reconciliations needing to be peoffice?		One finding related to late submissi	on of reports	
6	Did you prepare the Financial R house, or did you hire assistanc		The auditors did most of the work, but with information when we could, and al draft statements and pointed out errors with prior year' presentations.	so reviewed the	



YSG – Current Audit Timeline

	AUDIT STATUS DATES	Fiscal Year 2023	
1	Date the Trial balance was submitted to and accepted by the auditors	Have not submitted TB	
2	Were the audit adjustments entered and the opening balances agreed to the prior year ending? Who is responsible for these tasks?	Not yet. First had to deal with FY19 "hanging transactions" and also waiting for auditors to confirm correct list of AJEs. Finance Advisor	
3	Date the financial audit field work commenced (or scheduled)	Not yet scheduled. Aiming to submit TB to auditors by end of January 2025.	
4	Any major PBC schedules & reconciliations still outstanding?	Clean up of grant receivables, adjustments to match grant revenues to expenses. State leadership to formalize the nature of the YSPSC debt service payments that FSMNG deducted from Yap's Rev Share during FY23.	
5	Status of component units:	3 Component units – 2 on schedule and 1 behind.	
6	Date of the approved extension request	No extension approved	
7	Realistic estimated completion date	June 2025?	
8	Date the compliance field work commenced (or is scheduled)	Sent the preliminary SEFA to auditors, no date set for compliance work.	

YSG – Audit Process Structure IGFOA 2023 **AUDIT STATUS DATES Current Status** Response What office (department) is responsible for selecting and **FSM OPA** contracting the audit firm? Does the government have an active audit oversight No. committee? Who is on the committee? Have you assigned a financial audit coordinator who is No. Currently the Chief of Finance responsible for monitoring auditor communications and and Finance Advisor share this role. audit progress? If so, what is their position? No regular meetings; mostly email Do you have regular status meetings with the auditor? Is communications on an "as-needed" it a requirement built into your audit contract? basis. Auditor contract not shared with YSG. Does your public auditor assist with ensuring the component units have contracted with an audit firm and No. are staying on track with their audits? Have you implemented a new procedure or idea to keep It's been hard to do anything new



the audit and the auditors on track?

YSG – FMIS Support & Maintenance

1	What is the period of time on your maintenance/support agreement?	We are still with Fundware which currently has no support.	
2	Can you share the annual cost with the group?	It used to cost \$15000 annually for YSG to contract Janice Patton to provide maintenance support.	
3	What is the typical response time from your software vendor?	N/A	
4	Do you have an internal hierarchy for requesting assistance from the vendor? Who in your organization has authority to contact the vendor directly?	N/A	
5	Same question as above for change requests	N/A	
6	Which modules have been purchased but not implemented or used?	N/A	

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without a director for many months.



YSG – Performance Measures

	YSG DOF Performance Measures	Target	Period	Prior Period -1	Current Period 0	Trend	Notes	Audit issue?
1	Reduction in overdue travel advances	% reduction from prior period	Mntly			J	Lifting of travel restrictions has outstanding TAs surging again. Reluctance to implement payroll deductions.	No monthly recon to the GL.
2	Completion of Fixed Asset Inventory	100% completed and AJEs posted	Annual or biannual			1	Completed first inventory in more than five years – still working on final report.	New FMR lowered capitalization threshold.
3	Bank Reconciliations completed on a timely basis	days after month end	Mnthly			ļ	No one has been trained to undertake the task.	Being done as part of audit prep.
4	Reduction in invalid, outdated encumbrances	0% invalid encumbrance	Qtrly				As part of pre-migration clean up, have dentified list for cancellations.	Fundware reports do not match Subledgers



YSG – Action Plan Progress

	Task	Targeted Time Frame	Progress Notes	Updated Time Frame
1	Recruitment of Staff (Chief Accountant)	5/30/2024	ON-Going, Announcement made for 30 days notice or until filled	01/31/2025
2	Distribute responsibilities for G/L Reconciliation among relevant staff	6/30/2024	On-Going	02/28/2025
3	Train new staff to understand how particular task effect the G/L	2/30/2024	On-Going	02/28/2025
4	Conduct Physical Inventory	9/30/2024	Completed Inventory, Pending Report	Mid-Dec,2024
5	Audit Engagement FY2023	6/30/2024	Yet to start since FY2022 Audit was finally completed in October 2024	09/30/2025
6	FMIS(World Bank)		Delayed implementation from March, 2025 to May 2025	May, 2025

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INSULAR GOVERNMENT UPDATES:
GUAM



GUAM- Recently Completed Audit



1	What fiscal year is the most recently completed & what was the completion date?	Fiscal Year 2022	11/26/23	
		# financial statement qualifications	8	
2	What was the audit opinion?	# compliance qualifications	25	
		# qualifications related to component units		
3	How many months was the audit in progress from the date of the audit contract to completion?	8 months		
4	List the two most difficult qualifications of the Governmental Activities or General Fund to correct before the next audit	Fixed Assets and Reconciliation		
5	How many audit findings were related to reconciliations needing to be performed by the finance office?	10		
6	Did you prepare the Financial Reports and footnotes in house, or did you hire assistance?	In House		
	1 2024 WINTER	December 10-12, 202	4 Honolulu, Hawaii	



GUAM- Current Audit Timeline



	AUDIT STATUS DATES	FY23
1	Date the Trial balance was submitted to and accepted by the auditors	April 17, 2024
2	Were the audit adjustments entered, and the opening balances agreed to the prior year ending? Who is responsible for these tasks?	Yes, the respective sections
3	Date the financial audit field work commenced (or scheduled)	April 17, 2024
4	Any major PBC schedules & reconciliations still outstanding?	No
5	Status of component units: # on schedule & # behind	All have been completed
6	Date of the approved extension request	n/a
7	Realistic estimated completion date	December 2024
8	Date the compliance field work commenced (or is scheduled)	April 26, 2024

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GUAM- Audit Process Structure



	AUDIT STATUS DATES	2023 Response	Current Status
1	What office (department) is responsible for selecting and contracting the audit firm?	Office of Public Accountability	
2	Does the government have an <u>active</u> audit oversight committee? Who is on the committee?	Yes, the Internal Auditors	
3	Have you assigned a financial audit coordinator who is responsible for monitoring auditor communications and audit progress? If so, what is their position?	Yes, the CFO	
4	Do you have regular status meetings with the auditor? Is it a requirement built into your audit contract?	Yes, weekly. But not required	
5	Does your public auditor assist with ensuring the component units have contracted with an audit firm and are staying on track with their audits?	Yes	
6	Have you implemented a new procedure or idea to keep the audit and the auditors on track?	Yes, weekly meetings and setting deadlines	

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GUAM-FMIS Support & Maintenance



1	What is the period of time on your maintenance/support agreement?	5 years with the option to extend an additional 5 years.
2	Can you share the annual cost with the group?	FY2022 1st year: \$8,249,536 incl design and implementation FY2023 2nd year: \$9,746,824 incl design & implementation FY2024 3rd year: \$5,157,080 incl implementation FY2025 4th year: \$2,874,178 FY2026 5th year: \$2,250,222
3	What is the typical response time from your software vendor?	It would depend on the problem
4	Do you have an internal hierarchy for requesting assistance from the vendor? Who in your organization has authority to contact the vendor directly?	No internal hierarchy, we have a support ticket for anyone who is having issues.
5	Same question as above for change requests	Yes, all change request must go through the Director
6	Which modules have been purchased but not implemented or used?	The Fixed Assets and the Grants Module

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GUAM- Performance Measures



	Department of Finance Performance Measures	Target	Period	Prior Period -1	Current Period - 0	Trend	Notes Audit issue?
1	Reduction in overdue travel advances	10 % reduction from prior period	Monthly	FY2023 100%	FY2024 100%	-	1 FY24 TRAVEL A/R AGING 0% 0% 0% 0% 0% - ADV 0-30 31-60 61-90 90+
2	Completion of Fixed Asset Inventory	100% completed and AJEs posted	Annual	FY2023 100%	FY2024 0%	-	Fixed Assets Cumulative Inventory Completion Assets Tagged 2023 2024
3	Bank Reconciliations completed on a timely basis	15 days after month end	Monthly	Sept 2024 13 Days	Oct 2024 13 Days	-	20 GF 10 Payroll O Aug Sep Oct
4	Reduction in invalid, outdated encumbrances	0% invalid encumbrance	Quarterly				

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GUAM- Performance Measures



	Department of Finance Performance Measures	Target	Period	Prior Period -1	Current Period - 0	Trend	Notes Audi issue
5	Revenue Estimates within target %	5% over or under estimated revenues	Annual	FY2024 65.97%	FY2025 62.43%	-	Revenue - Budget vs Actual Mit 1,250 Budget Estimate Budget Actual FY20 FY24 FY25
6	Number of days to process an invoice paid by federal funds	15 days from vendor invoice date to chk date	Avg over one quarter	FY24 Q4 15 Days	FY25 Q1 8 Days	-	Days Avg # Days to Process Invoices 16 15 11 8 8 6 1 FY24 Q3 FY24 Q4 FY25 Q1
7	Timeliness of SF425 reports	% of reports filed on time	Qtrly				
8	Reduction in Federal Grant receivables	% uncollected federal AR/ total funds	Quarterly				
	6 2024 WINTER						December 10-12, 2024 Honolulu, Haw

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GUAM- Performance Measures



	Department of Finance Performance Measures	Target	Period	Prior Period -1	Current Period – 0	Trend		No	otes		Audit issue?									
5	Percentage of personnel	100%	A1	FY24 Q4	FY25 Q1		ON TIME	LATE	VERY LATE	NEEDS IMPRV										
5	evaluations completed	Completion Annual	Annuai	73%	40%		6	3	1	24										
		16 hours		FY2023	FY2024		80	Avg. Hrs. p	o/Employe	e # of Empl										
6	# of training hours per finance employee	per employee	Annual 12 Empl 38 Empl	Annual	Annual	Annual	Annual	Annual	Annual	Annual	Annual	Annual		•		55 — 30 —		l i	■Hrs p/Empl	
						5 F	Y22 FY2:	3 FY24	■ Avg p/Empl											

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GUAM- Action Plan Progress



	Task	Targeted Time Frame	Progress Notes	Updated Time Frame
1	Understanding Federal Programs (training on grants)	FY 2025	Currently an on-going process. Working with agencies	FY 2025
2	Recovery program section creation	August 2024	Currently an on-going process	FY 2025
3	Reconciliation of Advance Accounts	June 2024	Currently an on-going process	Continuous
4	Training on requirements/processes	FY 2025	Currently an on-going process	Continuous
5	Simply Reports	July 2024	Currently working on simplify reports	FY 2025
6	Financial Reports	June 2024	Sending reports to Agencies on monthly basis to show their spending	Continuous
7	Resolving Post migration outstanding items	August 2024	Currently an ongoing process,	Jan 2025

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INSULAR GOVERNMENT UPDATES:
REPUBLIC OF THE MARSHALL ISLANDS



RMI - Most Recently Completed Audit

1	What fiscal year is the most recently	y completed & what was the completion date?	FY2021	March 10, 2023
		Governmental Activities - Unmodified Aggregate Discretely Presented	# financial statement qualifications	
	What was the audit opinion?	Component Units - Adverse General Fund - Unmodified	# compliance qualifications	
2		Grants Assistance Fund - Unmodified Compact Trust Fund - Unmodified Aggregate Remaining Fund Information - Unmodified	# qualifications related to component units	
3	How many months was the audit in completion?	progress from the date of the audit contract to	Awaiting copy of engagement letter	from EY
4	List the two most difficult qualificat Fund to correct before the next aud	ions of the Governmental Activities or General lit	Imprest Fund Fixed Asset	
5	How many audit findings were relat the finance office?	ted to reconciliations needing to be performed by	3 audit findings	
6	Did you prepare the Financial Report assistance?	rts and footnotes in house, or did you hire	No	



RMI – Current Audit Timeline

	AUDIT STATUS DATES	FY22
1	Date the Trial balance was submitted to and accepted by the auditors	FY22 - June 7, 2023 FY23 - early Jan
2	Were the audit adjustments entered and the opening balances agreed to the prior year ending? Who is responsible for these tasks?	FY22 - Yes, Accounting/RCU
3	Date the financial audit field work commenced (or scheduled)	FY22 - Commenced July 5
4	Any major PBC schedules & reconciliations still outstanding?	FY22 - No
5	Status of component units: # on schedule & # behind	FY22 - 13 completed, 8 progressing, 4 did not provide trial balance
6	Date of the approved extension request	December 2024
7	Realistic estimated completion date	February 2025
8	Date the compliance field work commenced (or is scheduled)	Ongoing



RMI – Audit Process Structure

	AUDIT STATUS DATES	Current Status	
1	What office (department) is responsible for selecting and contracting the audit firm?	Office of the Auditor-General	
2	Does the government have an <u>active</u> audit oversight committee? Who is on the committee?	Public Accounts Committee Chaired by Senator Gerald Zackios	
3	Have you assigned a financial audit coordinator who is responsible for monitoring auditor communications and audit progress? If so, what is their position?	Yes - Chief Internal Auditor	
4	Do you have regular status meetings with the auditor? Is it a requirement built into your audit contract?	Not build in to contract - but we've continued to request audit status meeting with auditors. Will propo to OAG for new contract to have a schedule of meetin built into. However, due to auditors being on-site, informal meetings have been taking place.	
5	Does your public auditor assist with ensuring the component units have contracted with an audit firm and are staying on track with their audits?	No	
6	Have you implemented a new procedure or idea to keep the audit and the auditors on track?	Yes - audit task monitoring sheet Regular meeting with staff on outstanding audit tasks	
3	2024 WINTER	December 10-12, 2024 Honolulu, Ha	



RMI – FMIS Support & Maintenance

1	What is the period of time on your maintenance/support agreement?	Entering new contract Dec 2024-March 2025 for additional change requests
2	Can you share the annual cost with the group?	\$183,079.00 annual fee budgeted \$168,000.00 new change request costs
3	What is the typical response time from your software vendor?	24 hour help desk (virtual)
4	Do you have an internal hierarchy for requesting assistance from the vendor? Who in your organization has authority to contact the vendor directly?	Each department head can reach out to the vendor on related issues to the department - IT can also contact vendor directly
5	Same question as above for change requests	Change requests comes through the Secretary's Office
6	Which modules have been purchased but not implemented or used?	NA

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RMI – Performance Measures

	RMI Department of Finance Performance Measures		Period	Prior Period - 1	Current Period 0	Trend	Notes	Audit issue?
1	Reduction in overdue travel advances	20% reduction from prior period	Mntly	20%				No
2	Completion of Fixed Asset Inventory	100% completed and AJEs posted	Annual or biannual					Yes
3	Bank Reconciliations completed on a timely basis	30days after month end	Mnthly	<30 days	<30 days			Yes
4	Reduction in invalid, outdated encumbrances	25% invalid encumbrance	Qtrly					No

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RMI – Action Plan Progress

	Task	Targeted Time Frame	Progress Notes	Updated Time Frame
1	Update SOPs	FY24 4th qtr	Need to update SOPs to reflect processes using Bisan	FY25
2	Develop KPIs for each dept.	FY25	Will be done in conjunction with SOP development	FY25
3	Hire CPAs	FY25	On-Going - TORs drafted, budget allocated	FY25
4	Establish new positions in Accounting	FY25		FY25
5	Boost Internal Audit	FY25	Established.	FY25
6	Audit Coordinator	FY25	Established.	FY25
7	Proper training for IT dept	FY25	On-Going	FY25
8	Regular reconciliation & drawdowns	FY24 4th qtr	On-Going On-Going	FY25
9	Reduction of audit findings & questioned costs	FY25	On-Going	FY25
10	Cybersecurity software	FY25	Ongoing - Digital RMI	FY25

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2024 WINTER



INSULAR GOVERNMENT UPDATES: U.S. VIRGIN ISLANDS



USVI- Most Recently Completed Audit

1	What fiscal year is the most recompletion date?	ently completed & what was the	FY2021	03/31/2024	
			# financial statement qualifications	17	
2	What was the audit opinion?	Unmodified	# compliance qualifications	90	
			# qualifications related to component units	7	
3	How many months was the aud audit contract to completion?	it in progress from the date of the	9 months		
4	List the two most difficult qualif Activities or General Fund to co	fications of the Governmental rrect before the next audit	Lack of timely reconciliations a supporting documentations	and obtaining	
5	How many audit findings were to be performed by the finance	related to reconciliations needing office?	Maybe 20%		
6	Did you prepare the Financial R did you hire assistance?	eports and footnotes in house, or	Hired Assistance		

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USVI - Current Audit Timeline

	AUDIT STATUS DATES	[FY22
1	Date the Trial balance was submitted to and accepted by the auditors	FY2022 - April 13, 2024
2	Were the audit adjustments entered and the opening balances agreed to the prior year ending? Who is responsible for these tasks?	Yes, Accounting Director & Contracting firm
3	Date the financial audit field work commenced (or scheduled)	May 1, 2024
4	Any major PBC schedules & reconciliations still outstanding?	Component Units
5	Status of component units: # on schedule & # behind	3 were on schedule and the balance are behind
6	Date of the approved extension request	12/31/2024
7	Realistic estimated completion date	03/31/2025
8	Date the compliance field work commenced (or is scheduled)	07/31/2023
	2 2024 WINTER	December 10-12, 2024 Honolulu, Hawaii



USVI – Audit Process Structure

ſ		AUDIT STATUS DATES	2023 Response	Current Status
	1	What office (department) is responsible for selecting and contracting the audit firm?		
	2	Does the government have an <u>active</u> audit oversight committee? Who is on the committee?	No	N/A
;	3	Have you assigned a financial audit coordinator who is responsible for monitoring auditor communications and audit progress? If so, what is their position?	Yes, Executive Asst Commr.	Gathering information to provide to auditors to begin the FY2023 audits
	4	Do you have regular status meetings with the auditor? Is it a requirement built into your audit contract?	Yes, weekly meetings	Will upload information for FY2023 into the auditor's portal by 12/15/2024
	5	Does your public auditor assist with ensuring the component units have contracted with an audit firm and are staying on track with their audits?	No	GVI makes direct communication with the component units regarding the importance of having timely financial statements
	6	Have you implemented a new procedure or idea to keep the audit and the auditors on track?	Involving all stakeholders in the weekly audit meetings	Provide technical assistance to departments to help with the federal receivables and SEFA reconciliations
		3 2024 WINTER MEETING		December 10-12, 2024 Honolulu, Hawaii



USVI – FMIS Support & Maintenance

1	What is the period of time on your maintenance/support agreement?	Annual
2	Can you share the annual cost with the group?	\$941K
3	What is the typical response time from your software vendor?	We have a Tyler consultant assigned for addressing issues, requests and following up with support tickets. Currently have a newly assigned resource which requires some adjustment.
4	Do you have an internal hierarchy for requesting assistance from the vendor? Who in your organization has authority to contact the vendor directly?	Yes, DOF MIS Director
5	Same question as above for change requests	DOF MIS Director
6	Which modules have been purchased but not implemented or used?	None

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USVI – Performance Measures

	USVI DOF Performance Measures	Target	Period	Prior Period 2023	Current Period 2024	Trend	Notes
1	Reduction in overdue travel advances	0% reduction from prior period	N/A				We do not currently measure.
2	Completion of Fixed Asset Inventory FY2022/2023	50% completed and AJEs posted	N/A	50%	20%		Due to staff shortage, we did not complete the fixed assets inventory 100 percent. The Department of Property and Procurement (DPP) Asset Management division is currently significantly understaffed, impacting our ability to complete the 100 percent inventory. Additionally we are not conducting annual biannual inventories at this; instead, inventories are being done randomly and as-needed basis.

IGFOA

USVI – Performance Measures

	USVI DOF Performance Measures	Target	Period	Prior Period 2023	Current Period 2024	Trend	Notes
3	Bank Reconciliations completed on a timely basis	45 days after month end	Mnthly	100%	65%		We are working toward automating the process and start daily bank reconciliation
4	Reduction in invalid, outdated encumbrances	0% invalid encumbrance	Qtrly	54.9%	0%		Now that we have completed the year-end process, DOF will begin to coordinate the cancellation. DOF is working to engage DPP to manage this process as the government's contractual officer. We first need to know how much of those open purchase orders remaining are tied to contracts. We expect to finalize this by the second quarter of Fiscal Year 2025.

2024 WINTER MEETING



USVI – Action Plan Progress

	Task	Targeted Time Frame	Progress Notes	Updated Time Frame
1	Complete SEFA FY2023	11/30/2024	Reconciliation 75% complete	12/31/2024
2	Issue FY2022 Audits	09/30/2024	Draft completed	03/31/2025
3	Complete FY2022/2023 Indirect Cost	12/31/2024	OMB in the RFP process for a vendor to complete the rates	03/31/2025
4	Implement Plan for Daily Bank Reconciliation	06/30/2025	Will look into automation process for bank reconciliation	09/30/2025
5	Improve Daily Cash Management	12/31/2024	Consulting firm training inhouse personnel to manage cash on a daily basis	03/31/2025
6	Complete Corrective Action Plan for Audits FY2021/2022	03/31/2025- 06/30/2025	OMB/DOF will coordinate monthly to assist agencies with CAP development and implementation	09/30/2025
7	Train Fiscal Officers with necessary accounting skills	12/31/2024	Work in progress, expect to implement executive order allowing fiscal officers to report to the finance department by 2 nd quarter of this fiscal year	09/30/2025
8	Obtain external assistance to implement new GASBs	03/31/2025	Need financial assistance to hire a firm to assist with implementation of new GASBs.	09/30/2025

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INSULAR GOVERNMENT UPDATES: REPUBLIC OF PALAU



Palau- Most Recently Completed Audit

1	What fiscal year is the most recompletion date?	ently completed & what was the	FY2021 on 11/18/24	
			# financial statement qualifications	None
2	What was the audit opinion?	Unmodified	# compliance qualifications	2
	•		# qualifications related to component units	None
3	How many months was the aud audit contract to completion?	March 31, 2024 and finalized on 11/18/24 = about 8 months		
4	List the two most difficult qualit Activities or General Fund to co	Fixed Asset and Grants Reco	onciliation	
5	How many audit findings were to be performed by the finance	2 out of 8 findings (finding 01 & 02)		
6	Did you prepare the Financial Redid you hire assistance?	EY prepared footnotes		

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Palau - Current Audit Timeline

	AUDIT STATUS DATES	[FY22
1	Date the Trial balance was submitted to and accepted by the auditors	FY22 TB - November 1, 2024
2	Were the audit adjustments entered and the opening balances agreed to the prior year ending? Who is responsible for these tasks?	Yes, Audit team consisting of Audit Consultant, BNT Director, F&A Chief, and System Accountant
3	Date the financial audit field work commenced (or scheduled)	Not yet received
4	Any major PBC schedules & reconciliations still outstanding?	
5	Status of component units: # on schedule & # behind	4 completed (BSCC, PCC, PNCC, PAN) 5 behind (NDBP, PICRC, PVA, PPUC, PHA)
6	Date of the approved extension request	10/29/24 recd email from DOI to review request for FY22 to FY26
7	Realistic estimated completion date	Finalize FY22 by April 30, 2025
8	Date the compliance field work commenced (or is scheduled)	Haven't received request
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2024 MEETING

	IGFOA	Palau – Audit Proc	ess Structure	;
	А	UDIT STATUS DATES	2023 Response	Current Status
1	What office (department) is re	esponsible for selecting and contracting the audit firm?	Public Auditor's Office	Awarded FY22- FY24 to EY
2	Does the government have ar committee?	n <u>active</u> audit oversight committee? Who is on the		
3		audit coordinator who is responsible for monitoring audit progress? If so, what is their position?	Yes, Audit Consultant and the Director of Treasury	
4	Do you have regular status moyour audit contract?	eetings with the auditor? Is it a requirement built into	Weekly status update, not built into contract	
5	, ,	st with ensuring the component units have contracted ying on track with their audits?	Yes, OPA follows up with component units and have mtgs with all of them to get status update	
6	Have you implemented a new track?	procedure or idea to keep the audit and the auditors on	With EY, we have the weekly Client Audit Schedule update that we go over to ensure that we are on track with our requested documents	
	3 2024 WINT	ER NG	December 10-12, 2024	Honolulu, Hawai



Palau – FMIS Support & Maintenance

1	What is the period of time on your maintenance/support agreement?	5th and Final year on Grant, May 31, 2025
2	Can you share the annual cost with the group?	increased to \$330,605 annually when we migrated to cloud
3	What is the typical response time from your software vendor?	1 day
4	Do you have an internal hierarchy for requesting assistance from the vendor? Who in your organization has authority to contact the vendor directly?	ISSS, Director of Treasury, Chief F&A, and System Accountant
5	Same question as above for change requests	Same as above
6	Which modules have been purchased but not implemented or used?	ACFR, need more training on the module

1

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Palau – Performance Measures

	Palau Department of Finance Performance Measures	Target	Period	Prior Period -1	Current Period 0	Trend	Notes	Audit issue?
1	Reduction in overdue travel advances	100% reduction from prior period	Annual	FY2023 95%	FY2024 62%	₩	Total Travel FY24 was \$2.4M, \$1.5M Closed, \$947K Overdue	No
2	Completion of Fixed Asset Inventory	100% completed and AJEs posted	Biannual	FY2023 97%	FY2025 0%		Inventory to start Jan. 2025	No
3	Bank Reconciliations completed on a timely basis	30 days after month end	Mnthly	Sept'24 62.5%	Oct'24 62.5%		Catching up on merchant transaction and identifying deposited revenue	No
4	Reduction in invalid, outdated encumbrances	0% invalid encumbrance	Annual	FY2023 80%	FY2024 62%		Ongoing work reconciling & closing out invalid encumbrances	No

5

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Palau – Action Plan Progress

	Task	Targeted Time Frame	Progress Notes	Updated Time Frame
1	Finalized FY21 Single Audit	Jul-24	Upload to FAC 12/06/24	Nov-24
2	FY2022-2024 Single Audit RFP Award	Jun-24	Completed	
3	Complete audits in 6-months intervals until caught up for FY2025	Jun-25 /Jun-26	Ongoing - FY2022 by 04/30/25	Finalize FY25 by Oct-26
4	Bond Issuance – Soft Launch	Oct-24	Completed	
5	Institutional Setup & Training - DMO	Dec-24	Training completed Sept-24; setup ongoing with IMF	

2024 WINTER MEETING



Top 10 Financial Statement Opinion Busters

Presented by: Frank Crawford, CPA www.crawfordcpas.com frank@crawfordcpas.com @fcrawfordcpa (X)



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What Will We Cover Today?

- The different types of opinons auditors can use
- Top 10 typical financial statement Opinion Busters and rationale for why they bust the audit opinions



Types of opinions

- Auditors can choose from a number of different types of opinions, and one nonopinion in certain circumstances
 - Unmodified opinions (also known as clean opinions)
 - Modified opinions (which include some type of qualification, using an "except for" mentality)
 - Adverse opinions (when the financial statements do not present fairly the results in accordance with GAAP)
 - Disclaimer of opinion (the non-opinion mentioned above, when the auditor can't get enough audit evidence to even support an opinion on the financial statements)



#10 CLERICAL/FORMULA ERRORS







Clerical/Formula Errors

- Rounding
- Schedules that don't tie back and forth throughout the financial statements
- General sloppiness in putting the financial statements together
- Outdated cell formulas that were not adjusted for new and changing information



#9 LATE AUDITS FROM COMPONENT UNITS





LATE AUDITS-COMPONENT UNITS

- Inability of component units to produce audited financial statements in a timely manner for inclusion in the PG financial statements
- CUs produce audited financial statements, but those audits include opinion busters themselves, which then carry over to the opinions for the PG



#8 INABILTY TO RECONCILE CERTAIN ACCOUNTS





LACK OF RECONCILIATIONS

- Inability to reconcile significant account balances such as
 - Cash
 - Due from Federal Government
 - Due from others
 - Due to others
 - Grant revenues and expenditures
 - Significant other receivables and payables
 - Actuarial data vs amounts for such transactions recorded in the financial statements



#7 BROKEN DOWN ACCOUNTING SYSTEMS





1

ACCOUNTING SYSTEMS

Any accounting system that can't produce good trial balances without a significant amount of massaging of the numbers, or the need for significant support from multiple additional manual spreadsheets, isn't probably the best system at play when needing to produce accurate financial statements that are auditable.



#6 TURNOVER OF KEY ACCOUNTING STAFF





,

EMPLOYEE TURNOVER

- Maybe the #1 enemy of producing timely and accurate financial statements is employee turnover, especially those key individuals needed for the production of financial statement amounts.
- Many opinions get busted simply due to the fact that certain people are no longer there and there isn't anyone else there than can explain variances or unusual transactions.



#5 LACK OF RESOURCES





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LACK OF RESOURCES

- This goes hand-in-hand with employee turnover on the previous slide
- The lack of hiring, maintaining and continuing to provide training for enough sufficient, competent personnel in the accounting and finance area typically contributes to less than clean opinions
- There just aren't enough qualified people to go around to balance all of the required items and need to get done.



#4

LACK OF INVENTORY OF CAPTIAL ASSETS





1

No inventory of capital assets

- Due to the significance of the amount of money invested into capital assets, some auditors feel an annual inventory is necessary in order to vouch the amounts reported.
- Without an actual periodic inventory of capital assets, some auditors believe that they can't get enough sufficient, competent, evidential matter in order to opine cleanly on any opinion unit where capital assets is the largest item on the Statement of Net Position



#3 DISAGREEMENTS ON THE APPLICATION OF GAAP





1

GAAP APPLICATION ISSUES

- Sometimes, auditors and auditees do not see eye-to-eye on the application of GAAP accounting principles, and when unresolved, leads to opinion qualifications, or worse, adverse or disclaimed opinions (think CNMI dispute over pension trust accounting)
- In addition, sometimes an auditee will fail to implement a GAAP principle (think the previous leases and SBITA standards), an when material, the non-implementation will cause some kind of opinion bust



#2 DISASTERS





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DISASTERS

- When disaster strikes the auditee, it usually strikes their financial statements too
 - Disasters usually cause a high level of federal assistance to be given to the island that requires additional oversight
 - Some disasters result in opinion busts when records are destroyed (think like in a fire, or blown away in a typhoon)
 - Just a lot of hectic things occur in the aftermath of a disaster, and clean opinions on their financial statements is usually not first and foremost on everybody's minds when disaster strikes and recovery is underway





FRAUD AND EMBEZZLEMENT





2

FRAUD/EMBEZZLEMENT

- Probably goes without saying, but fraud and embezzlement, if not accounted for correctly, will bust opinions all day long
- Technically, you can suffer a fraud or embezzlement, and as long as it is properly accounted for, it will not bust your opinion
- However, auditors are usually pretty gun-shy to opine cleanly on financial statements where they know a significant fraud has occurred, as they "don't know what they don't know"





AUDITOR COMMUNICATIONS



Why is it so hard (or not useful) to communicate?



No one is always busy. It just depends on what number you are on their priority list.



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IGFOA

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Status of the IGFOA

Government	Auditor communication requirement	
Chuuk State	No regular meetings	
CNMI	Biweekly meetings	
FSM Natl Govt	Ad hoc meetings, not built into the contract	
Guam	Weekly, not required by contract	
Kosrae State	No regular meetings	
Pohnpei State	No formal meetings scheduled; status meeting convened on an as-needed basis.	s are
Palau	Weekly status update, not built into contract	
Virgin Islands	Weekly meetings	
Yap State	No regular meetings; mostly email communica on an "as-needed" basis.	tions
Marshalls		

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A documented approach to audit communications

Regular updates help maintain transparency and trust.

- An initial communication at the start of the audit can outline the scope, objectives, and timeline.
- Periodic progress reports can update stakeholders on critical activities and preliminary findings.
- A comprehensive final report at the end of the audit provides detailed insights and recommendations.
- Follow-up communications are necessary to report on the implementation status of audit recommendations

3

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Best Practices in Audit Communication A Practical Approach

- Assigning Responsibilities for Communication Activities
 - This ensures accountability and consistency. Specific team members should be designated to prepare reports, deliver presentations, and manage stakeholder interactions. Clear roles and responsibilities help streamline communication and avoid overlaps or gaps.
- Feedback Mechanisms
 - These mechanisms allow stakeholders to ask questions, seek clarifications, and provide input on the audit process and findings. Regular feedback sessions, surveys, and informal check-ins can be used to gather stakeholder feedback. This helps address concerns promptly and enhances the overall effectiveness of the audit engagement by incorporating stakeholder insights.
- Documenting the Communication Plan
 - A written plan provides a clear roadmap for the audit team and ensures all planned communications are executed as intended. It also serves as a reference for future audit engagements, helping continuously improve the communication strategy.
- Regular Reviews
 - Regularly reviewing and updating the communication plan is essential to adapting
 to changing circumstances and stakeholder needs. Regular reviews help identify
 areas for improvement and incorporate lessons learned from previous
 engagements. An adaptive communication plan ensures that the audit process
 remains responsive and effective in a dynamic organizational environment.

4

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State of Hawaii audit contract template and auditor evaluation criteria

- 4. <u>Progress reports</u>. The Contract Auditor shall submit progress reports to the State Auditor as requested by the State Auditor. The progress reports shall indicate whether the project is on schedule, identify outstanding issues and problems, and identify and describe in detail the significant findings and recommendations.
- 5. <u>Preliminary findings and recommendations</u>: Prior to preparing a report outline, the Contract Auditor shall submit preliminary findings and recommendations (PF&R) and present it to the State Auditor for her approval. The PF&R shall include the elements of a finding (criteria, condition, effect, cause, and recommendation), and be formatted identical to Attachment 1 to these specifications.

3	Maintenance	communications with	anditor staff
э.	Mannenance o	communications with	i augnoi stau

Unacceptable	Marginal	Acceptable	Good	Excellent _	X		
Comments:	The audit team was ve	ry responsive in all co	ommunications w	ith our office.			
	In addition, per my observation, the firm has established good communication						
	channels with the department in a professional manner.						

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Single Audits Best Practices

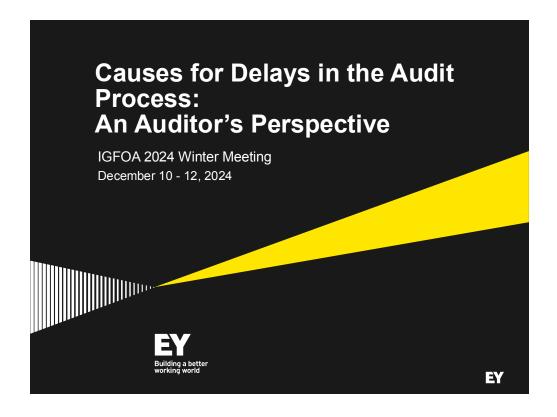
Pre-audit negotiations meeting with external auditor to discuss:

- 1) auditor's needs during engagement
- 2) requirements of the auditors to provide timely listing of federal programs to be audited
- 3) identification of lead auditors
- 4) provide list and identify key finance lead contacts as well as contact persons from the various agencies and departments.
- 5) Agree to schedule of progress meetings and reports and deliverables for progress payments

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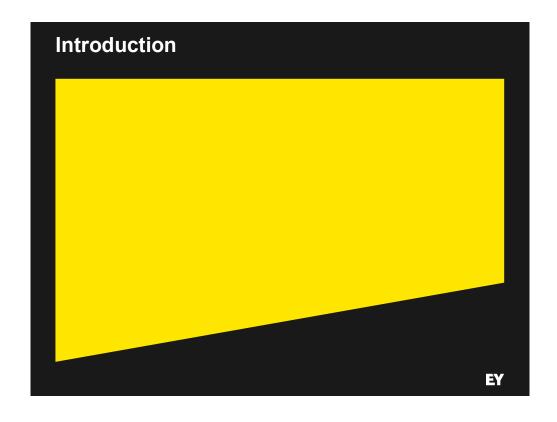


AUDIT DELAYS



Agenda

- Introduction
- ▶ Incomplete or Delayed Client Documentation
- ▶ Regulatory and Industry-Specific Challenges
- ▶ Resource Constraints
- ▶ Data and Technology Issues
- ▶ Scope Changes and Quality Control
- ► Coordination and Communication Challenges
- ► Mitigation Strategies
- Conclusion





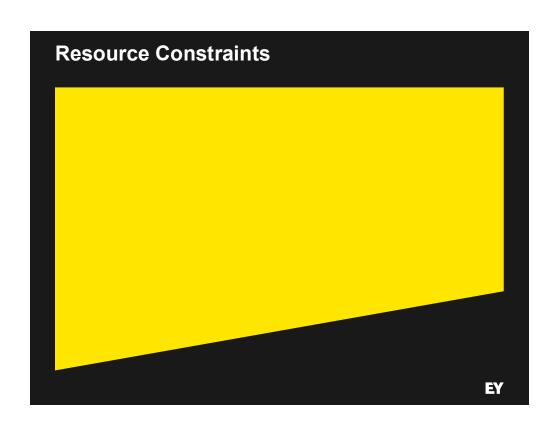
Client-Related Causes

- ▶ Missing or incomplete documentation Clients may not provide the requested documents on time or in the required format.
- ► Errors in financial records Documentation may contain errors or discrepancies that require correction or clarification, delaying the process.
- ► Client's lack of preparedness Clients might not have organized their records or reconciled accounts before the audit begins.



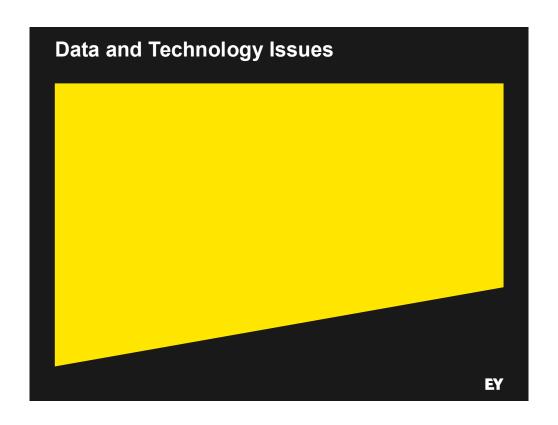
Regulatory Impacts

- ► Compliance by the client with new accounting standards Changes in accounting standards may require more time and effort to interpret and apply.
- ► Compliance by the auditors with new auditing standards Changes in auditing standards may require increased scrutiny in key areas.
- ► Industry-specific reporting requirements Primary Government financial statements continue
 to increase in their complexity with the advent of
 new GASB standards that extend the audit timeline.



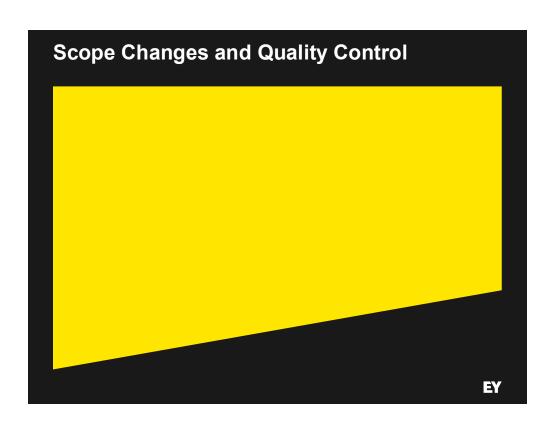
Internal Challenges for Audit Teams

- ► Audit Team Availability Staffing shortages, skill mismatches, or overburdened teams can slow progress of an audit engagement.
- ► High workload during peak periods Audit firms face resource constraints during busy seasons, leading to prioritization and delays.
- ► Limited access to specialized expertise -Auditors rely on the assistance of specialists including the area of post employment benefits (pensions and OPEB) and valuations.



IT and Data Challenges

- ► Challenges with IT systems Extracting data from client systems, especially if outdated or incompatible with auditing tools, can be time consuming.
- ► Cybersecurity Concerns Delays in accessing information due to heightened data security protocols.
- ► Complexity of Computer Systems Nonexistence of visible audit evidence may require the increased involvement by IT specialists.



Expanding Scope and Rigorous Reviews

- ► Fraud or other risks identified during the audit -Discovery of significant risks, fraud, or misstatements can lead to expanded testing and additional procedures.
- ► Last-Minute Changes Adjustments to the audit plan due to client requests or evolving risks can delay completion.
- ► Time-intensive quality reviews to meet compliance standards Audit firms are subject to external peer reviews and other internal quality control reviews.



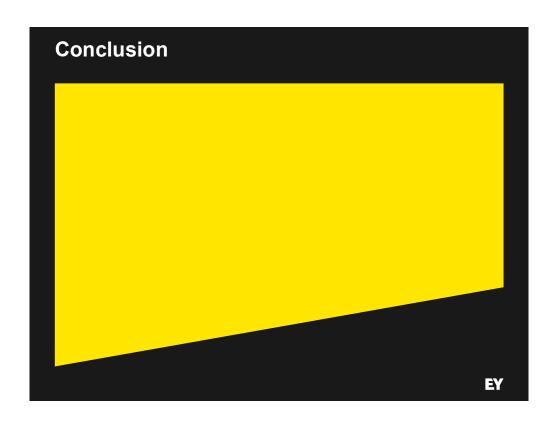
Coordination Issues

- ► Third-Party Confirmations Delays in receiving confirmations from banks, attorneys, or vendors can hold up key audit areas.
- ► Challenges in managing audits in multi-office locations Auditing entities from multi-office locations can be logistically challenging.
- ► Miscommunication between client and audit teams lack of clear expectations, time pressure from unrealistic agreed upon deadlines, and cultural differences can impact the audit process.



How to Minimize Delays

- ► Establish clear timelines and communication protocols establish the use of Gantt charts.
- ► Increase frequency of audit meetings establish periodic meetings between client and audit team to identify roadblocks or challenges.
- ► Leverage technology for efficient data sharing establish the use of client portals (EY Collab).
- ► Ensure sufficient staffing and expertise from both the client and audit team perspective.



EY

Questions? Chris Wolseley Audit Partner chris.wolseley@gu.ey.com



THE BURDENS OF HIGH RISK STATUS



The Burdens of High Risk Status



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Federal agency review of risk posed by applicants Title 2 Subtitle A Chapter II Part 200 Subpart C § 200.206

Before awarding a grant the agency evaluates risk

- (2) In evaluating risks posed by applicants, the Federal agency should consider the following items:
 - (i) *Financial stability.* The applicant's record of effectively managing financial risks, assets, and resources;
 - (ii) *Management systems and standards*. Quality of management systems and ability to meet the management standards prescribed in this part;
 - (iii) *History of performance*. The applicant's record of managing previous and current Federal awards, including compliance with reporting requirements and conformance to the terms and conditions of Federal awards, if applicable;
 - (iv) *Audit reports and findings*. Reports and findings from audits performed under subpart F or the reports and findings of any other available audits, if applicable; and
 - (v) *Ability to effectively implement requirements*. The applicant's ability to effectively implement statutory, regulatory, or other requirements imposed on recipients of Federal awards.

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Code of Federal Regulations Title 29 Subtitle A Part 97.12.(a)

Additional considerations for a high risk grantee

- § 97.12 Special grant or subgrant conditions for "high-risk" grantees.
 - (a) A grantee or subgrantee may be considered "high risk" if an awarding agency determines that a grantee or subgrantee:
 - (1) Has a history of unsatisfactory performance, or
 - (2) Is not financially stable, or
 - (3) Has a management system which does not meet the management standards set forth in this part, or
 - (4) Has not conformed to terms and conditions of previous awards, or
 - (5) Is otherwise not responsible; and if the awarding agency determines that an award will be made, special conditions and/or restrictions shall correspond to the high risk condition and shall be included in the award.

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DOJ Automatic High Risk Designation

- 1. Audit Report (OIG or Single Audit) recommendation(s) remain open more than one year and grantee has not submitted documentation sufficient to close the recommendations.
- 2. Grantee is Unresponsive to Audit Report Recommendations (e.g., Corrective Action Plan not provided within 105 days of transmission of final audit report (OIG or Single Audit) to the grantee; or Grantee becomes non-responsive at any point of audit follow-up process).
- 3. Open audit report recommendations with questioned costs of \$500,000 or more.
- 4. Grantee has been referred to the U.S. Department of Treasury, or other Federal agency, for collection of unpaid debt related to a prior DOJ award.
- 5. Grantee is on the active COPS (Community Oriented Policing) Restricted Grantees List.
- Grantee has been recommended for government-wide suspension or debarment by DOJ, or has been suspended/debarred by <u>any</u> Federal agency.
- 7. Grantee is Financially Distressed (e.g., bankrupt, insolvent, subject of a going-concern finding, etc.)

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DOJ Referral for High Risk Designation

- Questioned costs identified through monitoring reviews or audits [below the \$500k automatic referral threshold]
 which are otherwise material in amount or significant in nature.
- Other significant noncompliance issues have been identified through normal grant administration and monitoring processes.
- Grantee failed to respond to DOJ requests to address open compliance issues (audit recommendations, financial or programmatic monitoring issues, etc.).
- OIG Investigation or Audit resulted in significant noncompliance findings requiring corrective action.
- Grantee is delinquent in submitting required A-133 Single Audit Report(s).
- Grantee has recurring and significant findings in its Single Audit Reports.
- Grantee is referred and/or designated as high-risk designation by another Federal agency (outside of DOJ).
- · Grantee is deemed not financially stable or is the subject of concerns regarding performance, reliability, or risk.

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Code of Federal Regulations Title 29 Subtitle A Part 97.12.(b)

If a grantee is designated as high risk, then the agency can impose extra conditions

- (b) Special conditions or restrictions may include:
 - (1) Payment on a reimbursement basis;
 - (2) Withholding authority to proceed to the next phase until receipt of evidence of acceptable performance within a given funding period;
 - Requiring additional, more detailed financial reports;
 - (4) Additional project monitoring;
 - (5) Requiring the grantee or subgrantee to obtain technical or management assistance; or
 - (6) Establishing additional prior approvals.

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Dept of Labor High Risk Requirements

- Requiring payments as reimbursements rather than advance payments (restricting cash drawdowns from the Health and Human Services Payment Management System);
- Withholding authority to incur additional expenditures, until receipt of evidence of acceptable performance within a given period of performance (issuing a stop work order to the grantee);
- Requiring additional or more detailed, financial, program, or performance reports;
- Requiring additional grant monitoring;
- Requiring the recipient to obtain technical or management assistance; or
- Establishing additional prior approvals for grant activities.

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Dept of Justice High Risk Requirements

If a grantee is designated as high risk, DOJ requires #1-3. Remaining requirements are dependent upon circumstances.

#7-16 withhold funds until condition is satisfied

- 1. Documentation upon request (mandatory)
- 2. Possible additional on-site monitoring (mandatory)
- 3. Financial grant administration training (mandatory)
- 4. Quarterly report expenditures by budget category
- 5. Quarterly progress reports
- 6. Reimbursement basis
- 7. Separate bank account withholding
- 8. Subrecipient monitoring policies withholding
- 9. Time/attendance policies withholding
- 10. Procurement policies withholding
- 11. Third-party management withholding
- 12. Audit report issues withholding
- 13. Financial monitoring site visit issues withholding
- 14. Programmatic monitoring site visit issues withholding
- 15. Travel policies withholding
- 16. Grant closeout withholding



Code of Federal Regulations Title 29 Subtitle A Part 97.12.(c)

- (c) If an awarding agency decides to impose such conditions, the awarding official will notify the grantee or subgrantee as early as possible, in writing, of:
 - (1) The nature of the special conditions/restrictions;
 - (2) The reason(s) for imposing them;
 - (3) The corrective actions which must be taken before they will be removed and the time allowed for completing the corrective actions and
 - (4) The method of requesting reconsideration of the conditions/restrictions imposed.

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RECENT INSULAR DEMOGRAPHIC TRENDS



Recent Insular Demographic Trends

- FSM's population declined by ~30% from 2012 to 2022: ~102,000 to ~71,000 with all four states affected.
- The population declined by ~36% from its peak census population of ~107,000 in 2000.

1

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Recent Insular Demographic Trends

- RMI's population peaked at ~53,000 in the 2021 census and declined by ~21% to ~42,000 in 2021.
- Unclear how much further it may have declined during the COVID period.

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Recent Insular Demographic Trends

- Palau's population has been remarkably stable over recent decades; however, this population total masks a trend of moderately declining population of Palauans. Moderate growth in foreign workers has resulted in the observed stability.
- Estimates of a reduction in Palauans by ~200 annually is a decline of 1.7% annually. This would equate to a decline of ~17% over a decade (from 12,000 to 10,000 Palauans)

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Recent Insular Demographic Trends

- U.S. Virgin Islands 2020 population of ~87,000 was an 18% decline from 2010.
- CNMI's 2020 population of ~47,000 was a 12.2% decline from 2010 and a 25% decline from 2000 and a 41% decline from a 2001 peak of ~79,000

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Recent Insular Demographic Trends

- American Samoa's 2020 population of ~50,000 was a 10.5% decline from 2010 and a decline of 16% from a peak population of ~58,000 in 2001.
- Guam's 2020 population of ~154,000 was a 3.5% decline from 2010 [first decennial census decline since 1920].

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THRIVING IN THE NEW WORLD OF WORK







What We'll Cover

- The new world of work
- The global talent shortage



- The response become a great place to work
- Using data to assess if you're a great place to work

Key Takeaways

- Organizations must adapt to the new world of work – and the global talent shortage
- To become an employer of choice

 a great place to work build
 employee engagement
- Build engagement by delivering a positive employee experience
- Measure the experience with data
- Talent is everyone's job





New World of Work

Changed employee expectations – flexibility, voice, wellbeing

Employees re-evaluating priorities – "great reassessment"

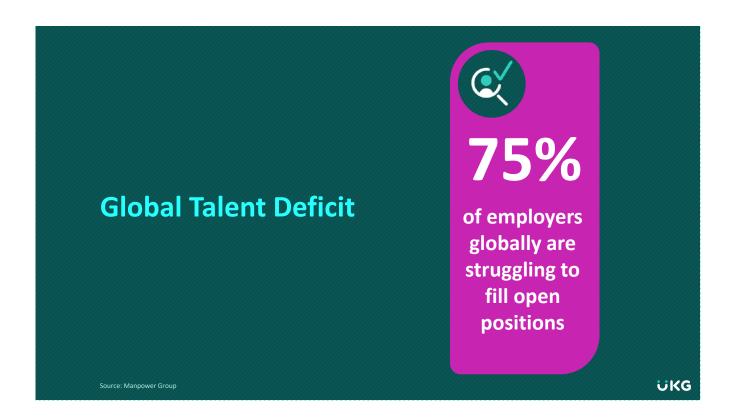
Intense competition for talent

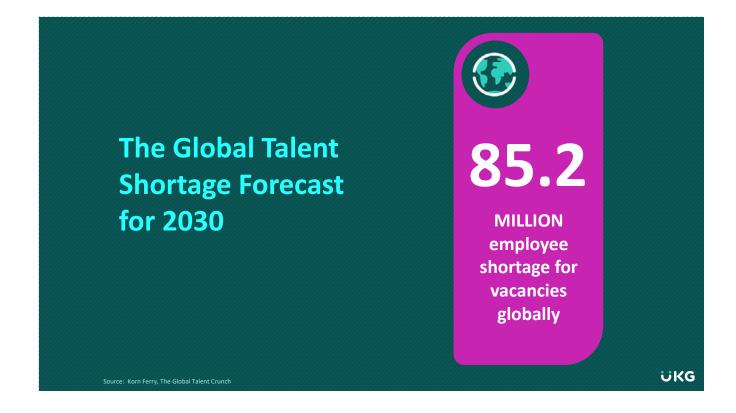
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Globally, the number one priority for CEOs is... attracting and retaining talent



Source: Conference Board, C-Suite Outlook, 2024











43% GLOBALLY

"I was better off in my old job."

41%

"I quit my job too quickly."

Globally, job changers miss the following most:

38% My peers/coworkers

31% Familiarity/comfort in the role

22% The customers served

19% Compensation/pay

16% Work-life balance

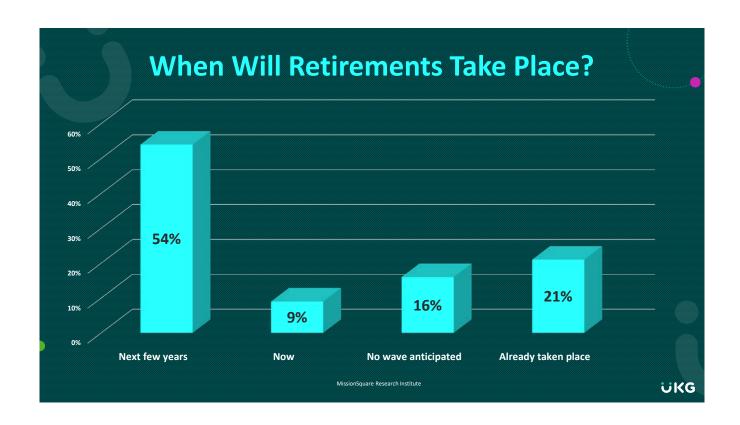
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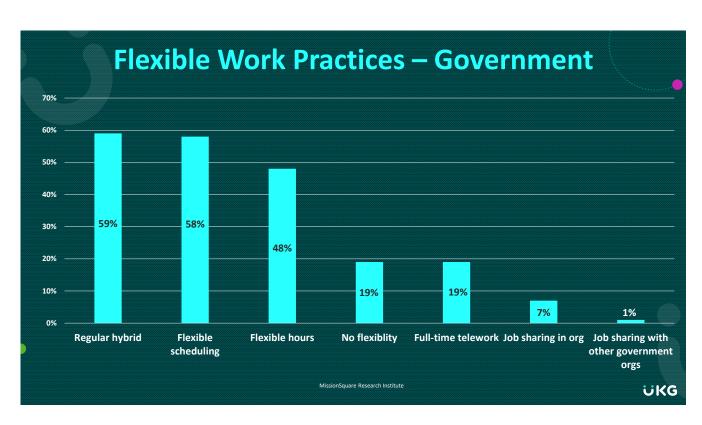


Meeting Demand for State and Local Public Finance Jobs "The number one challenge I consistently hear about is attracting and retaining talent – and I've heard it described as a crisis for government finance more than once"

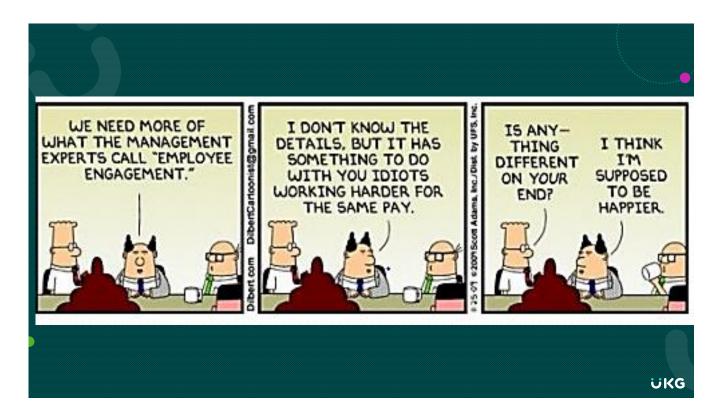
Chris Morrill
Executive Director/CEO
GFOA

"Demand for state and local public finance workers is far outstripping the incumbent supply and straining familiar talent pipelines"













Engaged Employees



- Have strong relationships in organization
- Go extra mile for customers
- Volunteer ideas
- Work hard and smart

- Will stay even for less money
- Recommend organization as good place to work
- Show up for work
- Get things done

SPS HR - GONSULTING

UKG

Why Does Engagement Matter?









Great Places to Work Have Engaged Employees

KPIs	Employees say	Great Place to Work-Certified Organizations	U.S. Average
Productivity	Are given resources needed to do job	81%	52%
Recruiting	Promote their organization to family and friends	<u>86%</u>	<u>54%</u>
Retention	Plan to work there for a long time	<u>84%</u>	<u>55%</u>
Service	Provide excellent customer service	89%	66%
Agility	Organization moves fast and innovates	82%	49%



UKG

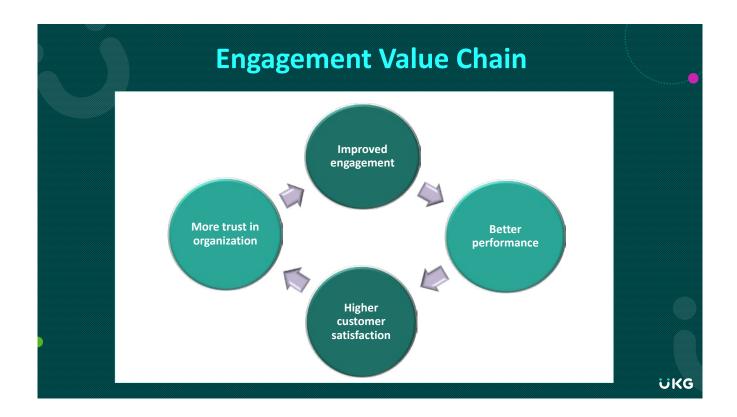
Engaged Employees in Government:

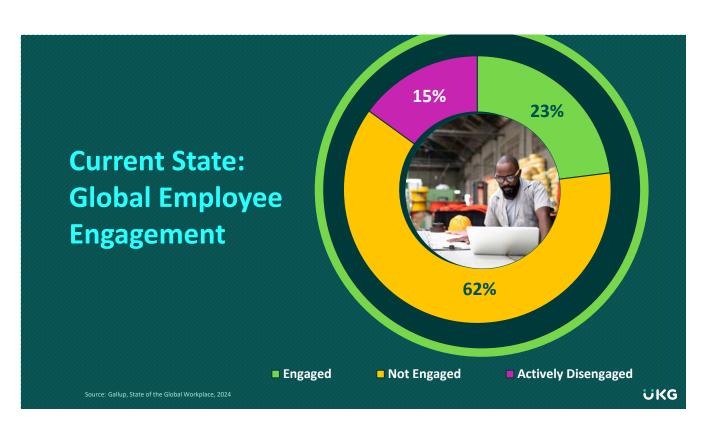
- · 10 times more likely to believe organization is achieving mission
- Twice as likely to believe they influence cost savings
- 3 times more likely to say they influence customer service
- 3 times more likely to stay with the organization
- 4 times as likely to say their mental health is good or very good



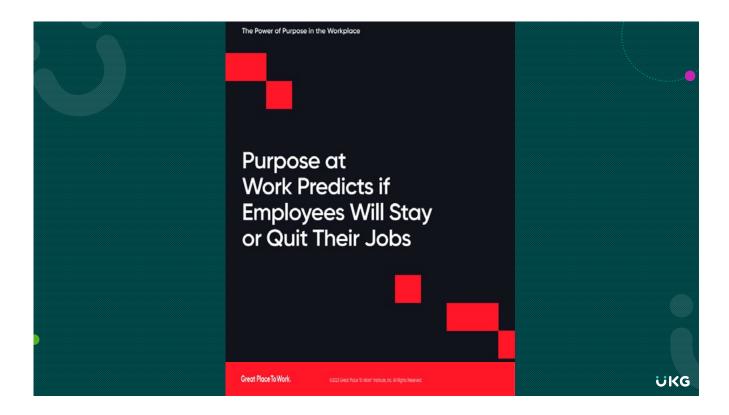


People flourishing at work	16% 58%	5
Psychologically / emotionally healthy	53%	82%
Work/life balance encouraged	50%	84%
Management cares about people	52%	85%
People can be themselves	64%	<mark>%</mark> 88%
People look forward to work	46%	84%













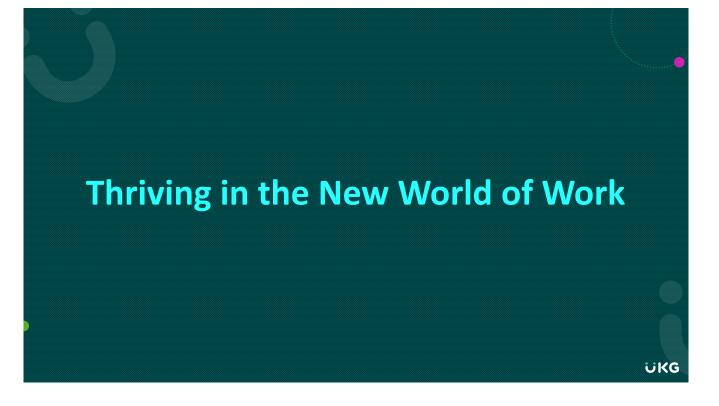




Positive Employee Experience: The Business Case







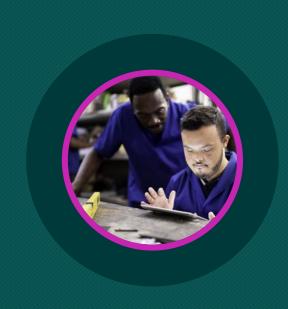
Conduct Workforce and Succession Planning

Determine your current and future talent needs



Expand Talent Pipelines

Reach out more broadly – internally and externally – to recruit candidates



UKG

Focus on Employer Brand and Reputation

Understand how your organization is perceived and respond



Actual Employee Reviews – These?

	indeed	glassdoor
1.0 ****	Horrible Department	1.0 Very stressful and unfair environment
1.0	Miserable Place to Work	1.0 Not a good place to work at

1.0 Join for the mission and leave because of management

UKG

Or These?

	'indeed	glassdoor
5.0 *****	i loved it!	5.0 Great environment and people
5.0 *****	Perfect Place to Work	5.0 Love working here
5.0	Fun management	5.0 Great agency
	5.0 Working with people who are as passionate as I am	

59% of job seekers would not *apply* to an organization with a bad reputation – <u>even if they were unemployed!</u>

Streamline Application and Hiring Processes

Simplify how potential employees engage with your organization



UKG

Job Ads

This?

- 39 job responsibilities and 23 requirements
- Include, but not limited to, stooping, kneeling, crouching, squatting, twisting, crawling, and lifting. Required to use hands to finger, handle, or feel objects. The employee is frequently required to stand, walk, sit, reach with hands and arms, climb, or balance. The position is required to be exposed to darkness.

Or This?

"Join our dynamic team and be part of an organization that values your unique talents. Experience a fulfilling career where you can make an impact and thrive alongside a community of like-minded individuals. Take advantage of this incredible opportunity."

This?

Provides assigned departments/agencies with advice and guidance to facilitate the development of their respective annual budget: interprets budget guidelines and instructions formulated and disseminated by the Bureau, assist in the development of meaningful and realistic program goals, objectives and workload outputs consistent with the department/agency mandated missions; scrutinizes department/agency budget request for accuracy and consistency with established guidelines; prepares analysis and recommends realistic funding levels consistent with executive policies and priorities, attends legislative budget hearings to support the department/agency budget request on the Bureau's behalf. Prepares impact analysis of department/agency budget appropriations approved by the Legislature for the Governor's consideration develops appropriation and control records of authorized funds; Interprets executive policy and legislative intent pertaining to the use of appropriations, expenditure funding, transfer of funds to departments/agencies. Reviews federal grant applications for compliance with state clearinghouse regulations; evaluates and makes recommendations on the need for requested program based on territorial state plans and priorities; coordinates with planning agencies in the review of grant applications; monitors grant awards and maintains budgetary control records. Monitors capital improvement project; insures compliance with established policies and requirements governing and processing and expenditure of funds. Reviews, analyzes, and recommends approval or disapproval of department/ agency requests for personnel actions, travel authorizations in accordance with executive policies. Prepares legislative testimony for the Director or Governor as assigned. Prepares budget narratives to reflect supporting analytical presentations. Conducts analysis to determine the most economical method of obtaining services (i.e. lease vs. purchase). Analyzes department's organization, mission or functions and makes appropriate recommendation on methods to achieve effectiveness, efficiency, and economy of operations. Analyzes existing or proposed functional charts to detect and eliminate duplication of functions in organizational units and to clarify organizational relationships. Reviews proposed organizational changes relative to consolidation, addition, deletion of transfer or organizational units to determine budget and/or programmatic impact. Performs management analysis of governmental organization to ensure efficiency in operations and resource allocation. Prepares revenue and expenditure projections. Assist in the development of guidelines for policies established by Executive Order or Legislative mandates. Analyzes and updates BACIS records affecting assigned departments/agencies. Reviews financial statement/reports to ensure, expenditures are in consonance with established policies. Reviews and comments on proposed legislation; writes up proposed legislation to address assigned department/agency needs. Coordinates research, management studies and special projects. Represents the Bureau at Legislative Budget Hearing to answer queries by Senators on budget related matters. Performs related duties as required.

Or This?

Take A Leap Into Public Sector

Start here to see how a career within the Government of the USVI offers opportunities to reach your full potential!



Vacant Positions

For live technical support, call 1-855-524-5627 from 6am - 5pm (PST).



Submit Interest

Receive a notification when a job you may be interested in is posted.

A New Approach to Talent: Skills-based Strategy

Beyond upskilling and reskilling employees, mine the workforce to find critical skills in unexpected places

Where feasible, assess candidates based on skills and abilities, not academic qualifications or years of experience



UKG





107%
MORE LIKELY:

Assign talent effectively



98% MORE LIKELY:

Have a reputation as a great place to work



98%
MORE LIKELY:

Retain high performers

UKG

Source: Deloitte, Skills-Based Organization Survey, 20

Understand What Truly Matters to Employees

Understand the varying needs of all employees – from the office to the frontline – and respond



UKG

Give Employees a Voice and Listen

Regularly ask for input from employees – and create action plans based on feedback









Behaviors That Build a Culture of Trust A Checklist for Leaders Ask yourself these questions to assess your personal behavior and become aware of the daily practices that encourage a culture of trust in your workplace: Am I listening to my employees and seeking their ideas, suggestions, and opinions? Am I open to employee ideas and including those ideas in the decision-making process? ☐ Am I setting and communicating consistent expectations regarding team and individual performance objectives? Do I tell employees the truth and follow through by doing what I say I am going to do, even when it is difficult? Am I treating everyone, no matter who they are or what their role is, with the same dignity and respect that I expect and would like to receive without bias, judgment, or personal favoritism? Are my career goals or personal agendas interfering with my team's performance and my commitment to my employees' success? Do I demonstrate concern and care for each employee, workgroup, and department? Do I set a good example and conduct myself in a manner consistent with the organization's

mission, vision, and values?

Recognition Drives Positive Experience

When employees believe they will be recognized, they are 2.7 times more likely to be highly engaged

Quantum Workplace



Recognition "Without Spending a Dime"

- Recognize employee achievements at staff meeting
- Surprise employee with Post-it note of thanks
- Put thank-you note on department bulletin board
- Compliment employee within earshot of others (and word will spread)



Recognition "Without Spending a Dime"

- Mail handwritten note to employee's home
- Send department-wide email praising employee or team
- Start meetings by recognizing employees and ask employees to recognize each other
- Pull employee aside and ask for his/her opinion



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Effective Recognition

Formal or informal, must be sincere and meaningful:

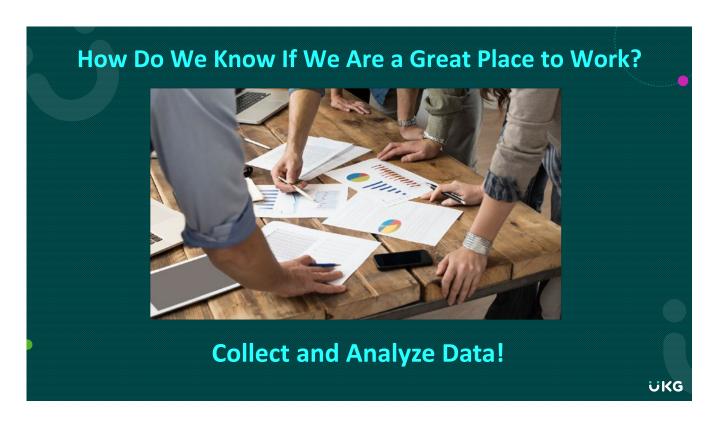
- Personal
- Specific
- Timely
- Deserved



















Attracting and Retaining Talent

- Expand recruiting
- Understand and manage brand
- Promote purpose
- Streamline hiring
- Onboard effectively
- Deliver customized employee experience to build engagement



UKG

Attracting and Retaining Talent

- Understand how employees feel
- Provide workplace flexibility
- Recognize employee contributions
- Lead by listening and then acting
- Apply technology
- Measure with data

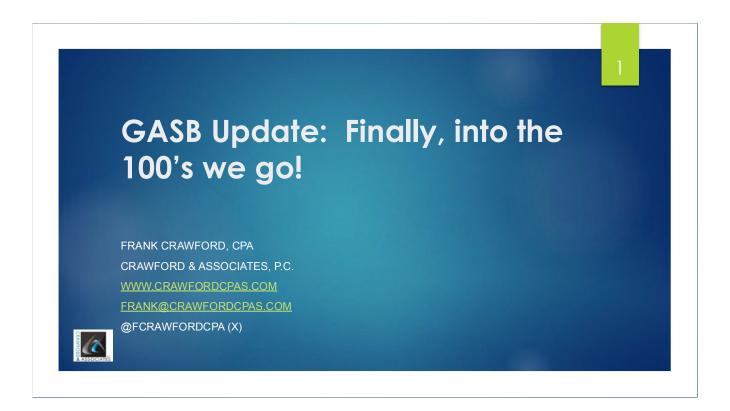








GASB UPDATE: FINALLY, INTO THE 100'S WE GO!



Contact information

2

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- frank@crawfordcpas.com
- **4**05-691-5550
- ▶ 10308 Greenbriar Place
- Oklahoma City, OK 73159

Effective Dates—June 30 Fiscal Year End

3

> 2024

- > Statement 100—Accounting Changes and Error Corrections
- > Implementation Guide 2021-1—Update (multiple effective dates)
 - > One question and answer to be implemented in 2024
- > Implementation Guide 2023-1—Update

> 2025

- > Statement 101—Compensated Absences
- > Statement 102—Certain Risk Disclosures

> 2026

- > Statement 103—Financial Reporting Model Improvements
- > Statement 104 Classification of Nonfinancial assets (certain capital)

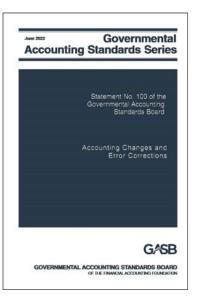
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Approved
Statements
for 2024
and
Beyond

5

Statement 100

Accounting Changes and Error Corrections



Statement 100—Scope

4

Accounting Changes

- Change in accounting principle
- Change in accounting estimate
- Change to or within the financial reporting entity

Error Corrections

- Mathematical mistake
- Mistake in the application of accounting principles
- Oversight or misuse of facts that existed at the time the financial statements were issued

7

Change in Accounting Principle

Change from one GAAP principle to another—justified because change is preferable

Qualitative characteristics used the basis for determination

Implementation of new authoritative pronouncement

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Change in Accounting Estimate

Accounting estimate—amount subject to measurement uncertainty that is recognized or disclosed in the basic financial statements

- Estimates are outputs—determined based on inputs of data, assumptions, and measurement methodologies
 - Occurs with changes to inputs
 - Results from a change in circumstances, new information, or more experience

Change to or Within the Financial Reporting Entity

9

Addition or removal of a fund that results from the movement of continuing operations

Change in fund's presentation of as major or nonmajor

Additions or removals of component units, with exceptions

- Acquisitions, mergers, transfers of operations—Statement 69
- Component unit reported pursuant to Statement 90

Change in component unit presentation—blended/discrete

Comprehensive Implementation Guide Z.110.1

10

Q—Upon completion of a capital asset project during the year, the government closes out a major capital projects fund and moves the remaining resources to the general fund. Does this circumstance constitute a change to or within the reporting entity?

A—No. Even though the capital projects fund will no longer be included in the government's financial reports in future periods (that is, the fund will be removed for financial reporting purposes), it does not constitute a change to or within the financial reporting entity in accordance with paragraph 9a of Statement 100 because, in this case, the removal of the fund does not result from the movement of continuing operations. Instead, the movement of remaining resources to the general fund should be reported as interfund activity in accordance with paragraph 112 of Statement 34.

Accounting and Reporting—Accounting Changes and Error Correction

11

Change in accounting principle

- Single period—retroactively reported by restating beginning net position/fund balance for the cumulative effect
- Comparative—restating all prior periods, if applicable and practicable

Change in estimate

Applied prospectively

Change to or within the financial reporting entity

 Adjust current reporting period's net position/fund balance—as if the change occurred as the beginning of the reporting period

Error correction

• Same as change in accounting principle without practicality exception

Aggregate amounts presented on face with details in the notes (illustrated in Statement)

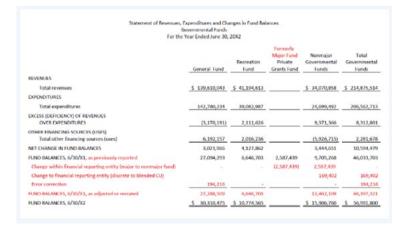
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Ghost Column – Change to or Within

- ▶ Par. 22 Adjusting the current period's beginning net position, fund balance or fund net position, as applicable, for the effect of the change as if the change occurred as of the begging of the financial reporting period
 - ▶ Enter weird reporting ⑤ must display all reporting units formerly displayed on financial statements as of the prior fiscal year end.

13

Ghost Column – Change to or Within



- Impact only change statement
- Balance Sheet No presentation – No Ghosts!
 - Note: don't have to break out each causation can report in aggregate

Statement 100—Disclosures

1/

Change in accounting principle

- Nature of change—including line items affected
- Reason for change

Change in accounting estimate—Each circumstance that a change to an input had a significant effect on estimate

- Nature of change—including line items affected
- Reason for change measurement methodology (unless required by GASB in a specific pronouncement)

Change to or within the financial reporting entity

- Nature of change
- Reason for change—except major/nonmajor change based on GASB thresholds

Error correction

- Nature of error and its correction—including line items and years affected
- Effect on prior period "change in net position/fund balance" as if error had not occurred

ı

Required Supplementary Information and Supplementary Information

Change in accounting principle or change to or within the financial reporting entity

- •Information should be consistent with the basic financial statements
- •Information for periods prior to the adjustment/restatement should not be modified
- Explanation that prior-period information is not consistent (not modified) should be provided

Error correction

- All affected information should be corrected by restating the information
- •Identify as restated
- Explanation of the nature of the error should provided

Statement 101

Compensated Absences

GOVERNMENTAL ACCOUNTING STANDARDS BOARD

GOVERNMENTAL ACCOUNTING STANDARDS BOARD

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176

Why Statement No. 101

Objective of Statement 101

 Improve and provide additional guidance for recording liabilities for earned but unpaid leave

Timing of implementation

◆Effective for fiscal years beginning after December 15, 2023, and all periods thereafter

Why a new standard on compensated absences?

- Statement 16 was issued 30 years ago
 - The business environment has evolved rapidly and governments are beginning to follow
- Vacation, sick, personal time -> FTO, PTO, etc.
- Lack of guidance of certain types of leave that are either new or more commonly used
- Inconsistencies in application
- Inconsistencies with the conceptual framework development subsequent to issuance of Statement 16

What's changed?

- No distinction between accounting for sick versus vacation
- Focus is no longer on payments at termination (sick time), but rather EITHER on payments at termination OR future payment when leave is used for time off
- Probability threshold is lower (likely means HIGHER accruals).
- Much less prescriptive



2

Compensated Absences Description

Leave for which employees may receive one or more:

- Cash payments when the leave is used for time off
- Other cash payments, such as payment for unused leave upon termination of employment
- Noncash settlement, such as conversion to postemployment benefits

Common Examples—Focus

22

Vacation and sick leave

Paid time off (PTO)

Certain types of sabbatical leave

Types where recognition should not occur until leave commences

- Parental leave
- Military leave
- Jury duty

Sabbatical Leave

Sabbatical leave in which an employee is <u>not</u> required to perform any significant duties for the government -unrestricted sabbatical leave - <u>is</u> a compensated absence



Sabbatical leave in which an employee <u>is</u> required to perform duties of a different nature for the government - is <u>not</u> a compensated absence

Examples—Not Applicable

24

Benefits in the scope of Statement 47

Termination benefits

Leave more likely than not will be settled through conversion to defined benefit postemployment benefit

- Statement 68—pensions
- Statement 75—OPEB

Liabilities for Compensated Absences 2 types of liabilities for recognition

1- Leave that has NOT been used

2 - Leave that <u>has</u> been used but <u>not yet</u> <u>paid</u> or settled

Not required to be aggregated for display

EXAMPLE: Leave not used - compensated absence accrual

Leave used - likely in accrued payroll

Include salary-related payments with both

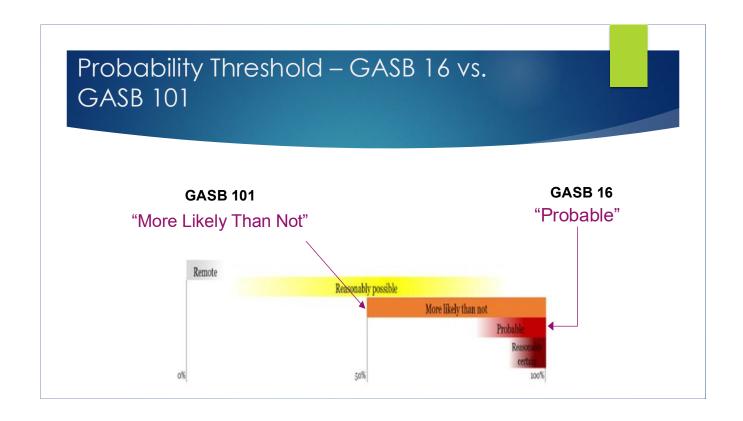
Leave Used But Not Paid

- Liability for amount of cash payment or noncash settlement
- · Likely part of the accrued payroll calculation
- Include applicable salary-related payments

The leave:

Is attributable to services already rendered
Accumulates
Is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means

Start preparing—how much of sick leave is used?



29

Considerations for More Likely Than Not

The government's employment policies related to compensated absences

Whether leave that has been earned is, or will become, eligible for use or payment in the future

Historical information about the use, payment, or forfeiture of compensated absences

Information known to the government that would indicate that historical information may not be representative of future trends or patterns

To recognize or Not – Recognition Exceptions

Leave more likely than not to be settled through conversion of defined benefit postemployment benefits

 Covered in DB postemployment benefit liabilities

Leave dependent upon occurrence of a sporadic event affecting relatively small portion of employees

- Recognize liability when leave commences
- Parental leave, military leave, jury duty

Unlimited leave and certain holidays

No liability until leave is used

Leave Not Used - Measurement

Generally, use an employee's pay rate as of the date of the financial statements, unless:

- More likely than not to be paid at a different rate (such as 1/2 employee's pay rate upon termination of employment)
- Use that rate as of the date of the financial statements
- Leave not attributable to specific employee (such as donated leave pool)
- Use estimated rate representative of eligible employee population
- More likely than not to be settled through noncash means
- Use amount more likely than not for which it will be settled

Remember to include salary-related payments

- Directly and incrementally related (for example, social security, Medicare)
- Defined contribution plan (based on current rate)
- Defined benefit plans—no

Note Disclosures - Changes

- No new note disclosures!
- Now an option to present net increase or decrease with indication that is a net amount
- No longer required to disclose governmental fund used to liquidate these liabilities

Reporting the change

Report as a change in accounting principle in accordance with GASB 100

- Restating financial statements for all prior periods presented
- Cumulative effect as a restatement of beginning net position
- Additional note disclosures about the change in principle

Common Questions

What Pay Rate to Use

Question:

A government approves a pay increase effective 7/1/2024. Government is calculating compensated absences for the fiscal year end June 30, 2024. What pay rate should the government use?

Answer:

GASB 101, B34: "... because next year's rate does not reflect the present obligation of the government as of the date of the financial statements, the [GASB] Board decided not to incorporate the next year's pay rate into the measurement of the liability for compensated absences."

Pay Rates to use

- •GASB 101, para 16: "A liability for leave...should be measured using an employee's pay rate as of the date of the financial statements, unless one of the criteria in paragraphs 17-19 is met."
- •GASB 101, para 17: "If some or all of the leave is more likely than not to be paid at a rate different from the employee's pay rate at the time the payment is made, a government should measure that portion of the liability using that different rate as of the date of the financial statements."

Historical Data

Question:

How many years of historical trend information should be considered when applying GASB 101?

Answer:

GASB 101, B15. The Board believes that establishing more specific requirements would limit governments' use of professional judgment as to what is appropriate in their circumstances. Therefore, detailed application requirements were not included in this Statement.

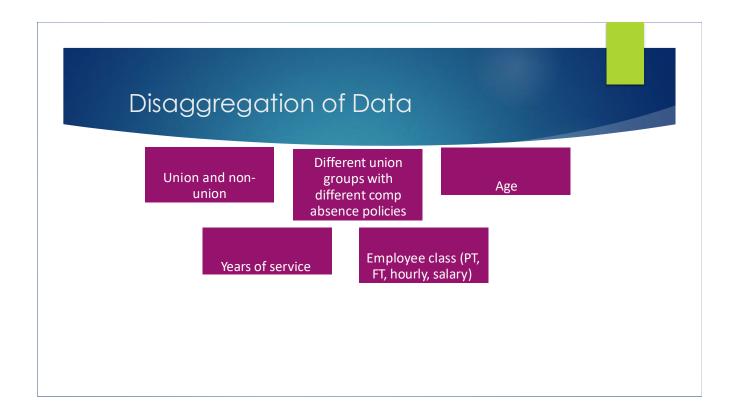
Disaggregation of Data

Question:

How much do I need to disaggregate my data to come up with an appropriate estimate of compensated absences?

Answer:

It depends!



Action Plan

- Start Now!
 - Read the standard (first step)
 - Read the leave policies
 - Are changes needed to the policy?
 - Determine the additional information needed (i.e. usage reports or forfeiture reports)
- Identify how much will change from GASB 16 and how much of the GASB 16 calculation approach is still usable
- Even if a year off, consider doing an initial calculation this year.

Action Plan

- Understanding the types of compensated absences
 - Create inventory
 - Identify exceptions
- Data Collection Efforts
 - How much historical data can be collected
 - Also, what kind of data?
 - Approach to "more likely than not" principle
- Draft preliminary estimates

Statement 102
Certain Risk
Disclosures

GASB

GOVERNMENTAL ACCOUNTING STANDARDS BOARD
OF THE FRANKUAL ACCOUNTING FOLIABATION

GOVERNMENTAL ACCOUNTING STANDARDS BOARD
OF THE FRANKUAL ACCOUNTING FOLIABATION

12

Scope: Concentrations and Constraints



Concentrations: lack of diversity in an aspect of a significant inflow or outflow of resources

For example, the composition of (1) employers, (2) industries, (3) inflows of resources, (4) workforce covered by collective bargaining agreements, (5) providers of financial resources, and (6) suppliers of material, labor, or services



Constraints: limitations imposed by an external party or the government's highest level of decision authority

For example, (1) limitations on raising revenue, (2) limitations on spending, (3) limitations on the incurrence of debt, and (4) mandated spending



Concentrations and constraints limit a government's ability to acquire resources or control spending.

Application of Disclosure Criteria:



Primary government reporting unit, including blended component units, AND



Other reporting units that report a liability for revenue debt

Statement 102—Scope Limits

45

Disclosures would not cover:

- Nature of the government's operations
- Use of estimates

Exclusion for:

- Acts of God, war, sudden catastrophes (fire)
- Risks associated with financial instruments (addressed in other GASB standards)

Applies only to risks of the current period (if comparative statements are issued)

Disclosure Criteria

Disclosures would be required when a government determines that:

- A concentration or constraint is known to the government prior to the issuance of financial statements
- The concentration or constraint makes the reporting unit vulnerable to the risk of a substantial impact
- An event or events associated with the concentration or constraint that could cause the substantial impact have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statement are issued.

7

General Disclosure Principles



If comparative financial statements are presented, disclosure requirements only apply to the current period



Some requirements may supplement other note disclosures; combine to avoid unnecessary duplication



Information that is the same for more than one reporting unit should be combined to avoid unnecessary duplication



Disclosure for discretely presented component units subject to paragraph 63 of Statement 14, *The Financial Reporting Entity*

Disclosure Requirements:

Provide information in sufficient detail to enable users to understand the nature of the circumstances and the government's vulnerability to the risk of a substantial impact:

Description of the concentration or constraint

If they have occurred, description of each event associated with the concentration or constraint that could cause a substantial impact

Description of actions taken by the government to mitigate the risk

9

Effective Date and Transition

Effective for fiscal years beginning after June 15, 2024

- All reporting periods thereafter
- Transition is prospective

10

Disclosures

50

Disclose should be of sufficient detail to enable users of financial statements to understand the nature of each concentration or constraint and the government's vulnerability to the risk of a substantial impact associated with the concentration of constraint

- · A description of the concentration or constraint
- A description of each event, if it has occurred or has begun to occur prior to the financial statements are issued, a description of each event associated with the concentration or constraint that could cause a substantial impact
- A description of actions taken by the government to mitigate the risk prior to the issuance of the financial statements

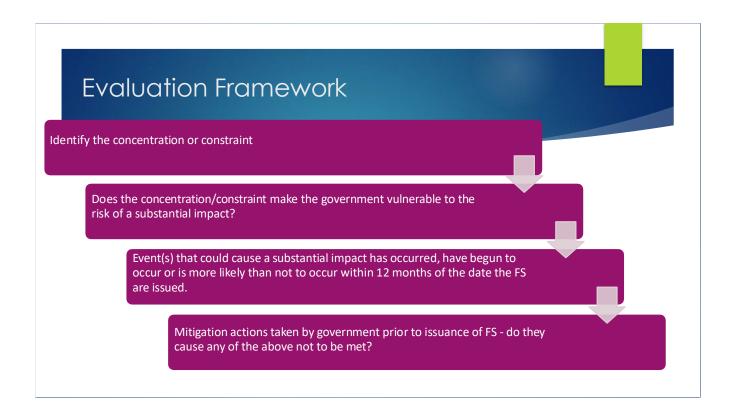
Overlap With Other Disclosures

5

For example, subsequent events

 In certain circumstances, disclosures should combine the information with that required by other note disclosure guidance to avoid unnecessary duplication

Implementation Considerations



Identify the concentration or constraint

Examples:

- Substantial portion of the government's revenue source is from revenue stream
- One collective bargaining unit exists in which the majority of employees are members
- · There is one major airline that serves an airport
- Regulatory requirements that mandate certain projects (spending) or limit revenue

Vulnerability to a substantial impact

Vulnerability

 Could be financial or operational

Substantial impact:

 Substantial has been defined by GASB as something more than material.

Events that could cause a substantial impact

Has occurred

Has begun to occur

Is more likely than not to occur within 12 months of the date the financial statements are issued

- More likely than not greater than 50% probability
- 12 months of the date the FS are issued

Mitigating actions prior to issuance of FS:

Has the government taken actions that address:

- The concentration/constraint
- Events associated with the concentration/constraint
- Other factors that contribute to a government's vulnerability to the risk of a substantial impact

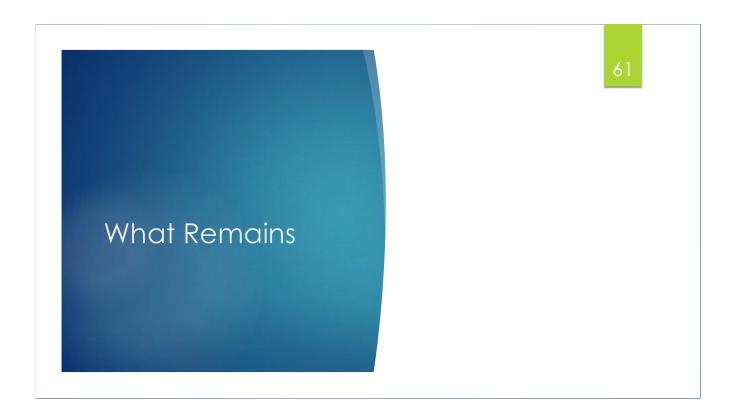
Mitigation efforts that are planned but had not yet commenced are not considered in determining whether disclosure is required

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Financial
Reporting Model
Improvements

STATEMENT 103







63

Management Discussion and Analysis

Analysis should be presented in a manner that avoids unnecessary duplication and allows for professional judgment when determining what information is unnecessarily duplicative

Discussion of significant variations between the original and final budget amounts and between the final budget amounts and actual results for the general fund should be presented as notes to budgetary comparison information

Removed requirement to present information about infrastructure assets accounted for using the modified approach

MD&A—Currently Know Facts, Decisions, or Conditions

64

Description of currently known facts, decisions, or conditions that are expected to have a significant effect on financial position or produce significant differences from the current year results of operations. This section of the MD&A should include examples, if applicable, of the following:

- Trends in relevant economic and demographic data, including changes in population, customer base, and unemployment rates
- Relevant factors used to develop the subsequent year's budget, including:
- Change in rates and bases
- Changes in planned spending with reference to sources such as inflation, labor contracts, new laws or regulations, and the addition, expansion, elimination or reduction of programs
- •Expected changes in budgetary net position or fund balance
- Information related to all actions the government has taken related to postemployment benefit plans, capital asset improvement plans, and long-term financings (including leases and siblings)
- Remember that the measurement date is the starting point for postemployment benefit plans
- Actions other parties have taken—for example, new laws or regulations imposed on the government

65

Unusual or Infrequent Items

Replaces extraordinary items and special items

Inflows of resources and outflows of resources related to unusual or infrequent items should be displayed separately on the government-wide, governmental funds, and proprietary funds statements of resource flows and should not be netted

Unusual or infrequent items should be presented individually as the last presented flow(s) of resources prior to the net change in resource flows in the government-wide, governmental funds, and proprietary funds statements of resource flows

The program, function, or identifiable activity to which the item relates, if applicable, should be disclosed in the notes to financial statements

Information regarding whether an unusual or infrequent item is within the control of management should be disclosed in the notes to financial statements

Proprietary Funds— Operating/Nonoperating

66

Definition—Operating revenues and expenses are revenues and expenses other than nonoperating revenues and expenses

Nonoperating revenues and expenses should be described as:

- •Subsidies received and provided
- •Contributions to permanent and term endowments
- •Revenues and expenses related to financing
- •Resources from the disposal of capital assets and inventory
- •Investment income and expenses

Exception—for example, certain loan programs should classify interest revenue as operating revenue and interest expense as operating expense

Definition of Subsidies

6/

Resources received from another party or fund (1) for which the proprietary fund does not provide goods or services to the other party or fund and (2) that directly or indirectly keep current or future user fees and charges lower than they would be otherwise

Resources provided to another party or fund (1) for which other party or fund does not provide goods or services to the proprietary fund and (2) that are recoverable through the proprietary fund's current or future pricing policies

All other transfers

Proprietary Funds/BTAs—Presentation

68

Statement of revenues, expenses, and changes in fund net position should distinguish between: operating and nonoperating revenues and expenses, as well as separately report noncapital subsidies and provide a subtotal for operating income (loss) and noncapital subsidies

- Operating revenues (detailed)
- Total operating revenues
- Operating expenses (detailed)
- Total operating expenses
- Operating income (loss)
- Noncapital subsidies (detailed)
- Total noncapital subsidies
- Operating income (loss) and noncapital subsidies
- Other nonoperating revenues and expenses (detailed)
- Total other nonoperating revenues and expenses
- Income (loss) before unusual or infrequent items
- Unusual or infrequent items (detailed)
 Ingresses (decreases) in fund not positive.
- Increase (decrease) in fund net position
- Fund net position—beginning of period
- Fund net position—end of period

Proprietary Funds/BTAs—Statistical Section

69

Governments engaged only in business-type activities or only in business-type and fiduciary activities, financial trend information in the statistical sections should distinguish between:

- Operating
- Noncapital subsidy
- Other nonoperating revenues and expenses

Presentation of Major Component Units

70

Major component unit information should be separately presented in the reporting entity's statements of net position and activities if it does not reduce the readability of the statements

If the presentation reduces the readability of the statements, combining statements of major component units should be included in the reporting entity's basic financial statements after the fund financial statements.

Budgetary Comparisons

71

Required Supplementary Information

- No optional reporting in basic financial statements
- Variance columns
 - Original and final budget amounts
 - Final budget amounts and actual budget results
- Includes explanations of significant variances in notes to RSI

Effective Date

72

Fiscal years beginning after June 15, 2025, and all reporting periods thereafter

Earlier application is encouraged

73

Disclosures and Classification of Certain Capital Assets

STATEMENT 104

Assets Held For Resale—Criteria

7/

Government has decided to sell the asset

- Factors to consider, but not limited to:
 - Whether the asset is available for immediate sale in its present condition
- Whether an active program to locate a buyer has been initiated
- Market conditions for selling that type of asset
- Regulatory approvals needed to sale the asset

It is probable that the sale will be finalized within one year of the financial statement date

Note: Classification should be evaluated each reporting period

Disclosures—Certain Capital Assets— Redeliberated 75

Capital assets held for sale by major class of asset—separate from changes in capital assets disclosure

Historical cost and accumulated depreciation

Disclose separately by major class of asset in changes in capital assets:

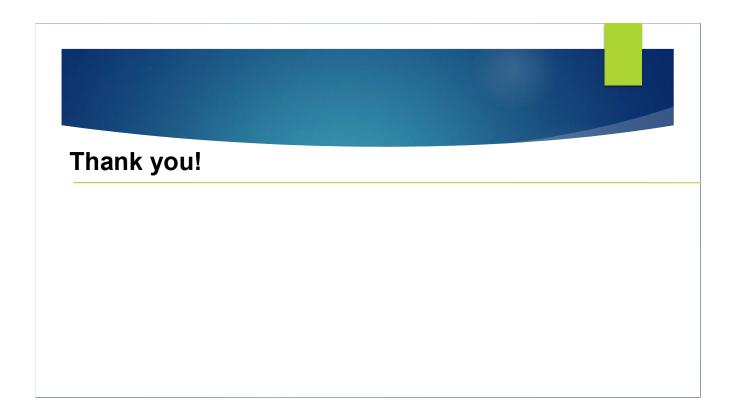
- Lease assets (underlying assets)
- P3s—new
- SBITAs
- Right-to-use assets other than leases, SBITAs, and P3s

Effective Date

76

Fiscal years beginning after June 15, 2025, and all reporting periods thereafter

Earlier application is encouraged





2020, 2021, AND 2022 PER-FORMETER® AND A.F.T.E.R ANALYSIS UPDATE

2020, 2021, and 2022 Performeter ® and A.F.T.E.R Analysis Update

Presentation to IGFOA Dec 2024
Prepared and Presented by Frank Crawford, CPA
Crawford & Associates, P.C.
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Topics for today

- A brief review of what the *Performeter* and A.F.T.E.R Analysis is (and what it is not...)
- Review of factors and circumstances contributing to the 2020/2021/2022 scores and causes
- Provide an update on the most recent 2020/2021/2022 Performeter scores and A.F.T.E.R. findings for 2020/2021/2022



A brief review...

- The Performeter measures the financial health and success of a government using a scale that all users (including decision makers) can understand, 0−10, with 0 = poor, 5 = satisfactory, and 10 = excellent
- Uses financial ratios for the evaluation
- The evaluation is only as **reliable** as the information found in the annual audited financial statements, and most **relevant** when the information can be used in a timely manner
- Relevance and reliability are the key concepts in accountability



A brief review...

In addition, we have continued to divide up the overall score by its 3 components which are Financial Position, Financial Performance, and Financial Capability (also known as Financial Sustainability) and reported the individual scores for each of the 3 components.



A brief review...

- With this additional separation of components of the score, each government can now see the weakest and strongest components of their overall score
- For example, an overall score of a 3.8 might actually consist of an excellent score of 10 on Financial Performance, a poor score of 1.5 on Financial Position, and a Financial Capability score of 3.6. The combinations of these scores are what drives the overall score of 3.8.
- Lastly, a small red, yellow and green number at the bottom right of each slide gives the reader some perspective of the score of each ratio.



A brief review...

The A.F.T.E.R. Analysis is very simple analysis of the status of audit findings, the timeliness of the submission of the audit and the resolution of certain audit exceptions; this analysis can be used to track a government's progress towards eliminating its most significant findings and exceptions, along with tracking the timeliness of submission to the Federal Clearinghouse.



Due dates for the 2021 single audit filings were stretched by 6 additional month extension from their normal 9-month period deadline to a new deadline of 15 months. Most of the governments took advantage of that extension. For 5 of the 11 governments, the fiscal year ending September 30, 2021 produced improved results, while the other 6 governments' scores were lower.



Factors and Circumstances for 2022

- To my knowledge, no due dates for the 2022 single audit filings were officially extended beyond their normal 9-month period deadline.
- Of the two governments that have already completed and released their FY 2022 audited financial statements (American Samoa and Guam), both reported improved overall results.



Highlights

- For all governments except the FSM and States, and the RMI, the impact of GASB 68's pension requirements in 2015 still remain a significant factor, with many of the governments' pension systems remaining severely underfunded
- For the FSM National Government and the RMI for FY 2021, and also for Palau for FY 2021(draft), the Social Security programs offered by the government remain at some of their lowest funding levels in the model's history, although most governments have now either addressed their SS deficiencies in some manner with increased contributions, or at least are holding discussions regarding it.



Factors and Circumstances for 2021

Highlights

- Chuuk achieved their first ever score above a 5, coming in at 5.07, going back all the way to the first score measured in 2003.
- Pohnpei continues their zig-zag, with 2017 and 2018 being in the high 6s, 2019 and 2020 in the mid 5s, and 2021 back to the high 6s. I hope the zag upward continues for a least one more year to hold true to form.
- Yap and FSM National continue their trade off of high scores, with Yap winning the battle this year with a score of 8.39 to FSM National's 7.96. By the way, Yap's 8.39 is the highest insular government score in the 22+ year history of the Performeter.



Highlights

• The RMI continues to remain the model of consistency, deviating no more than 1.5 points over the last 12 years, settling in with a 6.62 for 2021, a slight decrease from last year's 6.64. This is the 2nd highest score that the RMI has had in the history of the model, just behind last year's score.



Factors and Circumstances for 2021

Highlights

- All changes up or down in the Performeter scores from 2021 were equal to or less than 25%
- Pohnpei takes the prize for the highest percentage increase in the overall score, with a 24% improvement during FY 2021.



Highlights

- Both governments, American Samoa and Guam, improved their overall scores.
- Guam's overall score was raised by 36%, a significant improvement from the prior year overall score.
- ASG's score improved by 17% year over year



Factors and Circumstances for 2021

➤ Highlights

- 3 of the 11 FY 2021 government financials received unmodified opinions, (formerly known as unqualified or clean opinions) on their financial statements, with 5 other additional governments only having 1 qualification each
- In FY 2021, no governments received unmodified (clean) opinions on both their Financial Statement audit and the audit of compliance with federal program monies (Single audit), although a couple of governments came close with only 1 single audit finding (FSM National, Kosrae)
- No government won the golden goose award with goose eggs (0s) all over their AFTER analysis in 2021, with a clean financial statement opinions, clean single audit opinions, no financial statement internal control or compliance findings, no grant internal control or compliance findings, and zero current and cumulative questioned costs. A couple of governments were very close with only one finding tripping them up
- Questioned costs seemed to spike on nearly everyone this year, probably due to the continued spending of the increased federal assistance that kept pouring in



> Highlights

- While Guam received an unmodified opinions, (formerly known as unqualified or clean opinions) on their financial statements, ASG received a near clean opinion with only 2 component units causing opinion modifications. No other issues caused any further opinion modifications.
- As far as the single audit is concerned, Guam had 10 major federal programs with modified opinions on compliance, generating approximately \$11.2 million in questioned costs.
- ASG's single audit only produced 3 total findings related to compliance with federal programs dollars, resulting in no modifications to their compliance opinions, and produced no questions costs at all.



15

Performeter® Reading



How Was Our Overall Financial Performance?

Satisfactory 5

Satisfactory 0

2012 2013 2014 2015 2016 2017 2018 2019 2020 2021

For the 2021 fiscal year, the readings by ratio category were as follows:

Financial Position 0.5
Financial Performance 0.0
Financial Capability 3.0

The 2021 reading of 1.43 indicates the evaluator's opinion that the Commonwealth of the Northern Marianas Islands Government's overall financial performance decrease when compared to the prior period, due primarily to the low score in the financial performance in the current year.

In addition, the Commonwealth's financial position had a slight increase in score due to an improvement in Current and quick ratio in the current year.

FY 21 Overall Performeter® Reading: 1.48

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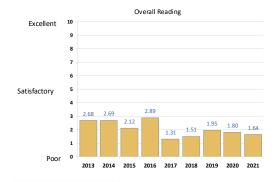
			2014	2015			2018		20
Number of F.S. Opinion Qualifications/Exceptions	3	7	2	5	5	5	3	4	
Number of Major Federal Program Qualifications/Exceptions	8	7	8	8	6	6	6	4	
Number of F.S. Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	2 18 <u>Q</u> 20	2 11 <u>Q</u> 13	2 13 <u>Q</u> 15	1 12 Q 13	0 12 1 13	0 14 1 15	0 14 <u>Q</u> 14	0 14 <u>0</u> 14	:
Percentage of Findings Repeated	72.7%	100%	60%	85%	92%	80%	93%	93%	64
Number of Single Audit Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	28 0 <u>0</u> 28	0 29 1 30	2 36 <u>Q</u> 38	22 0 <u>5</u> 27	18 0 <u>0</u> 18	9 0 <u>0</u> 9	10 0 <u>0</u> 10	11 0 0 11	2
Percentage of S.A. Findings Repeated	56%	50%	39.5%	59%	61%	56%	55%	55%	21
Number of months after Y/E the F.S. were Released	17	9	9	?	10	9	8	19	:
Number of Qualifications/Exceptions Related to C.U.	2	7	2	4	4	4	2	2	
\$ of Questioned Costs-Current Year	\$6,620,692	\$10,288,891	\$3,754,204	\$3,200,953	\$16,067,272	\$1,393,892	\$369	\$3,739,720	\$47,8
\$ of Questioned Costs- Cumulative	\$35,559,217	\$45,848,108	\$26,187,584	\$17,114,454 *	\$31,568,469	\$21,722,238	\$20,317,045	\$24,056,765	\$69,8
\$ of Questioned Costs Resolved – Current Year	\$0	\$0	\$23,414,727	\$55,526	\$1,613,257	\$11,240,123	\$1,405,562	\$0	\$2,10

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Performeter® Reading

How Was Our Overall Financial Performance?



For the 2021 fiscal year, the readings by ratio category were as follows:

Financial Position 0.9
Financial Performance 2.0
Financial Capability 2.3

The 2021 overall reading of 1.64 indicates the evaluator's opinion that the VI's overall financial health and performance slightly declined during the year.

The VI is still recovering from a number setbacks that it suffered in the previous four fiscal years, however that recovery will stretch over several years into the future.

FY 21 Overall Performeter® Reading:

1 6/

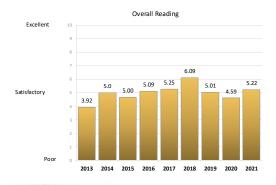
The Performeter® is developed by Crawford & Associates, ELC, with support from the Graduate School USA's PITI-VITI Program through the United States Department of the Interior

	2014	2015	2016	2017	2018	2019	2020
Number of F.S. Opinion Qualifications/Exceptions	9	16	19	9	13	11	11
Number of Major Federal Program Qualifications/Exceptions	6	9	9	10	7	11	7
Number of F.S. Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	0 12 2 14	0 12 3 15	0 12 3 15	0 13 <u>4</u> 17	0 13 <u>4</u> 17	0 13 5 18	0 13 5 18
Percentage of Findings Repeated	100% (estimate)	100% (estimate)	100% (estimate)	100% (estimate)	100% (estimate)	100% (estimate)	100% (estima
Number of A-133 Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	46 0 <u>0</u> 46	57 0 <u>0</u> 57	56 0 <u>Ω</u> 56	71 0 <u>0</u> 71	57 0 <u>0</u> 57	51 0 <u>0</u> 51	71 0 <u>0</u> 71
Percentage of A-133 Findings Repeated	100%	84%	(100% estimate)	(100% estimate)	(100% estimate)	(100% estimate)	(100% estimat
Number of months after Y/E the F.S. were Released	12	9	9	24	21	21	32
Number of Qualifications/Exceptions Related to C.U.	3	6	5	3	4	5	5
\$ of Questioned Costs-Current Year	\$1,172,427	\$348,349	\$0	\$163,394	\$283,945	\$278,600	\$280,2
\$ of Questioned Costs- Cumulative	Unable to determine	Unable determ					
\$ of Questioned Costs Resolved – Current Year	Unable to	Unable to	Unable to determine	Unable to determine	Unable to determine	Unable to	Unable determi



Performeter® Reading (DRAFT) Republic of Palau

How Was Our Overall Financial Performance?



For the 2021 fiscal year, the readings by ratio category were

Financial Position 5.96 Financial Performance 4.24 Financial Capability 4.72

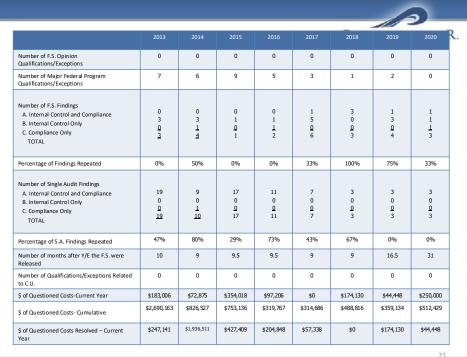
The 2021 reading of 5.22 indicates the evaluator's opinion that the Palau Government's overall financial health and performance increased slightly during the fiscal year ended September 30, 2021, and is just above a satisfactory reading.

Palau has maintained a relatively consistent level of scoring over the past 12 years. However, Palau's overall financial $\,$ health did decline during the 2020 fiscal year and then partially recovered during FY 2021 due to better financial performance than in FY 2020. The primary reasons for the satisfactory reading are the high level General Fund's level of unassigned fund balance, the low debt service load ratio, the high readings of the quick ratio, and the overall above satisfactory financial position reading.

Performeter® Rating

5.22

FY 21 Overall Performeter® Reading: 5.22



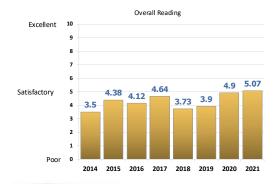
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Performeter® Reading

State of Chuuk

How Was Our Overall Financial Performance?



For the 2021 fiscal year, the readings by ratio category were as follows:

Financial Position 0.87 Financial Performance 10.0 Financial Capability 7.80

The 2021 reading of 5.07 indicates the evaluator's opinion that Chuuk Government's overall financial health and performance was considered just above satisfactory as of and for the fiscal year ended September 30, 2021, and represents an increase from the reading of the prior year.

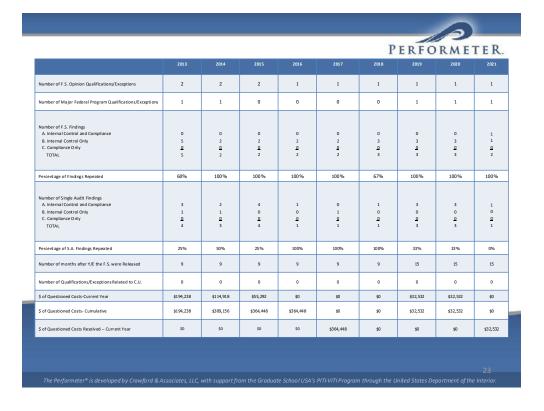
Chuuk's improvement of debt to asset ratio, change in net position, intergenerational equity, low debt and taxes margins, and low debt service load contributed to the improvement in the overall score. The size of the unrestricted net position deficit, the size of the General Fund unassigned fund balance deficit, and insufficient current and quick ratios remain the primary reasons for the reading of the current year.

Performeter® Rating 5.07

FY 21 Overall Performeter® Reading: 5.07

22

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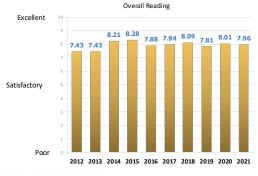




Performeter® Reading Federated States of Micronesia

How Was Our Overall Financial Performance?

FY 21 Overall Performeter® Reading: 7.96



For the 2021 fiscal year, the readings by ratio category were as follows:

Financial Position 7.8 Financial Performance 10 Financial Capability

The 2021 reading of 7.96 indicates the evaluator's opinion that the Federated States of Micronesia Government's overall financial health and performance remained steady and consistent when compared to the prior period, and continues to be considered well above satisfactory.

The FSM National Government's continued consistency and improvements in intergenerational equity, debt to assets, taxes and debt per capita amounts, and high levels of current and quick ratios are the significant factors in the well above satisfactory reading of the current period.

Performeter® Rating

						PE	REOR	METI
	2014	2015	2016	2017	2018	2019	2020	2021
Number of F.S. Opinion Qualifications/Exceptions	0	0	0	0	0	0	0	0
Number of Major Federal Program Qualifications/Exceptions	6	1	0	0	2	0	0	1
Number of F.S. Findings A. Internal Control and Compliance	0	0	0	0	0	0	0	2
B. Internal Control Only C. Compliance Only TOTAL	1 <u>0</u> 1	1 <u>0</u> 1	1 <u>0</u> 1	0 <u>0</u> 0	0 <u>0</u> 0	0 <u>0</u> 0	0 <u>0</u> 0	2 <u>0</u> 4
Percentage of Findings Repeated	100%	100%	100%	0%	0%	0%	0%	0%
Number of Single Audit Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	12 0 <u>0</u> 12	5 0 <u>Ω</u> 5	2 0 <u>0</u> 2	1 0 <u>0</u> 1	2 0 <u>0</u> 2	1 0 <u>0</u> 1	1 0 <u>0</u> 1	1 0 <u>0</u> 1
Percentage of S.A. Findings Repeated	16.7%	0%	50%	0%	0%	100%	100%	0%
Number of months after Y/E the F.S. were Released	9	9	9	9	9	15	15	19
Number of Qualifications/Exceptions Related to C.U.	0	0	0	0	0	0	0	0
\$ of Questioned Costs-Current Year	\$580,807	\$28,936	\$0	\$0	\$0	\$0	\$0	\$145,945
\$ of Questioned Costs- Cumulative	\$4,223,602	\$4,257,599	\$27,391	\$27,391	\$0	\$0	\$0	\$145,945
\$ of Questioned Costs Resolved – Current Year	\$0	\$33,580	\$4,230,168	\$0	\$27,391	\$0	\$0	\$0

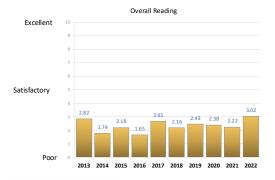
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Performeter® Reading

Government of Guam

How Was Our Overall Financial Performance?



For the 2022 fiscal year, the readings by ratio category were as follows:

Financial Position 1.48
Financial Performance 8.49
Financial Capability 2.53

The 2022 reading of 3.02 indicates the evaluator's opinion that the Government of Guam's overall financial health and performance improved significantly when compared to the reading of the previous year.

The primary reasons for the improvement was the increase in the current ratio, improvements in the shrinking of the GF unassigned fund balance deficit, the positive change in net position and intergenerational equity ratios, and a continued strong score in the debt service load. This improvement in overall score represents a 36% improvement from the overall score of the prior year and is GovGuam's highest score in the last 10 years.

FY 22 Overall Performeter® Reading: 3.02

Performeter® Rating

3.02

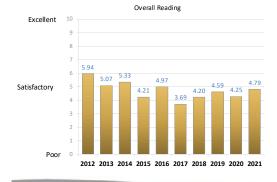
The Performeter® is developed by Crowford & Associates LTC, with support from the Graduate School USA's PIT-VITI Program through the United States Department of the Inter-

						-		
	2015	2016		2018	2019	2020		
Number of F.S. Opinion Qualifications/Exceptions	0	0	0	0	0	0	0	0
Number of Major Federal Program Qualifications/Exceptions	4	4	4	4	2	6	15	10
Number of F.S. Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	0 1 <u>0</u> 1	0 0 <u>0</u> 0	0 0 <u>0</u> 0	0 1 <u>0</u> 1	0 2 <u>0</u> 2	0 2 <u>0</u> 2	1 4 <u>1</u> 5	0 7 <u>0</u> 7
Percentage of Findings Repeated	0%	0%	0%	0%	50%	50%	60%	43%
Number of Single Audit Findings A. Internal Control and Compiliance B. Internal Control Only C. Compiliance Only TOTAL	8 0 <u>0</u> 8	9 0 <u>0</u> 9	7 0 <u>0</u> 7	3 0 <u>0</u> 3	6 0 <u>0</u> 6	16 0 <u>0</u> 16	26 0 <u>0</u> 26	26 0 <u>0</u> 26
Percentage of S.A. Findings Repeated	12.5%	33%	71%	100%	33%	31%	35%	50%
Number of months after Y/E the F.S. were Released	9	8	9	9	11	8	9.5	13.5
Number of Qualifications/Exceptions Related to C.U.	0	0	0	0	0	0	0	0
\$ of Questioned Costs-Current Year	\$348	\$432,056	\$135,451	\$549,023	\$1,113,368	\$1,113,516	\$41,688,920	\$11,165,37
\$ of Questioned Costs- Cumulative	\$14,798	\$432,056	\$567,507	\$694,425	\$1,662,391	\$2,975,907	\$44,664,827	Unable to determine
\$ of Questioned Costs Resolved – Current Year	\$0	\$85,314	\$14,450	\$348	\$145,402	\$0	\$0	Unable to



Performeter® Reading State of Kosrea

How Was Our Overall Financial Performance?



For the 2021 fiscal year, the readings by ratio category were as follows:

Financial Position 2.2 Financial Performance 8.2 Financial Capability

The 2021 overall reading of 4.79 indicates the evaluator's opinion that Kosrae's overall financial health and performance improved from the previous period and remains slightly below the satisfactory reading.

Kosrae's current year rating increase is due primarily to the increase in intergenerational equity, the increase in the quick ratios, and the increase in change in net position ratio.

Performeter® Rating 4.79 FY 21 Overall Performeter® Reading: 4.79

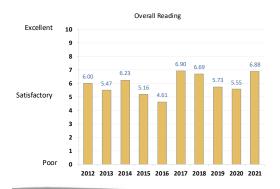
	2014	2015	2016	2017	2018	2019	2020	2021
Number of F.S. Opinion Qualifications/Exceptions	0	0	0	0	0	0	0	0
Number of Major Federal Program Qualifications/Exceptions	0	0	0	0	0	0	0	1
Number of F.S. Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	0 0 <u>0</u> 0	1 0 <u>0</u> 1	0 0 <u>0</u> 0	0 0 <u>0</u> 0	0 0 <u>0</u> 0	0 0 <u>0</u> 0	0 0 <u>0</u> 0	0 1 <u>0</u> 1
Percentage of Findings Repeated	0%	0%	0%	0%	0%	0%	0%	0%
Number of Single Audit Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	0 0 <u>0</u> 0	0 0 0 0	0 0 0 0	0 0 0 0	0 0 0	0 0 0 0	0 0 0	2 0 0 2
Percentage of S.A. Findings Repeated	0%	0%	0%	0%	0%	0%	0%	0%
Number of months after Y/E the F.S. were Released	9	9	9	8	8.5	15	15	15
Number of Qualifications/Exceptions Related to C.U.	0	0	0	0	0	0	0	0
\$ of Questioned Costs-Current Year	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$219,936
\$ of Questioned Costs- Cumulative	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$219,936
\$ of Questioned Costs Resolved – Current Year	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0



Performeter® Reading

State of Pohnpei

How Was Our Overall Financial Performance?



For the 2021 fiscal year, the readings by ratio category were as follows:

Financial Position Financial Performance 10 Financial Capability 6.9

The 2021 overall reading of 6.88 indicates the evaluator's opinion that Pohnpei's overall financial health and performance improved when compared to

Pohnpei's overall financial health improved during the 2021 fiscal year and maintained an above satisfactory reading. The primary reasons for the improvement in the reading are the increase in the change in net position, increase in intergenerational equity, the low debt service load ratio, its low tax and debt burdens per capita, its low debt to assets ratio, the positive unrestricted net position and improvement in the level of unassigned fund balance.

Performeter® Rating

FY 21 Overall Performeter® Reading: 6.88



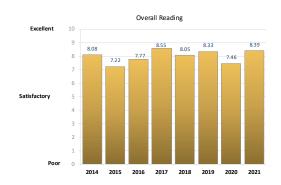
	2014	2015	2016	2017	2018	2019	2020	2021
Number of F.S. Opinion Qualifications/Exceptions	0	0	1	1	1	1	1	1
Number of Major Federal Program Qualifications/Exceptions	1	1	0	0	0	2	2	2
Number of F.S. Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	0 1 <u>0</u> 1	0 1 <u>0</u> 1	0 2 <u>0</u> 2	0 1 <u>0</u> 1	0 1 <u>0</u> 1	0 2 <u>0</u> 2	0 2 <u>0</u> 2	0 1 <u>0</u> 1
Percentage of Findings Repeated	0%	0%	0%	100%	100%	50%	50%	100%
Number of Single Audit Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	4 0 <u>0</u> 4	4 0 <u>0</u> 4	0 1 <u>0</u> 1	1 0 <u>0</u> 1	1 0 <u>0</u> 1	7 0 <u>0</u> 7	7 0 <u>0</u> 7	4 0 <u>0</u> 4
Percentage of S.A. Findings Repeated	25%	25%	100%	100%	0%	14%	14%	50%
Number of months after Y/E the F.S. were Released	9	9	9	9	9	15	15	19
Number of Qualifications/Exceptions Related to C.U.	0	0	0	0	0	0	0	0
\$ of Questioned Costs-Current Year	\$541,593	\$368,539	\$0	\$0	\$0	\$735,506	\$735,506	\$961,312
\$ of Questioned Costs- Cumulative	\$663,275	\$1,032,816	\$1,032,816	\$584,803	\$584,803	\$1,320,309	\$1,320,309	\$1,842,195
\$ of Questioned Costs Resolved – Current Year	\$0	\$0	\$0	\$448,013	\$0	\$0	\$0	\$439,426

The Performeter* is developed by Crowford & Associates, LLC, with support from the Graduate School USA's PIT+VITI Program through the United States Department of the Interio

Performeter® Reading

PERFORMETER.

State of Yap
How Was Our Overall Financial Performance?



For the 2021 fiscal year, the readings by ratio category were as follows:

Financial Position 10.0 Financial Performance 8.3 Financial Capability 6.8

The 2021 overall reading of 8.39 indicates the evaluator's opinion that the Government of Yap's overall financial health and performance improved during the year and remains well above satisfactory.

Yap's overall unrestricted net position, the General Fund's level of unassigned fund balance, intergenerational equity, low tax and debt burdens per capita, an excellent debt-to-asset ratio, and excellent current and quick ratios are the primary reasons for the well above satisfactory rating.

FY 21 Overall Performeter® Reading: 8.39

Performeter® Rating

8.53

ment of the Interior.

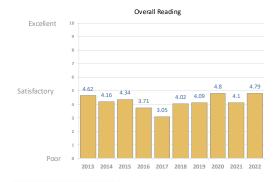
							11	
	2014	2015	2016	2017	2018	D E 2019	D E O D	2021
Number of F.S. Opinion Qualifications/Exceptions	2	2	2	1	1	1	1	1
Number of Major Federal Program Qualifications/Exceptions	2	1	1	1	1	1	0	0
Number of F.S. Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	0 1 <u>0</u> 1	0 1 <u>0</u> 1	0 0 <u>2</u> 2	1 0 <u>0</u> 1	1 0 <u>0</u> 1	1 0 <u>0</u> 1	0 1 <u>0</u> 1	0 1 <u>0</u> 1
Percentage of Findings Repeated	100%	100%	50%	100%	100%	100%	100%	100%
Number of Single Audit Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	5 0 <u>0</u> 5	3 0 <u>0</u> 3	4 0 <u>0</u> 4	2 0 <u>0</u> 2	2 0 <u>0</u> 2	2 0 <u>0</u> 2	0 0 <u>0</u> 0	0 0 <u>0</u> 0
Percentage of S.A. Findings Repeated	0%	67%	25%	0%	50%	50%	0%	50%
Number of months after Y/E the F.S. were Released	9	9	9	9	9	15	15	15
Number of Qualifications/Exceptions Related to C.U.	2	2	2	1	1	1	1	1
\$ of Questioned Costs-Current Year	\$129,385	\$30,354	\$74,514	\$95,055	\$375,880	\$174,758	\$0	\$0
\$ of Questioned Costs- Cumulative	\$993,644	\$1,023,998	\$1,098,512	\$277,044	\$652,924	\$645,693	\$645,693	\$174,758
\$ of Questioned Costs Resolved – Current Year	\$0	\$0	\$0	\$916,523	\$0	\$7,231	\$0	\$470,935

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Performeter® Reading American Samoa Government

American Samoa Government
How Was Our Overall Financial Performance?



For the 2022 fiscal year, the readings by ratio category were as follows:

Financial Position 3.07 Financial Performance 8.33 Financial Capability 5.04

The 2022 reading of 4.79 indicates the evaluator's opinion that the American Samoa Government's overall financial health and performance Improved when compared to the prior period but remains just below satisfactory. The main reason of the overall increase in the ratio was the improvement of the overall positive change in net position and intergenerational equity, and the improvement of the GF unassigned fund balance.

FY 2022 Overall Performeter® Reading: 4.79

Performeter® Rating

4.79

34

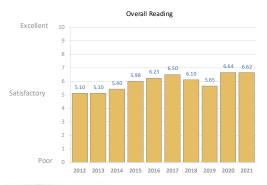
The Performeter* is developed by Crawford & Associates, LLC, with support from the Graduate School USA's PIT-VITI Program through the United States Department of the Interior.

							DEDE	OPM	FTF
	2014	2015	2016	2017	2018	2019	2020	2021	2022
Number of F.S. Opinion Qualifications/Exceptions	4	8	3	3	4	2	2	1	2
Number of Major Federal Program Qualifications/Exceptions	10	4	2	2	5	1	1	0	0
Number of F.S. Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	1 7 0 8	1 6 <u>0</u> 7	1 5 <u>Q</u> 6	1 4 <u>0</u> 5	1 2 <u>0</u> 3	0 3 1 4	0 3 <u>1</u> 4	0 2 1 3	0 2 1 3
Percentage of Findings Repeated	87.5%	86%	100%	100%	100%	50%	50%	100%	100%
Number of Single Audit Findings A. Internal Control and Compliance B. Internal Control Only C. Compliance Only TOTAL	5 3 <u>Q</u> 8	2 4 <u>0</u> 6	4 0 <u>0</u> 4	0 3 <u>1</u> 4	4 0 <u>0</u> 4	3 1 <u>0</u> 4	3 1 <u>0</u> 4	2 2 <u>0</u> 2	3 0 <u>0</u> 3
Percentage of S.A. Findings Repeated	50%	33%	100%	50%	50%	50%	50%	100%	100%
Number of months after Y/E the F.S. were Released	9	7	7	8	7	7	7	7.5	8
Number of Qualifications/Exceptions Related to C.U.	0	2	1	1	2	0	0	1	2
\$ of Questioned Costs-Current Year	\$279,912	\$0	\$0	\$0	\$881,844	\$0	\$0	\$0	\$0
\$ of Questioned Costs- Cumulative	Unable to determine	Unable to determine	Unable to determine	Unable to determine	Unable to determine	Unable to determine	Unable to determine	Unable to determine	Unable to determine
\$ of Questioned Costs Resolved – Current Year	Unable to determine								



Performeter® Reading Republic of the Marshall Islands

How Was Our Overall Financial Performance?



For the 2021 fiscal year, the readings by ratio category were as follows:

Financial Position 4.4
Financial Performance 10
Financial Capability 7.6

The 2021 overall reading of 6.62 indicates the evaluator's opinion that the RMI's overall financial health and performance remained consistent when compared to the prior period.

The RMI's overall financial health remained relatively stable during the 2021 fiscal year and remains above satisfactory. The primary reasons for the above satisfactory reading are the low debt service load ratio, its low tax and debt burdens per capita, its high intergenerational equity, its low debt to assets ratio, intergenerational equity, and the change in net assets. This becomes the eleven consecutive year that the RMI has scored above a 5.

Performeter® Rating

FY 21 Overall Performeter® Reading: 6.62

The Performeter* is developed by Crawford & Associates, LLC, with support from the Graduate School USA's PITFVITI Program through the United States Department of the Interior



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Questions?





DOI-OIA'S NEW SINGLE AUDIT TRACKING

DOI-OIA's new Single Audit Tracking

- Briefing for Insular Governments

OIA, Audit & Accountability Specialist, Eunbin Morrison

Background

- OIA has recognized the increasing importance of Single Audit Tracking.
- DOI's Office of Financial Management's Single Audit Referral (Tracking) process monitors management decisions on single audit report findings. OIA has recently started participating in their Single Audit Tracking process (as of Nov 2024).

Single Audit Tracking

- DOI, Office of Financial Management (PFM-AM) monitors the Federal Audit Clearinghouse monthly and informs OIA of audit findings impacting OIA programs.
- Under Financial Management Memorandum 2014-024, a written response to PFM-AM outlining management decision is due to PFM-AM within 90 days of the referral date (Date of PFM-AM's notification to OIA).

Management Decisions

- Summary of decision reached
- "we found the corrective actions taken to be acceptable" or "we found the corrective action to be unacceptable and issued a management decision requiring the following...".
- Implementation status (if known)
- Decision on cost (disallowance or determination that cost is not recoverable)
- For questioned cost:
 - Amount sustained,
 - Whether Treasury Department assistance in recovery is required (yes/no)
 - Amount recovered and recovery method

What needs to be done

- 1. Corrective Action Plans have been implemented?
 - OIA will request for a walk-through meeting and/or support documentation.
- If OIA determines the proposed corrective action is insufficient, OIA should issue a written management decision advising additional actions needed.
- 2. Questioned costs: OIA (and other granting agencies) will determine
 - Amount to be sustained?
- If so, Treasury Department assistance in recovery is required? Recovery method?

Conclusion

- OIA will reach out to Insular Governments for Single Audit Tracking.
- Your timely assistance is greatly appreciated.
- Please let me know if you have any questions at Eunbin Morrison@ios.doi.gov and by phone 1-(202)322-7203.
- Thank You.



ACTION PLAN - AMERICAN SAMOA

Time period: December 2024 (Honolulu) through June 2024 (D.C.)

Jurisdiction: American Samoa Governmen

Draft Date: December 12, 2024 Page ____ of ____

FOCUS AREA for improvement:		;	Financial &	
# of	Measurement Target	Responsible Parties	Technical Support (\$)	Timeframe
Key Tasks: >				
٨				
۸				
^				

improvement:				Financial &	
	Performance Measures	Measurement	Responsible	Technical	
# of		Target	Parties	Support (\$)	Timeframe
Kev Tasks: >	Bank Reconciliation	25 days after month end	D/Treasurer,CFO, Senior Accountant		Vlohthly
^		90% FY22	D/Treasurer, Assigned staff, Grant Analysts		3 months
۸		99 % FY23			3 months
٨		50 % FY24			
^	Clear overdue travel advances	% FY22			
^		% FY23			
^		% FY24			
۸	Number of days to process an invoice paid by federal funds	35_days from vendor invoice date to chk date	Accounts payable Manager, grant analysts, budget office		
^	Timeliness of SF425 reports	97 % of reports filed on time	Grant Analysts, D/Treasurers, CFO & Departments' Financial Officers		Үеану
۸	Reduction in Federal Grant receivables	50 % uncollected federal AR/ total funds	Treasury D/P, Senior grant analysts, federal AR/ total Departments' finance funds		9 months



ACTION PLAN - COMMONWEALTH OF NORTHERN MARIANA ISLANDS

Jurisdiction: CNMI

Time period: December 2024 (Honolulu) through June 2025 (D.C.)

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Draft Date: 12/13/24

Ĉ	FOCUS ARFA for						
⊑	improvement:	Perfor	Performance Measures	Measurement Target	Responsible	Financial & Technical	
4	#of				Parties	Support (\$)	Notes
٨	> Bank Reconciliation	iation					
	Review	all bank accounts to er	Review all bank accounts to ensure all accounts are being reconciled	31/12/24			
	Communicat 1. Download 2. Matching	Communicate with Director Be 1. Downloading 2. Matching	Communicate with Director Bernie to manage the following: 1. Downloading 2. Matching	31/12/24			
	FY2023	All Major Accounts - Annual Recon	Annual Recon	31/12/24			
	FY2024	All Major Accounts - Annual Recon	Annual Recon	30/3/25			
	FY2025	All Bank Accounts - Matching	atching	Daily			
		All Bank Accounts -An	All Bank Accounts - Annual Recon - Adjusted/Reconciled	31/10/25			
	FY2026	All Bank Accountsb - Adjusted/Reconciled	Adjusted/Reconciled	5 days after month end			
۸	Review of Ina	Review of Inactive encumbrances		% FY22			
۸				% FY23			
٨				% FY24			
٨		ravel Advance Adjust	Tracking the Travel Advance Adjustment/Collections - Correct Adjustment				
	FY2022 and FY2023	′2023		31/12/24			
	FY2024			31/1/25			
٨	Timeliness of	Timeliness of SF425 reports		Weekly			
	Include in the	Include in the weekly progress report	t	31/12/24			
۸	Number of da	ys to process an invoir	Number of days to process an invoice paid by federal funds	30 days from vendor invoice date to chk date			From Approved Date > Research for a Munis Report that will generate approved date
٨	Reduction in F	Reduction in Federal Grant receivables	oles	3% unprocessed federal of Total Federal Expenditures Semi-Annually			



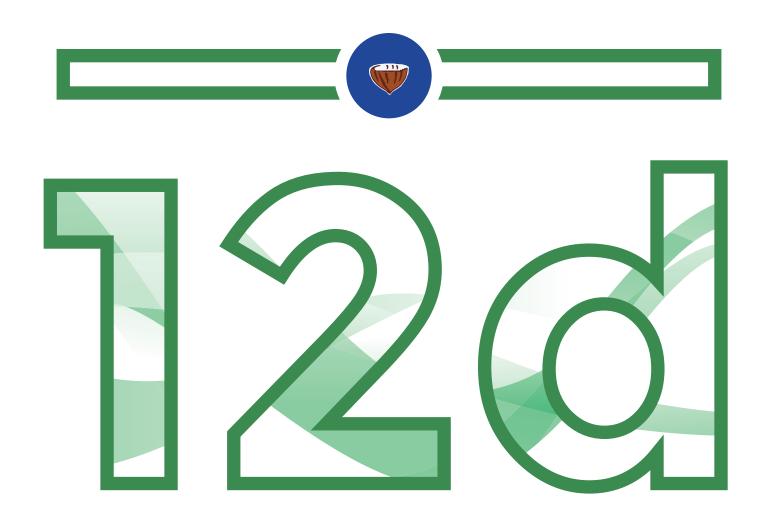
ACTION PLAN - FEDERATED STATES OF MICRONESIA CHUUK STATE

Chuuk State Government

Time period: December 2024 (Honolulu) through June 2024 (D.C.)

Page_1__ of __2_ Draft Date: 12/12/2024

Improvement: Key Tasks: Cleaning of invalid encu Training of employees/C Cross training within our Procus AREA for improvement: To create an in house aures FOCUS AREA for improvement: Performance Measures Key Tasks: > Bank Reconciliation				Financial &	
XEA for went:		Measurement	Responsible	Technical	
XEA for ment:		Target	Parties	Support (\$)	Timeframe
× × × × × × × × × × × × × × × × × × ×	Cleaning of invalid encumbrances by	100%	ID specialist/Finance Advisor	Local funding	Jun.2025
KEA for whent:	raining of employees/capacity building (to	1 or 2 staff	Deputy Director/Chief of Finance	Compact/Local	2 years
>	Cross training within our sections/divisions (28 20 hrs. per	20 hrs. per			
KEA for ment:	u l	month (3 staff)	Deputy Director/Chief of Finance		Annually
REA for ment:	To create an in house audit committee				Jan. 2025
REA for sment:					
ment: ^				Financial &	
^	easures	Measurement	Responsible	Technical	Timoframo
٨		Idiget	raities	(e) a loddne	
٨		_15_ days after			
		month end			Monthly
> Clear dated, inval	Clear dated, invalid encumbrances	50% FY22			By June 2025
٨	5	50% FY23			
^		20% FY24			By Jan. 2025
> Clear overdue travel advances		100% FY22			By Jan. 2025
^	1	100% FY23			By Jan. 2025
^	2	25% FY24			
Number of days t	Number of days to process an invoice paid by	7_days from			
federal funds >		date to chk date			Weekly
Timeliness of SF425 reports		95% of reports filed on time			Monthly



ACTION PLAN - FEDERATED STATES OF MICRONESIA POHNPEI STATE

IGFOA ACTION PLAN (for: Hawaii Winter 2024)

Time period: June 2024 (Orlando) through December 2024 (Hawaii)

Pohnpei State_

Jurisdiction:

Page ___ of_

Draft Date: December 2024

FOCUS AREA for improvement:		;	Financial &		
# of		Responsible Parties	Technical Support (\$)	Timeframe for FY 2023	Timeframe for FY Timeframe for FY 2023 2024
Key Tasks:	> ENCUMBRANCE CLEANING AND UPDATE	lt/COF/program coordinators	nators	31/12/24	30/6/25
FMIS transition Continue >	FMIS transition Continue > TRAVEL ADVANCE CLEANING AND UPDATE	Director		31/12/24	30/6/25
^	> SUPPLY ADVANCE CLEANING AND UPDATE	Chief of Finance COF/program coordinators	ogram coordinators	31/12/24	30/6/25
^	> ACCOUNTS RECEIVABLE CLEANING AND UPDATE	Chief of Finance COF		31/12/24	30/6/25

FOCUS AREA for improvement:	nent:		Responsible	Financial & Technical	Timeframe FY	Timeframe FY
_ fo#	ا		Parties	Support (\$)	2023	2024
Key Tasks:	٨	> Reconciled all accounts and submit TB for FY 2023 audit	FA/Director		31/12/24	30/6/25
Audit Improvement	٨	> Complete FY 2023 audit	FA/Director		30/6/25	30/9/25
	٨					
	٨					

2023 IGFOA highlighted topics: > Follow-up from prior action plans (esp. Portland)

> Audit improvement tasks > Audit transition tasks

> FMIS status/transition

>Consider actions to optimize federal grant utilization >Tax reform and/or tax information system tasks

>Emerging GASB matters: GASB 87 leases; GASB 96; GASB 94

++ Others as relevant



ACTION PLAN - FEDERATED STATES OF MICRONESIA KOSRAE STATE

Jurisdiction:	_ Kosrae State Government	e period: Decem	ber 2024 (Ho	Time period: December 2024 (Honolulu) through June 2024 (D.C.)	2024 (D.C.)	Page of
					٥	Draft Date:
FOCUS AREA for improvement:					Financial &	
#of		Me	Measurement Responsible Target Parties	Responsible Parties	Technical Support (\$)	Timeframe
Key Tasks: >	Key Tasks: > Meeting the 9-month regulartory deadline			Financial Advisor		
^	Cross-training for major functional areas			All staff		
^						
^						

improvement:	Performance Measures		Measurement	Responsible	Financial & Technical	
# of			Target	Parties	Support (\$)	Timeframe
Key Tasks: >	Key Tasks: > Bank Reconciliation		15 working days after receipt of Bank recon staff bank statements	Bank recon staff	Financial Advisor reviews the bank recon and the Administrator	June 30, 2025
^	> Clear dated, invalid encumbrances	8	80% FY22 / FY23 Supply Officer	Supply Officer	Technical support from contractor to remove nagative encumbered amounts.	March 31, 2025
٨			% FY23			
۸		-	% FY24			
^	> Clear overdue travel advances	***	100% FY22 75% FY23	Payroll Officer	Financial Advisor is waiting for Payroll Officer to provide the status of each outstanding travel advances.	December 31, 2024
>		-	% FY23			
^			% FY24			
^	Number of days to process an invoice paid by federal funds		15 days from vendor invoice date to chk date	Administrator		
^	Timeliness of SF425 reports	- 4	% of reports filed on time	% of reports Administrator on time	Financial Advisor reviews SF-425 reports	We submit SF-425 to FSM by the internal deadline
^	Reduction in Federal Grant receivables	1344	% uncollected Financial Advir federal AR/ total Administrator funds	Financial Advisor Administrator	Non-Compact Federal AR Recon work with FSM is about 90% complete	December 31, 2024



ACTION PLAN - FEDERATED STATES OF MICRONESIA NATIONAL GOVERNMENT

Time period: December 2024 (Honolulu) through June 2024 (D.C.)

Jurisc FSMNG

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Draft Date:

Timeframe By 12/30/24 By 01/31/25 By 02/28/25 By 02/28/25 Financial & Support (\$) **Technical** Funding Frankey, Melynda, July, Funding Frankey, Melyn, Julyn & Funding Funding Frankey & Melynda Frankey & Melynda Responsible **Parties** Measurement Target Recon Of Federal Grants & Compact- PNFY22 & FY23 Recon of Federal Grants & Compact - Kd FY22 & FY23 FY22 & FY23 Recon of Fed. Grants & Compact - Chuu FY22 & FY23 Recon Of Fed. Grants & Compact- Yap improvement: **FOCUS AREA for** ۸ ۸ ٨ ₽ Key Tasks: # with States

Time period: December 2024 (Honolulu) through June 2024 (D.C.)

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28/2/25 28/2/25 28/2/25 28/2/25 30/6/25 30/9/25 30/9/24 31/12/24 30/9/24 30/9/24 30/9/24 Timeframe Financial & Support (\$) **Technical** Finance Advisor Finance Advisor None None None None None None None None None Raynard & Jayleen Responsible JJ, Brandon, Chris Supply & Depts Warren & Melyn **Parties** Chris & Melyn Recon Team Kristy & Kiki Supervisors Chris ALL ALL 100% completed and AJEs posted Measurement 100% FY24 -25 100% FY22-23 100% FY21-22 100% FY17-21 20% quarterly **Target** 25 days after month end 100% FY23 100% FY24 employee 20hrs per 100% Percentage of personnel evaluations **Completion of Fixed Asset Inventory** Clear dated, invalid encumbrances # of training hours per finance Clear overdue travel advances Receivables (Travel & Others) Clear overdue PO, Invoices, Bank Reconciliation- FY24 improvement: Performance Measures Clear Prior QCs completed FY23 Audit FY24 Audit employee **FOCUS AREA for** ۸ ₹ Short Term Long-Term Key Tasks: #

Jurisc FSMNG



ACTION PLAN - GUAM

Time period: December 2024 (Honolulu) through June 2024 (D.C.)

Draft Date: 12/13/24

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FOCUS AREA for improvement:	for ent:	Measurement	Responsible	Financial & Technical	
#of	Year End Closing	Target	Parties	Support (\$)	Timeframe
Key Tasks:	Completion of posting of invoices	60 days after FY	AP and Federal Section	•	indefinite
	> Reconcilation of Accounts	60 days after FY	Respective Accountants	•	indefinite
	Completion of journal voucher posting	60 days after FY	Respective sections	•	indefinite
	Fixed Assets review/tagging	60 days after FY	Fixed Assets		indefinite

FOCUS AREA for improvement:	for nt:	Measurement	Responsible	Financial & Technical	
	Training	Target	Parties	Support (\$)	Timeframe
Key Tasks:	> Financial Statements	Annually	Supervisors	-	indefinite
	Cross-training of employees	Quarterly	Supervisors	-	indefinite
	> Reconciliations	Annually	Supervisors	-	indefinite

FOCUS AREA for				Financial &	
improvement:	improvement: Performance Measures	Measurement	Responsible	Technical	
		Target	Parties	Support (\$)	Timeframe
		15 days after			
Key Tasks: >	> Bank Reconciliation	month end	Accounts Receiveable	-	Monthly
	colonici de social de such de social M	15 days from			
	Number of days to process an involce	vendor invoice			
^	paid by redefal failds	date to chk date	Federal and Accounts Payable	1	Bi-weekly
	Timeliness of SEA25 reports	95% of reports			
>		filed on time	Federal section	1	Quarterly
		20% uncollected			
	Reduction in Federal Grant receivables federal AR/ total	federal AR/ total			
^		funds	Federal section	ı	Weekly

Jurisdiction: Guam



ACTION PLAN - REPUBLIC OF PALAU

Draft Date: 12/12/24 Page__1_ of _2__

Time period: December 2024 (Honolulu) through June 2025 (D.C.)

Timeframe 25-Apr Technical Support (\$) Financial & ō Responsible Parties MOF/BNT MOF/BNT Measurement Target

FY22-25 Single Audit

FOCUS AREA for improvement:

^	Complete audit in 6 month intervals until caught up in FY2025	MOF/BNT	DOI	25-Jun	
^	Create internal audit office based on RMI Model	MOF Minister	Grantor	25-Jun	

FOCUS AREA for improvement:	Public Finance Management	Measurement	Responsible	Financial & Technical	
# 2 of 3		Target	Parties	Support (\$)	Timeframe
Key Tasks: >	Issue RFP for DMO Consultant / RFP Tax System		MOF Minister	IMF	25-Feb

FOCUS AREA for improvement:	ır :: Review and Update Policies	Measurement	Responsible	Financial & Technical	
#3 of 3	3	Target	Parties	Support (\$)	Timeframe
Key Tasks: > Travel Policy	Travel Policy		MOF/BNT	DOI	unr-52
۸	> Procurement & Fixed Asset Policy		MOF/BNT	ADB/IMF	unr-52
۸	HR Policy		MOF/HR/ECC	IMF	unr-52
^	Create Bank Policy for Treasury		MOF/BNT	ADB/IMF	25-Jun

Jurisdiction: Palau

Finalize FY22 Single Audit

٨

Key Tasks:

#1 of 3

Time period: December 2024 (Honolulu) through June 2025 (D.C.)

Jurisdiction: Palau

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Draft Date: 12/12/24

Timeframe Financial & Support (\$) Technical Budget / BNT Responsible P&S/F&A P&S/F&A MOF/HR P&S/F&A MOF/HR P&S/F&A Grants **Parties** Grants BNT F&A F&A F&A F&A +/- 2% over or under estimated 0% uncollected federal AR/ total funds 100% completed and AJEs posted 100% of reports filed on time vendor invoice date to chk date Measurement 14 days from 15 days after 40 hrs per month end 25% FY22 25% FY24 25% FY22 25% FY24 employee revenues 25% FY23 25% FY23 85% Number of days to process an invoice paid by federal funds Percentage of personnel evaluations completed # of training hours per finance employee Reduction in Federal Grant receivables Completion of Fixed Asset Inventory Revenue Estimates within target % Clear dated, invalid encumbrances Clear overdue travel advances Timeliness of SF425 reports Performance Measures Bank Reconciliation improvement: **FOCUS AREA tor** ٨ Key Tasks:



ACTION PLAN - REPUBLIC OF THE MARSHALL ISLANDS

Time period: December 2024 (Honolulu) through June 2024 (D.C.)

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Jurisdiction: _

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Draft Date:

FOCUS AREA for improvement:				Financial &	
- #		Measurement Target	Responsible Parties	Technical Support (\$)	Timeframe
Key Tasks: >	Meeting the 9-month regulatory deadline		Financial Advisor		
^	Cross-training for major functional areas		All staff		
FOCUS AKEA for improvement: # of	Performance Measures	Measurement Target	Responsible Parties	Financial & Technical Support (\$)	Timeframe
Key Tasks: >	Bank Reconciliation	15 working days after receipt of bank statements	Bank recon staff	Financial Advisor reviews the bank recon and the Administrator approves it.	June 30, 2025
۸	Clear dated, invalid encumbrances	80% FY22 / FY23 Supply Officer	Supply Officer	Technical support from contractor to remove nagative encumbered amounts.	March 31, 2025
۸	Clear overdue travel advances	100% FY22 75% FY23	Payroll Officer	Financial Advisor is waiting for Payroll Officer to provide the status of each outstanding travel advances.	December 31, 2024
^		% FY23			
۸		% FY24			

Time period: December 2024 (Honolulu) through June 2024 (D.C.)

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Draft Date:

estimate due to more collection of fishing fee We submit SF-425 to Due to a funding issue, we cannot send staff December 31, 2024 FSM by the internal March 31, 2025 Actual was \$1 million higher than the deadline to official finance training. We will work together Recon work with FSM implement personnel Non-Compact Federal evaluation system. with the Offie of Financial Advisor reviews SF-425 Personnel and We completed the FY2024 physical reports is about 90% complete inventory. Office of Personnel Office of Finance Financial Advisor Administrator federal AR/ total Administrator Administrator Supply Officer under estimated Budget Office Director 100% completed and AJEs posted date to chk date reports filed on vendor invoice % over or _hrs per employee 15 days from uncollected % % of funds time # of training hours per finance employee Reduction in Federal Grant receivables Number of days to process an invoice Percentage of personnel evaluations **Completion of Fixed Asset Inventory** Revenue Estimates within target % **Timeliness of SF425 reports** paid by federal funds completed ۸

revenue share

evenues.

Σ

Jurisdiction:



ACTION PLAN - U.S. VIRGIN ISLANDS

IGFOA ACTION PLAN

Time period: December 2024 (Honolulu) through June 2024 (D.C.)

Page_1__ of_2__ Draft Date:

FOCUS AREA for improvement:	for nt: —	Measurement Target	Responsible Parties	Financial & Technical Support (\$)	Timeframe
Key Tasks:	> # of days for GVI to process invoices for check run.	30 Days	DOF		FY 2025 First Quarter
	# of days for federal draw downs. (Will assist in cash management.)	3 Days	All Agencies in receipt of Federal Funds		FY 2025 First Quarter
	# of days to cancel carry forward purchase orders.	120 Days	D&A, DOF, DPP & OMB		FY 2025 First Quarter
	Improve Audit Findings	FY 2025 Ongoing	All Agencies		FY 2025 Ongoing

Jurisdiction: Virgin Islands

IGFOA ACTION PLAN

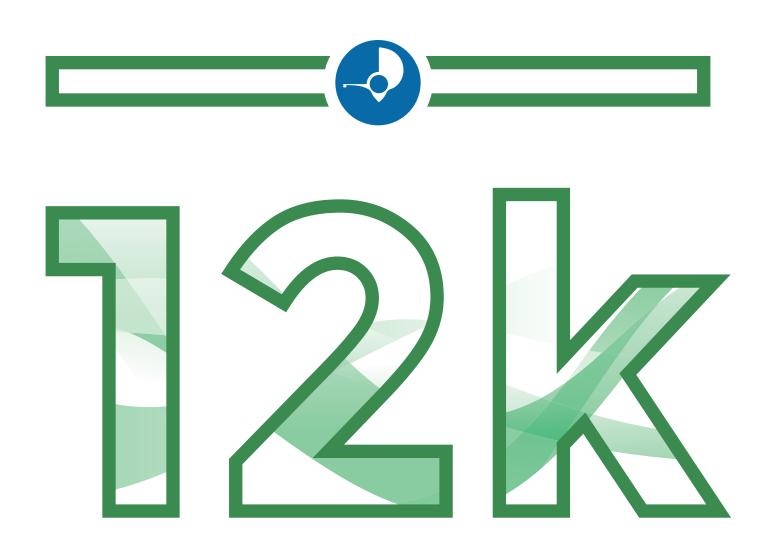
Jurisdiction: Virgin Islands

Time period: December 2024 (Honolulu) through June 2024 (D.C.)

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Draft Date:

FY 2025 First Quarter To Be Determined To Be Determined To Be Determined January 31, 2025 January 31, 2025 February 1, 2025 January 31, 2025 Timeframe Completed Completed Financial & Support (\$) Technical receipt of Federal Funds All agencies in receipt of Federal All agencies in receipt of Federal Responsible Parties All agencies in DOF- Treasury Funds Funds federal AR/ total date to chk date 100% of reports Measurement 5% uncollected vendor invoice 30 days from Target filed on time 15 days after month end 100% FY22 100% FY23 90% FY22 50% FY24 90% FY23 75% FY24 funds Number of days to process an invoice paid by federal funds Reduction in Federal Grant receivables Clear dated, invalid encumbrances Clear overdue travel advances Timeliness of SF425 reports improvement: Performance Measures Bank Reconciliation **FOCUS AREA for** ج ا Key Tasks:



ACTION PLAN - FEDERATED STATES OF MICRONESIA YAP STATE

IGFOA ACTION PLAN

Jurisdiction: Yap State Government

Time period: December 2024 (Honolulu) through June 2024 (D.C.)

Page_1__ of _2__

Draft Date:

FOCUS AREA for improvement:	: Audit Improvement	Responsible Parties	Financial & Technical Support (\$)	Timeframe
asks:				
G/L Reconcilia: >	Distribute responsibilities for G/L Reconciliation among relevant staff	Financial Advisor/Chief of Finance		30/3/25
Bank Reconcili >	Designate Staff to perform and maintain Bank Recon on a monthly basis	Chief of Finance/Financial Advisor		30/3/25
On the Job Tra >	Train staff to understand how particular task effect the G/L	Financial Advisior		30/3/25
FOCUS AREA for improvement:	Audit Transit	Responsible Parties	Financial & Technical	Timeframe
Key Tasks: >				
FY2023 Audit >	Provide T/B & Supporting Schedules to Audit			Jan-25
FY2023 Audit >	Build Meeting timetable to share w/Auditor & ONPA, Request the Audit Engagement letter for FY2023 Audit	Financial Advisor/Chief of Finance		Mid-Jan, 2025
FY2024 Audit >	Review G/L for obvious Errors & make correction	Accountants		31/3/25
FOCUS AREA for improvement:		Responsible Parties	Financial & Technical	
Key Tasks: >	Complete clean up of receivables, payables and encumbrances	Chief of Finance/Financial Advisor		1/2/25
	Work with FSM Treasury Advisor to finalize new Chart of Accounts	Chief of Finance/Financial Advisor		1/2/25
FMIS Impleme >	Develop plan for parallel run of two systems for at least one month.	Director OAS/Chief of Finance		April, 2025

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Draft Date:

IGFOA ACTION PLAN

Time period: December 2024 (Honolulu) through June 2024 (D.C.)

28/2/25 28/2/25 30/8/25 31/5/25 31/3/25 31/3/25 31/3/25 31/3/25 31/3/25 31/3/25 Accountants/Financial Advisor Accountants/Chief of Finance State Treasurer/Chief of Financial & Technical Chief Accountant Chief Accountant Chief Accountant Chief Accountant Chief Accountant Chief Accountant Chief of Finance Finance 90_% uncollected federal AR/ _15_days from vendor invoice 30_% per month for FY22 30 days after month end Responsible Parties date to chk date 30_% FY24 30_% FY22 30_% FY23 30_% FY23 30% FY24 total funds 20_% Reduction in Federal Grant receivables (with held by National Gov't) Number of days to process an invoice paid by federal funds Performance Measures Percentage of personnel evaluations completed Clear dated, invalid encumbrances Clear overdue travel advances **Bank Reconciliation** OCUS AREA for improvement: ۸ ٨ ٨ ۸ Key Tasks:

30/9/25

Chief Accountant/Chief of

10_% over or under estimated

revenues

Finance

30/9/25

Chief of Procurement/Chief Accountant/Financial Advisor

80% completed and AJEs posted

30/9/25

Chief of Finance

20_hrs per employee

of training hours per finance employee

Completion of Fixed Asset Inventory

Revenue Estimates within target %

Jurisdiction: Yap State Government



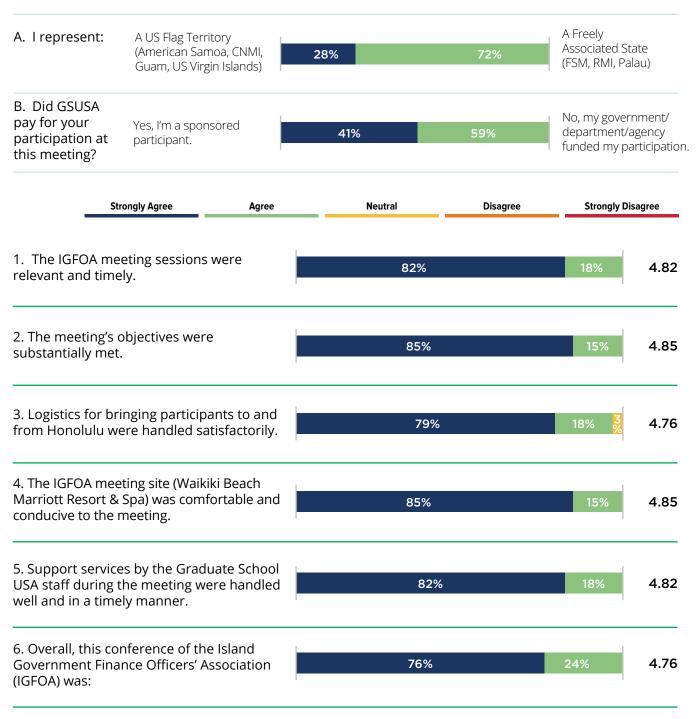
WINTER IGFOA EVALUATION RESULTS



Conference Attendance

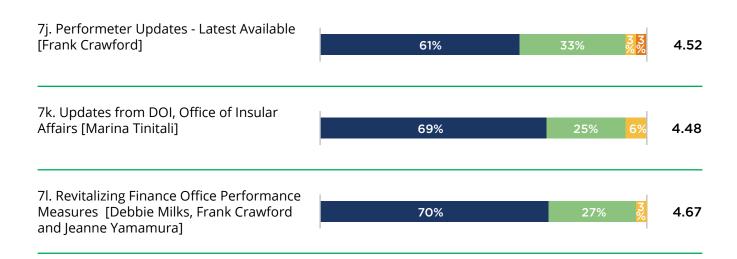






7. Please rate the individual IGFOA sessions below by circling a number, with 5 indicating an excellent/relevant session and 1 indicating a poor/less relevant session.

	Excellent (5)	Relevant (4)	Neutral (3)	Less Relevant (2)	Poor (1)	
	Government Updatilks and Kevin O'Kee		70%	-	30%	4.70
	not of Single Audit Ti Overview [Debbie Mil		76%		24%	4.76
- Tackling A	tation and Facilitateo Audit Challenges: Op rank Crawford, CPA]		78%		22%	4.64
	cing Auditor Collabor cation Best Practices		73%	-	27%	4.73
	ing Audit Timeliness d Root Cause Analys		67%		33%	4.67
	tanding the Risks Of bbie Milks and Frank		73%		27%	4.73
Talent Acq	tation: Trends in Pul uisition and Implicat eas [Bob Lavigna]		61%	36	% <mark>3</mark>	4.58
tactics, gui jurisdictior	ted discussion - Stra dance that might ad o's constraints eefe and Bob Lavign	dress each	70%		30%	4.70
	ng for Change: Over atements 100-104 [F		61%	36	% 3/8	4.58



8. What sessions of the IGFOA meeting were the most relevant and meaningful to you?

The session with Bob showed how all the islands talked about their struggles. I also liked the action planning.

The EY Auditor presentation and Frank Crawford's Opinion Busters GASB.

Understanding fiscal delays and audits, renewing audit timelines.

Trends in public sector talent acquisition, communication, communicating best practices, updates from DOI facilitated discussions on challenges.

Overall status of each jurisdiction to know where we are compared to the rest.

I truly appreciated the overall discussion during this meeting. We focused on recruitment and retention.]

Talking, auditing, tackling audit challenges, discussing HR issues.

All including the networking meetings.

The session on performance measures.

The session by Bob Lavigne discussed the importance of succession planning and how those trends and strategies can be adapted. All are relevant.

All are relevant, but the one most relevant is when each country presents its problem areas and strategies so I could take with me some ideas of how I can improve the problem areas we encounter.

GASB, risk of delayed audits, and single audits—all are relevant.

Revitalizing finance office performance measures.

GASB updates and action plans.

HR, problem-solving sessions.

HR and the reports and presentations from each island and the presentations from all presenters.

I appreciate all of it, especially sessions on HR performance measures, audit, and EY.

All sessions were relevant and meaningful to me.

The last session on the action plan for countries, since it was my first time at IGFOA 2024.

HR issues, retention, and recruitment

Public sector talent acquisition and implications for insular areas.

Trends in public sector talent acquisition and implications for insular areas, and performance measures.

Jurisdiction discussions and information sharing.

Impact of audit delays on insular governments, presentations.

9. What are the most important items that you learned during the week, and how will you apply each when you return home?

Performance measures to make sure we are progressing and not regressing.

GASB 100-104—share what we learned.

Significance of a single audit and performance measures.

Better understanding of the people that I work with.

The importance of proper communication and holding specific staff accountable.

Remediation or reconciliation of bank accounts on time and ensuring liquidity, as well as liquidation of travel advances.

Engagement and measurement, importance of recruitment and retention, and valuing employees. The risk of delayed audits—try not to be late. GASB 100-104—need to know more and how we can use it.

Communicating best practices.

GASB updates, ensuring compliance by checking if the system's information aligns with new pronouncements, including compensated absences. Methods of recruitment and housing agreements with college fellowships.

Performance measures need to be more closely examined.

Performance measures and audits should be completed on time.

Risk of delayed audits and retention of talent.

Better understanding of the risks associated with delayed audits, providing support to the action team, enhancing audit collaborations, and collaborating better with the audit team.

GASB and HR—since it's my first time, everything was insightful.

The hiring process and ways to solve HR challenges, GASB updates, and implementing our action plan to meet the regulatory single audit deadline within three years.

Trends in public sector talent acquisition and its implications for insular areas.

HR problem-solving sessions, strategies, tactics, and guidance to address each jurisdiction's constraints.

Learning about all aspects of recruitment and retention of talent, particularly retention incentives to boost morale.

Bank reconciliation—just trying to get up to date as soon as possible. New GASB updates on HR.

HR was very interesting, particularly the issue of outmigration of skilled workers.

Recruitment and retention challenges, GASB updates, performance measures, employee recruitment and retention, audit scheduling, single audit challenges, and continued tracking of performance measures and action plans.

Better ways to communicate with auditors and use an audit status tracker (OIA).

Preparing schedules before submissions.

The importance of discussing challenges and successes with other island districts, which allows us to incorporate similar strategies within the USVI.

Renewing audits and how to prevent delays.

Enhancing auditor collaborations.

Establishing relevant performance measures and targets and updating periodic reporting.

10. What sessions or aspects during the week were the least relevant and meaningful to you.

GASB, it is important, but also dragging

Audits, specific Island challenges, none,

Leveraging audit timelines. None, none, none, not applicable the gas fee 100 to 104 none.

GASB reviewing audit timelines too long

When we discuss the shortage of key positions

This is my first time to participate in an IGFOA meeting. Everything was meaningful to me.

All aspects were meaningful as they are all relatable.

Aspects of the training were relevant to my daily work. Not Applicable. None

Performance measures will let individual timelines government select the criteria,

Opinion busters Mr. Lavigna's presentation.

GASB, however, it was great to get the updates not applicable. All sessions were insightful. Not Applicable. I find the sessions, relevance, all sessions relevant.

11. Please list any measurable achievements your government has made as a result of being represented at IGFOA conferences.

Being able to do an action plan makes it easier for us to see what is useful and how we can move forward.

Eliminating old purchase orders, reducing old encumbrances,

Completion of at least three action plans that have a significant impact on audit and operations. So

Close out a number of action tasks.

The IC FOA helps our government to continue to work hard to catch up with our audits.

Concentrate on the vital issues and activities, but would like to de-emphasize audit and mute and move towards more frequent management, financial reporting, more timely, more direct,

Continue to improve on the importance of evaluation measures and

On the complete and Focus on the completion of the single audits, audit coordination in place.

Audit control.

All governments are being encouraged by this meeting and

This is my first winter IGFOA, so not enough to see any, to see any yet.

Cross training within department,

Motivated to tackle on key task items.

KPI plans and all the measures required.

Importance of close out collaboration with auditors, renewed friendship by people on the US side, renewed friendship with key people on the US side,

Trying to catch up with audits.

Set up meetings internally to discuss audits KPIs with management

Last year, participating, participation. Last year participating helped me, gave me guidance and how to

Deal with component units, ADB, loans, delivery, delivery, delinquencies at working with FM some stakes and national.

Learning best practices from others gives us a model to strive for

Good audit turnout, better communication with state leaders with regard to state funds and accountability,

Trying to be on time for audits and action plans

Moving into the new system,

Recognizing the need for an audit coordinator and identifying me with the fiscal year,

Employee evaluation and training,

Capacity building, training hours system implementation prior to audit findings, monitoring.

12. Please provide any other comments concerning the IGFOA meeting that will make future conferences and meetings more meaningful and enjoyable.

I don't have any concerns. I like the fact that we are a network and meeting everyone and sharing ideas and solutions.

Continue the superb work Graduate School, USA,

It's always perfect.

Continue what you're doing and train all those that are next in line to carry the torch forward.

Invite users to for the other governments

As I mentioned in my first IGFOA this was my first IGFOA nd it was informational helpful.

This is my first IGFOA and I have no complaints. Job well done.

I am always in support of IK FOA meetings, as all the matters discuss are relevant to our operations. None.

Thank you very much.

All is excellent. All Excellent. Keep it up.

Recruitment and Retention were part of the agenda. HR should have been invited from the insular areas. FAS,

Please keep up the great work. Very much appreciated

Survey of other needs that each jurisdiction might have, and if they can be presented in IGFOA or provide a trainer that can go out to the entities and build and do capacity training.

The IGFOA conference is good overall and a good environment.

Everything is well coordinated and managed. Thank you.

Many staff are not friendly at check-in group activity or dinner.

Please make Wi Fi or hot spot available.



PARTICIPANT LIST

PARTICIPANT LIST

American Samoa



Tina Va'a, Department of Treasury

CNMI



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FSM - Kosrae State



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FSM - Chuuk State



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FSM - Yap State



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Jade Kloulchad, Senior Accountant, Palau National Communications Corporation
Kaleb Udui, Minister, Ministry of Finance
Leony Christman, Human Resource Specialist, Ministry of Finance
Mesiich Tiara F. Ngiramolau, Economic Researcher, Ministry of Finance
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Sharnnel Sumang, Chief of Property & Supply, Ministry of Finance

Marshall Islands

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Betty Tibon-Imekita, Executive Council for Finance, Kwajalein Atoll Local Government David Paul, Minister, Ministry of Finance
Gerald Zackios, Senator, Republic of the Marshall Islands
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Katt Chong-Gum, Economist, Ministry of Finance
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